



# ANNUAL COMPREHENSIVE FINANCIAL REPORT

METROPOLITAN AIRPORTS COMMISSION ► MINNEAPOLIS-SAINTE PAUL, MN



YEAR ENDED  
DECEMBER 31, 2022.



PREPARED BY

# The Finance Department

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**PURPOSE:**  
**To provide exceptional airport  
experiences so Minnesota thrives**

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# Introductory Section

# METROPOLITAN AIRPORTS COMMISSION

Minneapolis–Saint Paul International Airport

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OFFICE OF EXECUTIVE DIRECTOR

May 15, 2023

To the Commissioners  
of the Metropolitan Airports Commission and  
to its Stakeholders:

We are pleased to present the Annual Comprehensive Financial Report of the Metropolitan Airports Commission, Minneapolis-St. Paul, Minnesota, for the fiscal year ended December 31, 2022.

### ***Management's Responsibility:***

We, the management of the Metropolitan Airports Commission (Commission or MAC), are responsible for the accuracy of the reported data, for its completeness, and for the fairness of its presentation. To the best of our knowledge and belief, the data in the enclosed report are accurate in all material respects. We believe the report presents fairly the financial position, results of operations, and changes in net position and cash flows of the Commission in accordance with accounting principles generally accepted in the United States of America (GAAP). All disclosures necessary to help the reader understand the Commission's financial activities are included in the report.

To provide a reasonable basis to make the representations (above), we have established a comprehensive system of internal controls to ensure:

- Effectiveness and efficiency of operations
- Reliability of financial reporting
- Compliance with all applicable laws, regulations, contracts, and grants

Because the cost of internal controls should not exceed their benefits, internal controls can provide only reasonable—not absolute—assurance that the MAC is achieving its objectives.

### ***Independent Audit:***

In accordance with Minnesota State Law, the Minnesota Office of the Legislative Auditor may conduct a financial audit of the MAC or allow this service to be contracted. In addition, the Legislative Auditor periodically conducts a separate audit to examine the Commission's compliance with applicable laws, policies, and procedures.

For the year ended December 31, 2022, the annual financial statements of the MAC have been audited by Plante & Moran, PLLC (Plante Moran), a firm of independent Certified Public Accountants. Plante Moran's opinion on the financial statements are presented in this report.

Also, as part of the annual audit, Plante Moran performs procedures in accordance with the Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Finally, the auditors perform procedures in accordance with the *Passenger Facility Charge Audit Guide for Public Agencies* and the requirements in 14 CFR 158.63 to audit the MAC's compliance with the FAA regulations in relation to passenger facility charge (PFC) revenues and expenses. The resulting reports are intended for the use of the MAC and the FAA and have not been included in this report.

### THE COMMISSION:

#### **Purpose:**

The Minnesota State Legislature created the MAC in 1943 as an independent public corporation. Its legislative Statute (Minnesota Laws, 1943, Chapter 500) charges the Commission to:

- Promote the public welfare and national security;
- Serve the public interest, convenience and necessity;
- Promote air navigation and transportation, (international, national and local);
- Increase air commerce and promote the efficient, safe and economical handling of such commerce; and,
- Develop the full potentialities of the metropolitan area as an aviation center.

With the growth of air commerce since 1943, the MAC has also assumed responsibilities to:

- Minimize the environmental impact from air navigation and transportation;
- Promote the overall goals of the state's environmental policies; and
- Minimize the public's exposure to noise and safety hazards around airports.

#### **Powers:**

As a *corporation*, the MAC has all the normal business rights and powers necessary to fulfill its mission to acquire, build and operate a system of airports. For example, the Commission can:

- Acquire and hold title to real estate;
- Enter into contracts and hire employees;
- Sue and be sued.

As a *public* corporation, the MAC has powers beyond those of a normal business. For example, the Commission can:

- Issue tax-exempt debt;
- Adopt ordinances, enforce them through its police powers, and acquire property through eminent domain;
- Levy taxes on real property in the Metropolitan Area for general obligation debt service or to meet operations and maintenance costs of airport facilities.

Notably, the Commission has not levied a local tax since 1969. Currently, the MAC has no need or intention to levy taxes. Rather, the Commission operates as an entirely self-funded organization similar to a private business.

#### **Governance:**

The MAC's governing board (Commission) consists of fifteen Commissioners who are appointed for fixed terms of office. The mayors of St. Paul and Minneapolis have permanent seats on the Commission but can appoint delegates to fill the positions. The Governor appoints the Chairperson and twelve Commissioners: eight from designated districts within the Metropolitan Area and four Commissioners to represent the Greater Minnesota Area (i.e., outside the Metropolitan Area). As the "board of directors" of the public corporation, the Commissioners represent the interests of the "owners" of the Commission, which is to say the Commissioners represent "the public's interest".

Rick King was reappointed to chair the Metropolitan Airports Commission by Governor Tim Walz in April 2023, having been initially named chair by Governor Walz in July 2019. He was first appointed to the Board in 2011 by Gov. Mark Dayton, who reappointed him in 2015. King is also past chair of both the MAC's Management and Operations Committee and the Planning, Development and Environment Committee.

King is a former executive from Thomson Reuters after more than 20 years serving as CIO, CTO and Managing Director. Previously, he held executive-level positions at Ceridian Employer Services, Jostens Learning, and WICAT Systems Inc. King began his career as a teacher and coach in Vermont. King has served on the board of directors of Huntington Bancshares since 2021



when it acquired TCF Financial Corporation, where he served on its board from 2014. He is also a member of the board of directors of Q5id. King was also named by Governor Tim Walz to chair the Technology Advisory Council, a spinoff of the Governor's Blue Ribbon Council on IT in February 2019, which he also chaired. Under former Governor Tim Pawlenty, he chaired Minnesota's Ultra High-Speed Broadband Task Force between 2008 – 2009. King received many awards for his leadership in technology, including the CIO of the Year Leadership ORBIE from TwinCitiesCIO and a special Lifetime Achievement Tekne award from the Minnesota Technology Association, both in 2020. King earned bachelor's and master's degrees from the University of Vermont and a CERT Certificate in Cybersecurity Oversight from the Software Engineering Institute, Carnegie Mellon University.

The board appoints the Executive Director/CEO who serves at the pleasure of the Commission and is the "chief executive" of the MAC. The Executive Director/CEO is accountable for meeting all the Commission's expectations for organizational performance.

Brian D. Ryks was appointed Executive Director/CEO of the Commission in May 2016. From 2016 through 2020, Mr. Ryks oversaw \$1.4 billion in Commission airport improvement projects, including a multi-year expansion and modernization of facilities at Terminal 1, the addition of a new parking ramp which provides 5,000 more vehicle stalls at Terminal 1 as well as new intermodal transportation and auto rental facilities. MSP set passenger records every year of Mr. Ryks tenure at the Commission until the COVID-19 pandemic struck. Before arriving in Minneapolis, he held a similar position as Executive Director/CEO of the Gerald R. Ford International Airport in Grand Rapids, Michigan. While there, Mr. Ryks oversaw the completion of several significant projects, including an airport re-branding campaign, transition from a county-controlled airport to an airport authority. Ryks also led an innovative funding campaign to raise \$20 million in private capital in support of a \$45 million terminal expansion. During Ryks' tenure, the Gerald R. Ford International Airport set all-time records for passengers in 2014 and 2015 and was rated in 2015 as the number one airport in North America in its size category by the Airports Council International Airport Service Quality survey. Prior to his time in Michigan, Ryks was the Executive Director at the Duluth Airport Authority, overseeing Duluth International Airport in Minnesota and Sky Harbor, a general aviation airport. During his 10 years in Duluth, Mr. Ryks oversaw completion of \$135 million in airport improvements, culminating with a \$77 million project to develop a new terminal. Prior to arriving in Duluth, Mr. Ryks was employed for five years as the airport manager at the St. Cloud Regional Airport and for two years as the airport manager in Aberdeen, South Dakota. Before Aberdeen, Mr. Ryks spent six years in Denver where he was the manager of noise abatement at the Stapleton and Denver International Airports. He was also the project manager for the development and installation of an Airport Noise and Operations Monitoring System at the Denver International Airport. He began his career as a noise technician at the Metropolitan Airports Commission in 1986. Mr. Ryks holds a Bachelor of Arts degree from St. Cloud State University, is a licensed pilot with an instrument rating and is an accredited member of the American Association of Airport Executives (AAAE), and is a member of its Policy Review Committee. He previously served on the Airports Council International North America (ACI-NA) Board of Directors, and was Chairman of the ACI-NA Large Hub Airports Committee. He also holds a professional affiliation with the Great Lakes Chapter of AAAE (GL-AAAE) and is past president of GL-AAAE. He was awarded a TSA Partnership Award in 2006, a Patriot Award in 2008 from the Employee Support of National Guard & Reserve, a 2009 Minnesota Council of Airport's Award of Excellence for Outstanding Promotion of Aviation, a 2012 Minnesota Council of Airports Distinguished Service Award and was named the 2015 Newsmaker of the Year in Economic Development by the GrandRapids Business Journal.

***Jurisdiction and Facilities:***

The Commission’s geographic jurisdiction extends throughout the Minneapolis-St. Paul Metropolitan Area radiating 35 miles from Minneapolis’ and St. Paul’s city halls. It encompasses Anoka, Carver, Dakota, Hennepin, Ramsey, Scott and Washington Counties.

The Commission owns and operates seven airports in the Metropolitan Area. Minneapolis-St. Paul International Airport (MSP) serves as the primary air carrier facility. MSP is one of the highest activity airports in the United States: it is the 17<sup>th</sup> largest among U.S. airports based on the number of operations (takeoffs or landings) and 16<sup>th</sup> largest based on passenger volume. The following reliever airports complement MSP to serve general aviation needs:

St. Paul Downtown Airport	Airlake Airport	Anoka County/Blaine Airport
Crystal Airport	Flying Cloud Airport	Lake Elmo Airport

- Airlake, Anoka County/Blaine, Crystal, Flying Cloud, and Lake Elmo are classified as minor use airports.
- Control towers are operational at St. Paul, Crystal, Anoka County/Blaine and Flying Cloud Airports.
- The St. Paul Downtown Airport serves as the primary corporate reliever and is classified as an intermediate airport.

The Commission provides a variety of services at each of its airports. At MSP, the Commission is responsible for providing buildings and facilities for air carrier activity as well as police, fire protection, maintenance, administrative and planning services, and other related services and facilities that are deemed to be necessary.

**SIGNIFICANT ACCOUNTING AND BUDGETING POLICIES:**

The Commission is a stand-alone unit of government and operates as a self-supporting business. Therefore, the net position reported in the Commission’s financial statements measure “total economic resources” (as opposed to the “current financial resources” focus employed by general-purpose governments). Consistent with its measurement focus, the MAC accounts for transactions on the full accrual basis in which revenues and expenses are recognized when they are incurred regardless of the timing of related cash receipts or disbursements. The Commission’s business-type activities are organized and accounted for within one “enterprise fund”, which includes “accounts” for operations, debt service and capital investment. The Commission’s fiduciary activities are comprised solely of its OPEB arrangement (OPEB Plan) administered through a trust under the provisions of GASB Statement No. 74 and are reported in its fiduciary fund statements.

As is the case at most governments and businesses, the budget is a critically important management tool for the MAC. The process of identifying and funding priorities begins in April of each year and concludes in December with formal adoption of the budget by the Commissioners. Managers review their budgets continuously and adjust for changing business conditions. The board of Commissioners reviews budget variance reports monthly throughout the year.

Because it is a public entity and has the authority to levy taxes (even though it does not exercise this authority), the MAC is required by State Statute (Ch. 275) to publicly adopt its budget. However, the MAC’s budget is not legally appropriated. Because the budget is not legally appropriated, budgetary data are not included in the MAC’s basic financial statements.

**ACTIVITY HIGHLIGHTS**

MSP is classified by the FAA to be one of the large hub airports in the United States. According to Airports Council International (ACI) statistics, in calendar year 2021, MSP was the 16th busiest airport in the United States in terms of passenger volume, 17th in terms of takeoffs and landings and 30th in cargo traffic.

In 2022, approximately 31,240,000 passengers passed through MSP: a 23.97% increase in total passengers over 2021 levels. The top five carriers serving MSP in 2022 by enplaned passengers

are shown in the accompanying table. Enplaned revenue passengers (including those connecting) at MSP in 2022 totaled 15,168,844. (Totals may differ from the passenger statistics reported by the air carriers to the Department of Transportation).

<b>Carrier</b>	<b>Total Enplaned Revenue Passengers</b>	<b>% of Total Enplaned Revenue Passengers</b>
1 Delta	8,531,099	56.24%
2 Skywest*	1,839,022	12.12%
3 Sun Country	1,637,247	10.79%
4 Southwest	668,354	4.41%
5 United	548,401	3.62%
	<u>13,224,123</u>	<u>87.18%</u>

\* Skywest is a codeshare with Delta

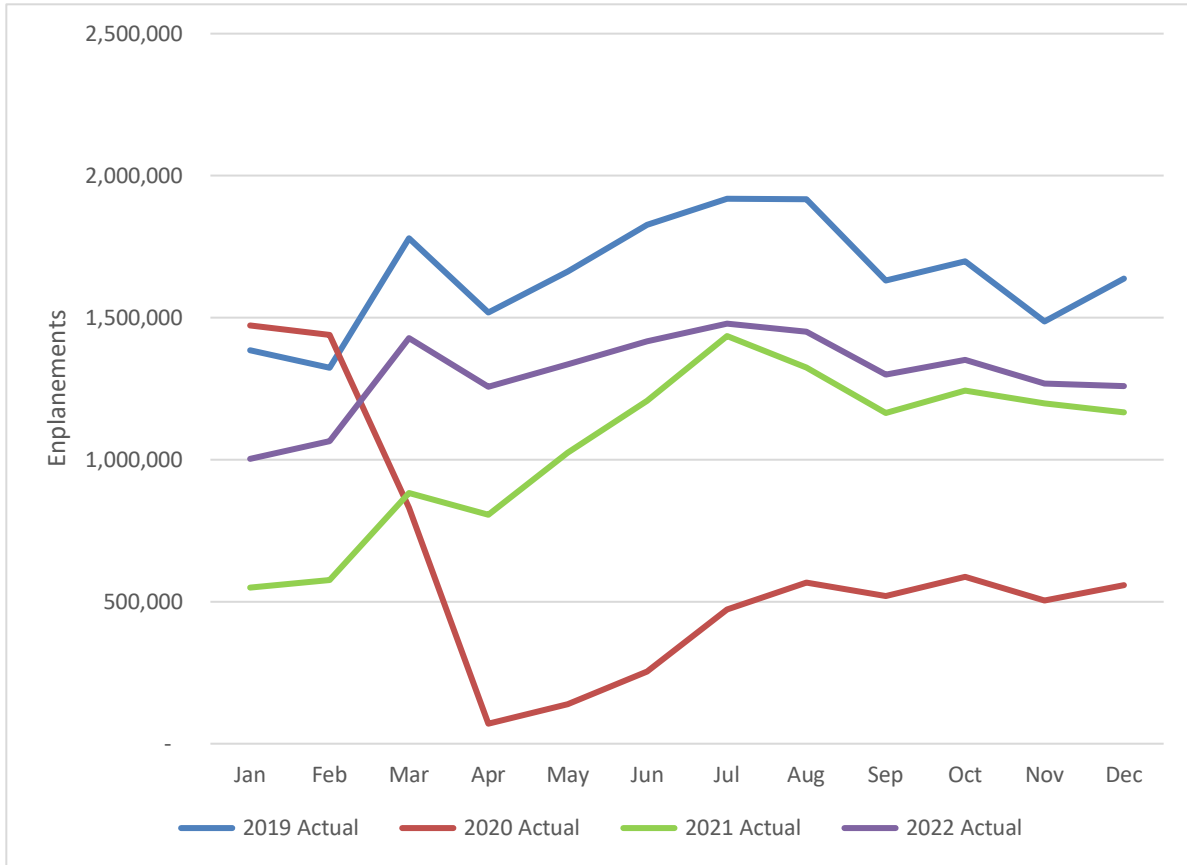
**FACTORS AFFECTING THE MAC’s FINANCIAL CONDITION:**

***Demand for Air Transportation***

The air transportation industry and, specifically, the air travel segment of the industry, are highly sensitive to the general level of economic output. Demand for air travel is highly elastic primarily due to its vulnerability to substitutes like bus, train, automobile travel or, the choice not to travel at all.

In 2020, the worldwide outbreak of novel coronavirus SARS-CoV-2 (“COVID-19”) had caused, and continues to cause, disruptions to domestic and international air travel, including both passenger and cargo operations. The Commission continues to closely monitor the effects of the pandemic and is prepared to adapt as necessary.

During the 2020 calendar year, enplanements at the Airport decreased by 62.52% as compared to the 2019 calendar year because of the impact of the COVID-19 pandemic. Enplanements continue to increase in calendar year 2022 as demand for air travel has continued to rebound since the onset of the pandemic. For 2022, enplanements at the Airport increased 24% compared to 2021.



Demand for Origination and Destination Traffic (O&D) at MSP:

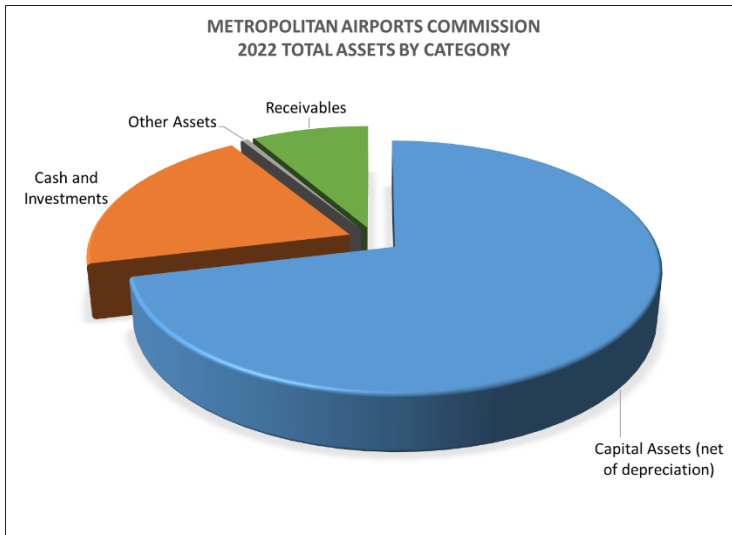
A number of regional economic factors create strong demand for travel air traffic to and from the Twin Cities metropolitan area.

- Size: Minnesota is the 22<sup>nd</sup> most populous State in the U.S. The Twin Cities metropolitan area is the 16<sup>th</sup> most populous metropolitan area in the nation.
- Economic Strength and Diversity:
  - ✓ Minnesota is headquarters to 16 Fortune 500 companies, which places it fourth among the 50 States in terms of numbers of Fortune 500 firms headquartered within the State on a per-capita basis.
  - ✓ Minnesota is headquarters to 6 of the 225 largest private companies including the largest privately held company in the United States: the Cargill Corporation.

- High per capita income:
  - ✓ The Bureau of Economic Analysis reports that the Twin Cities average per capita income is approximately 4% higher than the national average.
- Stronger than National Average Growth in Population and Employment:
  - ✓ The Metropolitan Council, a regional planning organization for the eleven-county area including the Twin Cities, projects average annual population growth of .9% through 2050 versus the Census Bureau's projected national population growth rate of 0.7%.
  - ✓ The Metropolitan Council foresees a 1.3% annual average growth rate for Twin Cities area employment growth through 2050 versus the Bureau of Labor Statistics' projected growth in national employment of .6%.

### Demand for Connecting Traffic:

Traffic at MSP is split 69/31 between O&D and connecting traffic. The strong demand for O&D traffic from MSP can be leveraged by tenant airlines to fill their planes by scheduling connecting flights through the airport. Historically, MSP was the “home-town” hub for the former Northwest Airlines, which had its headquarters in Eagan, Minnesota. After the merger of Northwest and Delta, the headquarters of the combined company was located in Atlanta. Although no longer the home-town company, Delta has made significant commitments to MSP. For example, Delta elected to extend its airline lease agreement with the MAC through December 31, 2030. In addition, Delta made a significant commitment to MSP in signing a “hub covenant”. In its hub covenant, Delta agreed to maintain an annual average of 370 daily departing flights from MSP, at least 231 of which must be aircraft with greater than 70 seats and that a minimum of 30% of enplaned passengers must be connecting.



### ***Supplying the Demand:***

Airports are “landlords”—they build, own, maintain, and rent facilities and related services. Because an airport’s main job is to provide runways, terminals, etc., it is a capital-intensive business. The MAC’s statement of net position is dominated by capital assets which, at approximately \$3,200,000,000 (net of depreciation), represent more than two-thirds of the Commission’s total assets. Constructing, maintaining, and improving our capital assets is critical to meeting the demand of our customers.

During 2022, the Commission expended \$209,000,000 on its on-going Capital Improvement Program (CIP). Approximately \$33,000,000 was associated with various airfield and runway projects. Approximately \$120,000,000 was related to Terminal 1 projects. Projects at Terminal 1 include Tram systems retrofit, security improvements and construction work on the fire station. Approximately \$16,000,000 was mainly spent for parking structure rehabilitation, badging office relocation, and heating and cooling systems, \$15,000,000 on a new fire station, \$58,000,000 on operational improvements related to the baggage claim and ticket lobby, and \$12,000,000 for an expansion of a portion of Concourse G. Approximately \$10,000,000 was spent on the Commission's reliever airport system. The remaining

\$9,000,000 was spent primarily for noise mitigation and other building improvements. Average monthly capital spending in 2022 was approximately \$17,417,000.

The 2023-24 CIP includes approximately \$1,396,005,000 of planned projects, as set forth in the accompanying table. CIPs are revised from time to time and additional projects could be added to the 2023-24 CIP.

Projects 2023 - 2024	2023 planned construction	2024 planned construction
Terminal-1 Rehabilitation & Repair	\$57,650,000	\$50,635,000
Terminal-1 Baggage Claim/Ticket Lobby	47,675,000	15,000,000
Terminal-1 Expansion/Remodeling	21,220,000	34,610,000
Terminal-1 Concourse G Infill - Pod 2-3	23,500,000	351,500,000
Terminal-1 Tenant Projects	28,100,000	88,300,000
Energy Management Center	16,675,000	23,900,000
Terminal Roads	7,450,000	3,520,000
Parking Facilities	4,500,000	5,350,000
Airfield and Runway Rehabilitation Program	64,275,000	41,000,000
Terminal-2 Rehabilitation & Repair	5,900,000	1,300,000
Terminal-2 North Gate Expansion		195,000,000
Safety and Security Center		150,000,000
Storage Facilities	11,200,000	30,000,000
Noise Mitigation Program	500,000	1,000,000
Police & Fire	2,500,000	13,400,000
Reliever Airports Program	10,680,000	37,475,000
Other	19,340,000	32,850,000
<b>Total</b>	<b>\$321,165,000</b>	<b>\$1,074,840,000</b>

***Financing the Supply***

Capital grants, PFC's and long-term debt are the principal sources of funding of the Capital Improvement Program. Like a home mortgage, long-term debt bridges the difference between the time when cash is needed (up front) to pay for large capital outlays and the time the Commission collects its revenues. The MAC repays its debts over time through annual revenues. The Commission's principal revenues include use charges to the airlines, concession fees from vendors in the terminal buildings, facility rentals, and the sale of utilities.

Under its Master Indenture, the MAC has promised to maintain a debt service coverage ratio of 1.25 times the following year's scheduled payments. In July 2008, the Board of Commissioners directed that the MAC increase its debt service coverage above the contractual obligation to 1.4 times annual debt service for its Senior General Obligation Revenue Bonds (GORBs) and Senior General Airport Revenue Bonds (GARBs)—(see Note 7 to the financial statements). The MAC exceeded the July 2008 requirement. As of December 31, 2022, projected debt coverage on Senior Debt obligations is approximately 10.1 times scheduled payments.

At year-end 2022, the MAC had long-term debt (including the currently payable portion) of approximately \$1,770,000,000 supporting approximately \$3,200,000,000 of capital assets as discussed above (also see notes 7 and 8 to the financial statements). Despite its debt load, the MAC is highly liquid. Also at year-end 2022, the MAC had cash and investments totaling more than \$834,000,000 and has continued to maintain strong debt service coverage ratios (currently at 10.1). The MAC's conservative financial practices have been rewarded with AA- debt rating on its senior debt (the second highest rating given to any airport debt) by Fitch Ratings and Standards and Poor's rating agencies. High bond ratings reduce borrowing costs to the MAC and, therefore, help moderate the cost per enplaned passenger incurred by the airlines operating at MSP. In addition, high bond ratings ensure access to capital markets. Access to capital ensures that customers can depend on finding the high-quality runways, terminals, and other capital assets at the MAC's airports in good repair.

Because of the Commission's conservative financial practices, the cost to airlines of enplaning passengers at MSP has historically been significantly lower than the national average. Because of inconsistencies in methods of calculating the cost per enplanement, it is difficult to have fully comparable statistics. Comparative data for the cost to airlines of enplaning passengers for 2022 was not available for comparison due to impacts of the COVID-19 pandemic on the timing and availability of such information. Having a low cost per enplaned passenger makes MSP a profitable venue for client airlines.

The MAC board, management and employees are guided by our Strategic Plan to provide the highest quality facilities at the lowest life-cycle cost for the benefit of our customers. The MAC and its airports are well positioned to meet the demands of airlines and air-travelers for safe, efficient, and reliable facilities for years to come.

**MANAGEMENT'S DISCUSSION AND ANALYSIS:**

Management is required by GAAP to provide a narrative introductory overview and analysis in the form of a "Management's Discussion and Analysis" (MD&A) to accompany the financial statements. The MD&A follows the independent auditor's report. The MD&A has greater scope, more detail, and is a more substantive discussion of issues mentioned in this transmittal. Users of the financial statements should read the MD&A in conjunction with this letter.

**AWARDS:**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded the Certificate of Achievement for Excellence in Financial Reporting to the MAC for its Comprehensive Annual Financial Report for the year ended December 31, 2021. The Commission has received this prestigious GFOA award for 37 consecutive years.

In order to be awarded a Certificate, which is valid for one year, a governmental unit must publish an easily readable and efficiently organized report, the contents of which conform to the program's standards. Such report must satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Comprehensive Annual Financial Report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The Commission also received for the 37<sup>th</sup> consecutive year the GFOA Award for Distinguished Budget Presentation for its Annual Operating Budget for 2022. In order to qualify for the Distinguished Budget Presentation, the Commission's budget document was judged to be proficient in several categories, including policy documentation, financial planning and organization.

**ACKNOWLEDGEMENTS:**

We wish to convey our sincere appreciation to the many MAC employees from all of its departments who participate in the Commission's fiscal management on a daily basis and have contributed to the financial results reported in the following financial statements.

In addition, we would like to express our appreciation for the leadership and support of the Board of Commissioners and for their sincere interest in operating the MAC in a sound financial manner.

Respectfully,



Brian D. Ryks  
Executive Director/CEO



Timothy Simon  
Chief Financial Officer



Nicholas Hinchley  
Director of Finance





Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Minneapolis-St. Paul  
Metropolitan Airports Commission  
Minnesota**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

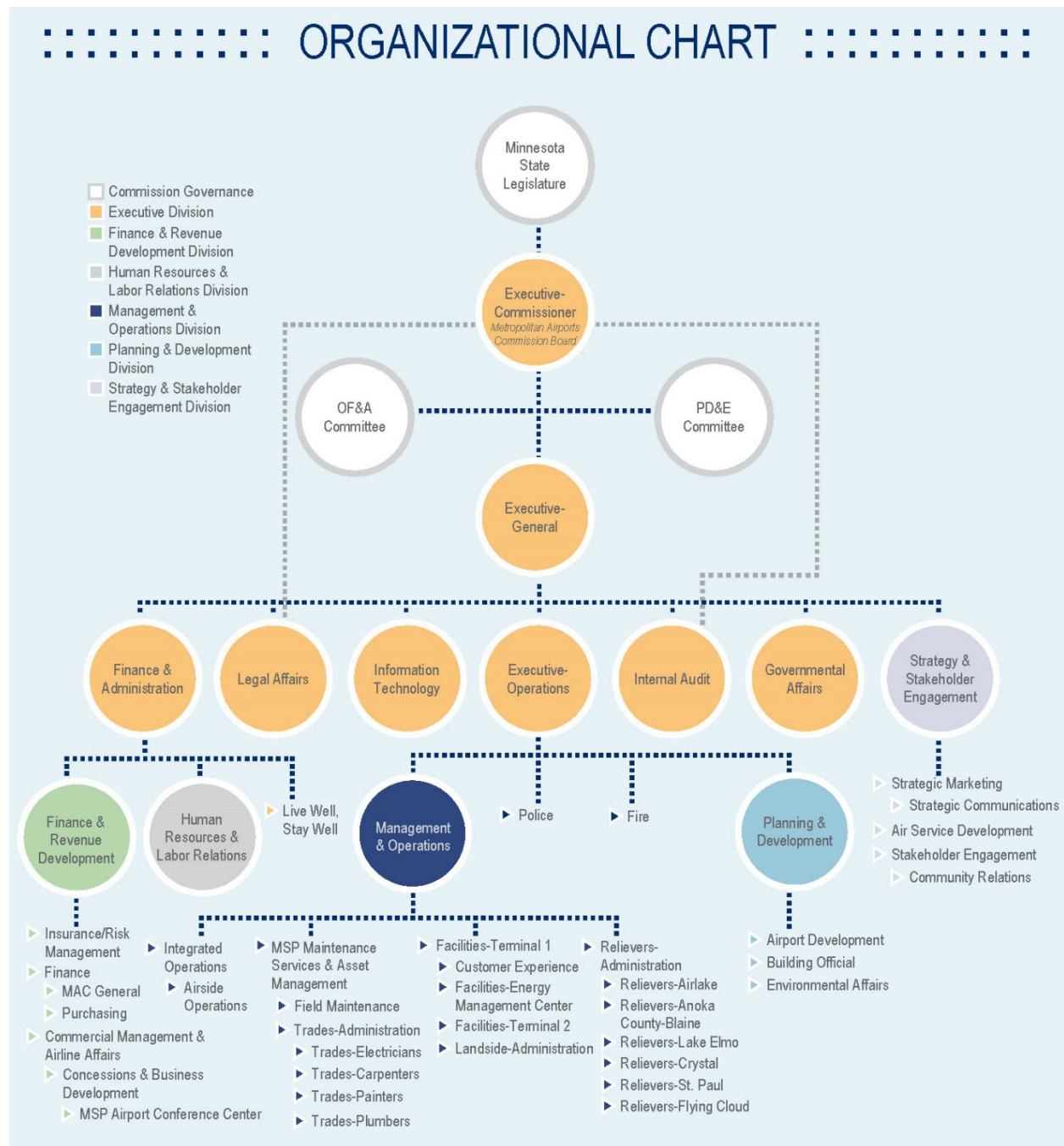
December 31, 2021

*Christopher P. Morill*

Executive Director/CEO

# Minneapolis/St. Paul Metropolitan Airports Commission

## Organizational Chart



# BOARD MEMBERS

The Chair and fourteen Commissioners govern the Metropolitan Airports Commission (MAC). The Governor of the State of Minnesota appoints the Chair and 12 Commissioners. Of these 12 Commissioners, eight are from designated districts within the metropolitan area and four are from

outside of the metropolitan area. The Mayors of St. Paul and Minneapolis also have seats on the Commission, with the option to appoint a surrogate to serve in their place. While the Commissioners' terms are four years, the Chair serves at the pleasure of the Governor.



**Rick King**  
Commission Chair



**Carl Crimmins**  
District A



**Braj Agrawal**  
District B



**James Lawrence**  
District C



**Timothy Baylor**  
District D



**James Deal**  
District E



**Rodney Skoog**  
District F



**Richard Ginsberg**  
District G



**Yodit Bizen**  
District H



**Leili Fatehi**  
City of Minneapolis



**Ikram Koliso**  
City of Saint Paul



**Patti Gartland**  
Outstate St. Cloud



**Donald Monaco**  
Outstate Duluth



**Dixie Hoard**  
Outstate Thief River Falls



**Randy Schubring**  
Outstate Rochester



# Minneapolis/St. Paul Metropolitan Airports Commission

## Airport Locations



### COMMISSION JURISDICTION 35-MILE RADIUS

The area over which the Commission exercises its jurisdiction is the Minneapolis-St. Paul metropolitan area which includes Anoka, Carver, Dakota, Hennepin, Ramsey, Scott and Washington Counties, and extends approximately 35 miles out in all directions from the Minneapolis and Saint Paul City Halls. The Commission owns and operates seven airports within the metropolitan area. Scheduled air carriers are served by the Minneapolis-St. Paul International Airport (MSP). Six Reliever Airports serve business and general aviation:

- ▶ Airlake Airport
- ▶ Anoka County-Blaine Airport
- ▶ Crystal Airport
- ▶ Flying Cloud Airport
- ▶ Lake Elmo Airport
- ▶ St. Paul Downtown Airport



# Financial Section

## Independent Auditor's Report

To the Members of the Commission  
Minneapolis/St. Paul Metropolitan Airports Commission

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the business-type activities and fiduciary activities of the Minneapolis/St. Paul Metropolitan Airports Commission (the "Commission") as of and for the year ended December 31, 2022 and the related notes to the financial statements, which collectively comprise the Minneapolis/St. Paul Metropolitan Airports Commission's basic financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and fiduciary activities of the Minneapolis/St. Paul Metropolitan Airports Commission as of December 31, 2022 and the respective changes in its financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Commission and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter**

As discussed in Note 2 to the financial statements, in 2022, the Commission adopted Governmental Accounting Standards Board Statement No. 87, *Leases*. Our opinion is not modified with respect to this matter.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

To the Members of the Commission  
Minneapolis/St. Paul Metropolitan Airports Commission

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplemental Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplemental information, as identified in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplemental information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Management is responsible for the other information included in the Annual Comprehensive Financial Report. The other information comprises the introductory and statistical section schedules but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

To the Members of the Commission  
Minneapolis/St. Paul Metropolitan Airports Commission

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements or whether the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated May 15, 2023 on our consideration of the Minneapolis/St. Paul Metropolitan Airports Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Minneapolis/St. Paul Metropolitan Airports Commission's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Minneapolis/St. Paul Metropolitan Airports Commission's internal control over financial reporting and compliance.

*Plante & Moran, PLLC*

May 15, 2023



## **Minneapolis/St. Paul Metropolitan Airports Commission**

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# **Management's Discussion and Analysis**

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The following management's discussion and analysis of the financial performance and activity of the Minneapolis/St. Paul Metropolitan Airports Commission ("the Commission" or "MAC") is to provide an introduction and understanding of the basic financial statements of the Commission for the year ended December 31, 2022, with selected comparative data for the years ended December 31, 2022 and 2021. This discussion has been prepared by management and should be read in conjunction with the audited financial statements and the notes thereto, which follow this section.

### **USING THE FINANCIAL STATEMENTS**

The MAC's financial report includes three financial statements for its business-type activities: the Statements of Net Position, the Statements of Revenues, Expenses and Changes in Net Position and the Statements of Cash Flows and two statements for its fiduciary activities: the Statement of Fiduciary Net Position and the Statement of Changes in Fiduciary Net Position. The financial statements are prepared in accordance with accounting principles generally accepted in the United States of America, as promulgated by the Governmental Accounting Standards Board (GASB).

### **FINANCIAL HIGHLIGHTS**

#### **General**

The Commission has entered into, and receives payment under, agreements with various air carriers and other parties, including the airline lease agreements relating to landing fees and the leasing of space in terminal buildings, other building leases regarding the leasing of cargo and miscellaneous hangar facilities, concession agreements relating to sale of goods and services at the airport and specific project leases relating to the construction of buildings and facilities for specific tenants. Below is a brief description of each agreement along with the revenue generated in 2022.

#### **Airline Lease Agreements**

The airline lease agreements relate to the use of the airport for air carrier operations, the leasing of space within the terminal buildings of the airport, ramp fees for parking aircraft at Terminal 1 and the establishment of landing fees. Except for rental amounts based primarily upon the square feet rented, the terms, conditions and provisions of each airline lease agreement are substantially the same.

In the airline lease agreements, the Commission has leased to each particular air carrier a certain specified square footage portion of the terminal area in the airport. Annual rents are computed on the basis of various charges per square foot for various types of space within the existing terminal area and, in certain cases, the costs of certain improvements of the existing terminal area. The airline lease agreements also provide that each air carrier is required to pay a basic landing fee. The landing fee is calculated by dividing the cost of operations, maintenance, and debt service at the airfield by total landed weight of aircraft utilizing the airport. The airline lease agreements also require each air carrier leasing gate space at Terminal 1 to pay an aircraft parking ramp fee that is computed on a lineal foot basis. The ramp fee includes the cost of operations, maintenance and debt service to the ramp area surrounding the terminal building gates.

**Minneapolis/St. Paul Metropolitan Airports Commission**

**Management’s Discussion and Analysis**

The airline lease agreement also provides that food and beverage, merchandise and auto-rental annual gross concession revenues to the Commission (“Selected Concession Revenues”) will be shared with the Passenger Signatory Airlines (allocated among the Passenger Signatory Airlines based upon their proportionate share of enplanements at the Airport for the applicable fiscal year) under the following schedule (the “Shared Concession Revenues”):

<b>Enplaned Passenger Growth</b>	<b>Revenue Sharing Percentage</b>
1 % or Less	33%
More than 1%	33% and One-Half of the Enplaned Passenger Growth Percentage

Selected Concession Revenues were \$54,693,644 and \$37,653,374 and enplaned passengers were 15,168,844 and 12,282,167 for fiscal years 2022 and 2021, respectively, resulting in total Shared Concession Revenue of \$18,048,903 and \$14,756,138. The Selected Concession Revenue thresholds are subject to change annually. The Selected Concession Revenue in 2022 was increased by \$10,550,162 for grant reimbursements for concession relief provided by American Rescue Plan Act (“ARPA”) grant.

The total amount of Shared Concession Revenues will be structured as a credit against the rates and charges in the current year, payable to the Passenger Signatory Airlines in the subsequent fiscal year. Notwithstanding the above schedule, the amount of Shared Selected Concession Revenues will be reduced to the extent necessary so that Net Revenues, after subtracting the Shared Concession Revenues, will not be less than 1.25 times the total annual debt service on Senior Bonds, Subordinate Obligations, and other debt obligations of the Commission. In the event that the Shared Concession Revenues are reduced in any year, such reduction will be deferred until the next fiscal year and will be credited against the rates and charges payable by the Passenger Signatory Airlines in the next fiscal year to the extent that Net Revenues, after subtracting the applicable Shared Concession Revenues, are not less than 1.25 times the total annual debt service on Senior Bonds, Subordinate Obligations, and other debt obligations of the Commission.

For the years ended December 31, 2022 and 2021, the aggregate rentals earned by the Commission pursuant to the airline lease agreements were approximately \$98,341,000 and \$103,551,000, respectively. The annual rentals due under each lease may be adjusted each year to reflect actual costs of the airport.

*Other Building and Miscellaneous Leases*

The other building and miscellaneous leases relate to rentals and other fees associated with the Terminal 2, miscellaneous hangar facilities, and office rentals for non-airline tenants in Terminal 1. For the years ended December 31, 2022 and 2021, the aggregate annual rentals under these leases were approximately \$42,897,000 and \$37,613,000, respectively.

*Specific Project Leases*

The Commission has constructed various buildings and facilities for specific tenants. If bonds were issued by the Commission to finance the construction of a facility, the lessee is required to pay annual lease payments equal to the debt service requirements on the bonds issued to construct the facility, due in the following year. The lease remains in effect until the total debt service on the bonds has been paid. If, on the other hand, the construction of a facility is financed from funds the Commission has on hand, the lessee is required to make lease payments equal to the debt service requirements which would have been required if bond funds were used.

## **Minneapolis/St. Paul Metropolitan Airports Commission**

# **Management's Discussion and Analysis**

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For the years ended December 31, 2022 and 2021, the aggregate payments paid to the Commission related to these tenant improvement receivables was approximately \$3,884,000 and \$5,724,000, respectively.

### **Concession Agreements**

The Commission has entered into concession agreements with various firms to operate concessions inside the terminal building at the airport including, among others, food and beverage services, newsstands, advertising, vending, insurance, and personal service shops. For the years ended December 31, 2022 and 2021, the aggregate fees earned by the Commission under the existing concession agreements were approximately \$31,470,000 and \$27,746,000, respectively. Such fees are computed on the basis of different percentages of gross sales for the various types of concessions, with the larger concessions guaranteeing a minimum payment each year.

Concession agreements for rental car agencies require such concessionaires to pay fees based on a percentage of their gross revenues and special charges such as parking fees, customer facility charge, and a per-square-foot land rental. The Commission also has a management contract with a firm for the operation of the airport parking lot and garage facilities. For the years ended December 31, 2022 and 2021, the aggregate fees earned by the Commission under the existing rental car agreements and parking lot and garage facilities were approximately \$145,375,000 and \$97,776,000, respectively. Of this amount, parking revenue was approximately \$100,638,000 for 2022 and \$63,624,000 for 2021. Auto rental revenue for both on and off airport auto rentals for December 31, 2022 and 2021 was approximately \$40,192,000 and \$30,395,000, respectively.

### **Reliever Airports**

The Commission has entered into various other leases and agreements with tenants at its reliever airport system. These reliever airport tenant leases include fuel flowage fees, hangar rentals, storage lots, commercial fees, and other miscellaneous amounts. For the years ended December 31, 2022 and 2021, revenues from these agreements were approximately \$11,048,000 and \$10,234,000, respectively.

### **Miscellaneous Off-Airport Concession Leases and Ground Transportation Fees**

The Commission has entered into certain leases with off-airport concessionaires that provide off-airport advertising and auto services. Additionally, the Commission charges fees for employee parking, permits and licenses to operate shuttles, vans, buses, and taxis at the airport. Such fees are set by Commission ordinances. In 2016, the Commission allowed Transportation Network Companies (TNC) to operate at the airport. For the years ended December 31, 2022 and 2021, the Commission earned \$13,216,000 and \$8,916,000, respectively.

### **Utilities**

The Commission has entered into certain leases with tenants the provide utilities to the leased spaces throughout the terminal. For the years ended December 31, 2022 and 2021, the revenues from these utility charges were approximately \$5,309,000 and \$5,615,000, respectively.

### **Miscellaneous Revenues**

In addition to the above agreements, the Commission enters into various other leases and agreements. These include ground space rentals, office rentals for commuter airlines and concessionaires, commuter and general aviation fees, and other miscellaneous amounts. For the years ended December 31, 2022 and 2021, the revenues from these agreements were approximately \$22,404,000 and \$15,593,000, respectively.

## Minneapolis/St. Paul Metropolitan Airports Commission

# Management's Discussion and Analysis

### Operating Revenues

Operating revenues for the MAC are derived entirely from user fees that are established for various services and facilities that are provided at Commission airports. While the Commission has the power to levy taxes to support its operations, it has adopted policies to provide adequate revenues for the system to operate since 1969 without general tax support. Revenue sources have been grouped into the following categories in the Statements of Revenues, Expenses and Changes in Net Position:

- Airline Rates & Charges: Revenue from landing and ramp fees and terminal building rates.
- Concessions: Revenue from food and beverage sales, merchandise sales, auto parking, etc.
- Other revenues:
  - o Rentals/fees: Fees for building rentals.
  - o Utilities and other revenues: Charges for tenants use of ground power, water and sewer, and other services provided by the MAC.

For the fiscal years ended December 31, 2022 and 2021, the top ten operating revenue sources for the MAC were as follows:

Source	2022 Revenue
1. Parking	\$ 100,637,902
2. Landing Fees	74,016,746
3. General Building	44,564,612
4. Auto Rental (off- and on-airport)	23,158,952 *
5. Other Building Rent	33,622,971
6. Food & Beverage	17,046,487
7. Ground Rent	13,173,822
8. Ground Transportation Fees	11,133,145
9. News and Retail Stores	7,181,964
10. Ramp Fees	6,654,847

\* Excludes customer facility charges

Source	2021 Revenue
1. Landing Fees	\$ 69,920,931
2. Parking	63,624,059
3. General Building	40,919,455
4. Other Building Rent	29,644,038
5. Auto Rental (off- and on-airport)	17,365,411 *
6. Ground Rent	15,952,988
7. Food & Beverage	11,456,029
8. Ramp Fees	6,911,331
9. Ground Transportation Fees	6,807,098
10. News and Retail Stores	5,923,289

\* Excludes customer facility charges

## **Minneapolis/St. Paul Metropolitan Airports Commission**

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# **Management's Discussion and Analysis**

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The top ten revenue providers for 2022 for the MAC were as follows:

### **Top Ten Operating Revenue Providers**

1. Delta Air Lines
2. Enterprise
3. Sun Country
4. Avis
5. Hertz
6. United
7. American
8. Southwest
9. Host
10. Delaware North

### **ECONOMIC CONDITIONS**

The COVID-19 pandemic and the related restrictions have had an adverse effect on both international and domestic travel and travel-related industries, including airlines, concessionaires and rental car companies serving the Airport since early 2020. Currently, the reduction in demand and capacity has improved year over year and is expected to continue to improve in the near term. Retail, food, and other service concessionaires located in terminal facilities at the Airport have reported improvements in sales due to the increased passenger levels in 2022. In addition, the parking, ground transportation companies and rental car activity has continue to improve and recover which has improved the revenues of the Commission.

## Minneapolis/St. Paul Metropolitan Airports Commission

# Management's Discussion and Analysis

### STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

During 2022, the MAC's total revenues and capital contributions increased by 17.2% to \$541,116,000 from \$461,712,000 in 2021. Changes in major categories follow (dollars in thousands):

	2022	% of Total	2021	% of Total	Dollar Change	Percent Change
<b>Operating revenues</b>						
Airline rates and charges	\$ 125,612	23.2%	\$ 117,728	25.5%	\$ 7,884	6.7%
Concessions	164,572	30.4%	121,408	26.3%	43,164	35.6%
Rentals/fees	40,284	7.4%	36,519	7.9%	3,765	10.3%
Utilities and other revenues	22,536	4.2%	18,486	4.0%	4,050	21.9%
Total operating revenues	<u>353,004</u>		<u>294,141</u>		<u>58,863</u>	
<b>Nonoperating revenues</b>						
Investment income	23,550	4.4%	3,026	0.7%	20,524	678.3%
Solar panel financing rebate	1,227	0.2%	862	0.2%	365	42.3%
Gain (loss) on disposal of assets	196	0.0%	98	0.0%	98	100.0%
Grants used for operating expense:	132	0.0%	10,241	2.2%	(10,109)	-98.7%
Customer facility charges	17,033	3.1%	13,029	2.8%	4,004	30.7%
Passenger facility charges	60,985	11.3%	51,096	11.1%	9,889	19.4%
Total nonoperating revenues	<u>103,123</u>		<u>78,352</u>		<u>24,771</u>	
<b>Capital contributions and grants</b>	<u>84,989</u>	15.7%	<u>89,219</u>	19.3%	<u>(4,230)</u>	-4.7%
<b>Total revenues and capital contributions</b>	<u>\$ 541,116</u>	100.0%	<u>\$ 461,712</u>	100.0%	<u>\$ 79,404</u>	17.2%

Airline rates and charges increased by 6.7% or \$7,884,000. A majority of the revenue derived from the airline rates and charges category is based on the amount of expenses incurred in certain cost centers. The increase is related to continued recovery in airline activity from the pandemic and less airline relief approved by the Commission in response to the pandemic which reduced landing fees and terminal rents for airlines.

Concessions increased by 35.6% or \$43,164,000. The increase is in each of the categories within Concessions. Food and Beverage, news, retail, and passenger services increased approximately \$3.6 million due to the increase in passenger traffic, and reduced concession relief approved by the Commission due to the pandemic. Parking increased by approximately \$37.0 million due to the increase in passenger traffic parking at the airport. Ground Transportation increased by approximately \$11.0 million due to the increase in passengers using transportation services to the airport.

Rental fees increased by \$3,765,000 or 10.3%. This is primarily due to several new commercial and storage lot leases at the reliever airports and increased rental rates on certain buildings around the MSP campus.

Utilities and other revenues increased by 21.9% or \$4,050,000 primarily due to the increase in commercial activity and maintenance, cleaning, and distribution fees from the reopening of most concessions during the year.

Investment income increased \$20,524,000 or 678.3% due to additional interest earned on new construction funds from recent bond issue and from the recognition of lease interest income resulting from the

## Minneapolis/St. Paul Metropolitan Airports Commission

# Management's Discussion and Analysis

implementation of GASB Statement No. 87, *Leases* ("GASB 87"). There was no significant gain or loss on sale of assets in 2022 and 2021.

Customer facility charges increased \$4,004,000 or 30.7% due to the continued recovery of passenger traffic at the airport.

Capital contributions and grants represent grants received from both federal and state governments for various construction projects at both MSP and the reliever airports. Grants used for operating expenses are for grants received from the federal government as part of COVID-19 relief Acts for reimbursement of eligible operating expenses. The decrease in 2022 is primarily due to less federal grant reimbursements for COVID-19 relief being requested from each of aforementioned grant programs.

During 2021, the MAC's total revenues and capital contributions increased by 20.4% to \$461,712,000 from \$383,453,000 in 2020. Changes in major categories follow (dollars in thousands):

	2021	% of Total	2020	% of Total	Dollar Change	Percent Change
<b>Operating revenues</b>						
Airline rates and charges	\$ 117,728	25.5%	\$ 94,259	24.6%	\$ 23,469	24.9%
Concessions	121,408	26.3%	76,524	20.0%	44,884	58.7%
Rentals/fees	36,519	7.9%	32,804	8.6%	3,715	11.3%
Utilities and other revenues	18,486	4.0%	15,879	4.1%	2,607	16.4%
Total operating revenues	<u>294,141</u>		<u>219,466</u>		<u>74,675</u>	
<b>Nonoperating revenues</b>						
Investment income	3,026	0.7%	13,507	3.5%	(10,481)	-77.6%
Solar panel financing rebate	862	0.2%	896	0.2%	(34)	-3.8%
Gain (loss) on disposal of assets	98	0.0%	62	0.0%	36	58.1%
Grants used for operating expense:	10,241	2.2%	18,231		(7,990)	100.0%
Customer facility charges	13,029	2.8%	8,779	2.3%	4,250	48.4%
Passenger facility charges	51,096	11.1%	28,669	7.5%	22,427	78.2%
Total nonoperating revenues	<u>78,352</u>		<u>70,144</u>		<u>8,208</u>	
<b>Capital contributions and grants</b>	<u>89,219</u>	19.3%	<u>93,843</u>	24.5%	<u>(4,624)</u>	-4.9%
<b>Total revenues and capital contributions</b>	<u>\$ 461,712</u>	100.0%	<u>\$ 383,453</u>	95.2%	<u>\$ 78,259</u>	20.4%

Airline rates and charges increased by 24.9% or \$23,469,000. A majority of the revenue derived from the airline rates and charges category is based on the amount of expenses incurred in certain cost centers. The decrease is related to airline relief actions approved by the Commission in response to the pandemic which reduced landing fees and terminal rents for airlines.

Concessions increased by 58.7% or \$44,884,000. The increase is in each of the categories within Concessions. Food and Beverage, news, retail and passenger services increased approximately \$9.9 million due to the increase in passenger traffic and reduced concession relief approved by the Commission due to the pandemic. Parking increased by approximately \$25.1 million due to the increase in passenger traffic parking at the airport. Ground Transportation increased by approximately \$9.9 million due to the increase in passengers using transportation services to the airport.

## Minneapolis/St. Paul Metropolitan Airports Commission

# Management's Discussion and Analysis

Rental fees increased by \$3,715,000 or 11.3%. This is primarily due to several new commercial and storage lot leases at the reliever airports and increased rental rates on certain buildings around the MSP campus.

Utilities and other revenues increased by 16.4% or \$2,607,000 primarily due to the decrease in commercial activity and maintenance, cleaning and distribution fees from the temporary closure of concessions during the year.

Investment income decreased \$10,481,000 or 77.6% due to a decrease in the market value of existing investments from the current rising interest rate environment. There was no significant gain or loss on sale of assets in 2021.

Capital contributions and grants represent grants received from both federal and state governments for various construction projects at both MSP and the reliever airports. Grants used for operating expenses are for grants received from the federal government as part of COVID-19 relief Acts for reimbursement of eligible operating expenses. The decrease in 2021 comes primarily due to less federal grant reimbursements for COVID-19 relief being requested from each of the aforementioned grant programs.

### Expenses

In 2022, the MAC's total expenses increased by 11.1% to \$442,958,000 from \$398,629,000 in 2021. Changes in major categories are summarized below (dollars in thousands):

	2022	% of Total	2021	% of Total	Dollar Change	Percent Change
<b>Operating expenses</b>						
Personnel	\$ 90,775	20.5%	\$ 75,182	18.9%	\$ 15,593	20.7%
Administrative	2,274	0.5%	1,054	0.3%	1,220	115.7%
Professional services	6,918	1.6%	5,679	1.4%	1,239	21.8%
Utilities	25,590	5.8%	19,092	4.8%	6,498	34.0%
Operating services	29,191	6.6%	25,895	6.5%	3,296	12.7%
Maintenance	46,999	10.6%	41,862	10.5%	5,137	12.3%
Depreciation and amortization	185,124	41.8%	178,513	44.8%	6,611	3.7%
Other	5,956	1.3%	3,665	0.9%	2,291	62.5%
Total operating expenses	<u>392,827</u>		<u>350,942</u>		<u>41,885</u>	
<b>Nonoperating expenses</b>						
Interest expense	<u>50,131</u>	11.3%	<u>47,687</u>	12.0%	<u>2,444</u>	5.1%
Total nonoperating expenses	<u>50,131</u>		<u>47,687</u>		<u>2,444</u>	
<b>Total expenses</b>	<u>\$ 442,958</u>	100.0%	<u>\$ 398,629</u>	100.0%	<u>\$ 44,329</u>	11.1%

Personnel increased by 20.7% or \$15,593,000. The majority of the increase is related to adjustments related to the actuarial valuation of the multi-employer pension plans and other postemployment benefit plan that the Commission participates in. Additionally, the Commission continued to fill many positions that were open from 2020 that was used to reduce costs in response to the pandemic.

Utilities increased \$6,498,000 or 34.0% primarily due to higher usage of electricity and natural gas due to certain facilities reopening after being closed and increasing cost of energy resources.



## Minneapolis/St. Paul Metropolitan Airports Commission

# Management's Discussion and Analysis

Operating services increased \$3,296,000 or 12.7% due to parking facilities reopening, increased advertising and service agreement costs and other expenses.

Maintenance increased by 12.3% or \$5,137,000 due to restoring most of the contract services for automated people movers, moving walkways, and other expenses that were reduced in 2021 to lower costs in response to the pandemic.

Depreciation increased \$6,611,000 or 3.7%. The increase is attributable to new projects placed into service during 2021-2022.

Interest expense increased \$2,444,000 or 5.1% due to an interest rate increase on the short-term borrowing program flexible rate.

In 2021, the MAC's total expenses increased by 4.1% to \$398,629,000 from \$383,057,000 in 2020. Changes in major categories are summarized below (dollars in thousands):

	2021	% of Total	2020	% of Total	Dollar Change	Percent Change
<b>Operating expenses</b>						
Personnel	\$ 75,182	18.9%	\$ 77,806	20.3%	\$ (2,624)	-3.4%
Administrative	1,054	0.3%	1,057	0.3%	(3)	-0.3%
Professional services	5,679	1.4%	5,159	1.3%	520	10.1%
Utilities	19,092	4.8%	17,383	4.5%	1,709	9.8%
Operating services	25,895	6.5%	27,596	7.2%	(1,701)	-6.2%
Maintenance	41,862	10.5%	39,811	10.4%	2,051	5.2%
Depreciation and amortization	178,513	44.8%	160,889	42.0%	17,624	11.0%
Other	3,665	0.9%	4,027	1.1%	(362)	-9.0%
Total operating expenses	<u>350,942</u>		<u>333,728</u>		<u>17,214</u>	
<b>Nonoperating expenses</b>						
Interest expense	<u>47,687</u>	12.0%	<u>49,329</u>	12.9%	<u>(1,642)</u>	-3.3%
Total nonoperating expenses	<u>47,687</u>		<u>49,329</u>		<u>(1,642)</u>	
<b>Total expenses</b>	<u>\$ 398,629</u>	100.0%	<u>\$ 383,057</u>	100.0%	<u>\$ 15,572</u>	4.1%

Personnel decreased by 3.4% or \$2,624,000. The majority of the decrease is related to adjustments related to the actuarial valuation of the multi-employer pension plans and other postemployment benefit plan that the Commission participates in. This decrease was offset by the Commission beginning to fill many positions that were open during 2020 that was used to reduce costs in response to the pandemic, and an increase in medical claims.

Utilities increased \$1,709,000 or 9.8% primarily due to higher usage of electricity and natural gas due to certain facilities reopening after being closed or having reduced usage in response to the decline in passengers in 2020.

Operating services decreased \$1,701,000 or 6.2% due to less contract staffing related to shuttered parking facilities during the year, reduced advertising and service agreement costs and other expenses to reduce costs in response to the pandemic.

## Minneapolis/St. Paul Metropolitan Airports Commission

# Management's Discussion and Analysis

Maintenance increased by 5.2% or \$2,051,000 due to restoring most of the contract services for automated people movers, moving walkways, and other expenses that were reduced in 2020 to lower costs in response to the pandemic.

Depreciation increased \$17,624,000 or 11.0%. The increase is attributable to new projects placed into service during 2020-2021.

Interest expense decreased \$1,642,000 or 3.3% due to bond interest savings from the refunding of several bond series during 2019.

### Net Revenues

In order to promote and encourage the efficient use of facilities at all of the MAC's airports, as well as minimize the environmental impact of MSP on the surrounding community, the MAC has implemented a policy of subsidizing its reliever airports to encourage the use of these facilities rather than MSP. In order to maintain this subsidy, the MAC sets its rates and charges to assure that total system revenues will be sufficient to pay total system expenses.

Net revenues generated by the Commission are designated for construction and debt service payments. These net revenues provide the Commission with a portion of the money to meet the funding requirements of its capital improvement program. This reduces the need to issue bonds and, therefore, allows the Commission to avoid the interest expense of additional debt.

Following is a summary of the Statements of Revenues, Expenses and Changes in Net Position for the years ended December 31, 2022 and 2021 (dollars in thousands):

	<u>2022</u>	<u>2021</u>
Operating revenues	\$ 353,004	\$ 294,141
Operating expenses	<u>(392,827)</u>	<u>(350,942)</u>
Operating income	(39,823)	(56,801)
Nonoperating revenues	103,123	78,352
Nonoperating expenses	<u>(50,131)</u>	<u>(47,687)</u>
Nonoperating income	52,992	30,665
Increase (decrease) in net position before capital contributions and grants	13,169	(26,136)
Capital contributions and grants	<u>84,989</u>	<u>89,219</u>
Increase in net position	<u>98,158</u>	<u>63,083</u>
Net position, beginning of year	<u>2,049,714</u>	<u>1,986,631</u>
Net position, end of year	<u>\$ 2,147,872</u>	<u>\$ 2,049,714</u>

## **Minneapolis/St. Paul Metropolitan Airports Commission**

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# **Management's Discussion and Analysis**

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The Commission shows an increase in the total change in its net position in 2022. This is due to the continued recovery of the airline and travel industries from the COVID-19 pandemic and the related increases in operating revenues in most categories in 2022.

The Commission shows an increase in the total change in its net position in 2021 versus 2020. This is due to the significant increase in operating revenues as a result of continued recovery from the COVID-19 pandemic that has impacted most revenue categories since 2020.

Despite the continued impact to revenues from the decline in passengers due to the pandemic, we believe we are still well positioned to increase the long-term financial stability and air service competitiveness of MSP. In addition, our 10-year history of airline rates and charges is very competitive and, as one of the few airports with an AA- rating from Fitch Investor Services, we feel we are positioned well for growth in the future.

### **STATEMENTS OF NET POSITION**

The Statements of Net Position present the net position of the MAC at the end of the fiscal year. Net position is equal to total assets plus deferred outflows of resources less total liabilities less deferred inflows of resources and is an indicator of the current financial health of the MAC. Summarized statements of net position information at December 31, 2022 and 2021 follows (dollars in thousands):

## Minneapolis/St. Paul Metropolitan Airports Commission

# Management's Discussion and Analysis

	December 31,	
	2022	2021
<b>Assets</b>		
Current assets - unrestricted	\$ 403,843	\$ 325,916
Noncurrent assets:		
Restricted assets	606,072	342,147
Other noncurrent assets	275,324	13,004
Capital assets - net	<u>3,181,134</u>	<u>3,140,362</u>
Total assets	<u>4,466,373</u>	<u>3,821,429</u>
<b>Deferred Outflows of Resources</b>	<u>79,751</u>	<u>63,192</u>
Total assets and deferred outflows of resources	<u>4,546,124</u>	<u>3,884,621</u>
<b>Liabilities</b>		
Current liabilities - unrestricted	\$ 95,454	\$ 74,643
Noncurrent liabilities:		
Payable from restricted assets	126,168	116,446
Bonds and notes payable	1,688,976	1,394,779
Other noncurrent liabilities	<u>164,121</u>	<u>159,247</u>
Total liabilities	<u>2,074,719</u>	<u>1,745,115</u>
<b>Deferred Inflows of Resources</b>	<u>323,533</u>	<u>89,792</u>
Total liabilities and deferred inflows of resources	<u>2,398,252</u>	<u>1,834,907</u>
<b>Net Position</b>		
Net investment in capital assets	1,784,765	1,748,232
Restricted	150,120	114,770
Unrestricted	<u>212,987</u>	<u>186,712</u>
Total net position	<u>2,147,872</u>	<u>2,049,714</u>
Total liabilities, deferred inflows of resources and net position	<u>\$ 4,546,124</u>	<u>\$ 3,884,621</u>

The increase in total assets and deferred outflows of resources is primarily due to the increase in restricted investment balances from additional cash available from operations and grant funds during 2022 in addition to an increase in noncurrent assets related to lease receivables recorded from the implementation of GASB 87. Overall, the majority of the increase in liabilities primarily due to a new bond issue during 2022 and an increase in deferred inflows of resources from the implementation of GASB 87.

### FIDUCIARY ACTIVITIES

The statement of fiduciary net position reported \$75,507 and \$80,437 (in thousands) as assets and net position restricted for OPEB as of December 31, 2022 and 2021, respectively, and the statements of changes in fiduciary net position reported total additions of \$(2,225) and \$4,421 (in thousands), comprised principally of Commission contributions offset in 2022 by the change in fair value of investments; and total deductions—benefits—payments of \$2,705 and \$2,562 (in thousands) for the years ended December 31, 2022 and 2021, respectively.

### CASH AND INVESTMENT MANAGEMENT

## Minneapolis/St. Paul Metropolitan Airports Commission

# Management's Discussion and Analysis

The following summary shows the major sources and uses of cash during the years ended December 31, 2022 and 2021 (dollars in thousands):

	<b>December 31,</b>	
	<b>2022</b>	<b>2021</b>
Cash provided by operating activities	\$ 346,525	\$ 297,389
Cash used in operating activities	<u>(200,318)</u>	<u>(204,071)</u>
Net cash provided by operating activities	146,207	93,318
Net cash provided by noncapital financing activities	-	26,028
Net cash provided by (used in) capital and related financing activities	164,610	(190,122)
Net cash provided by (used in) investing activities	<u>(305,848)</u>	<u>72,994</u>
Net increase in cash and cash equivalents	4,969	2,218
Cash and cash equivalents, beginning of year	<u>22,094</u>	<u>19,876</u>
Cash and cash equivalents, end of year	<u><u>\$ 27,063</u></u>	<u><u>\$ 22,094</u></u>

Cash temporarily idle during the year is invested according to legal requirements established by the Legislature of the State of Minnesota. In accordance with state law, investments are generally restricted to various United States government securities, mutual funds, state and local obligations, commercial paper and repurchase agreements. With the exclusion of postemployment medical investments which must have an average portfolio life of no greater than 12 years maximum, all other securities must mature within four years from the date of purchase. During 2022, the MAC's average portfolio balance was \$661,547,000 and total investment earnings were \$4,622,000 for an average yield on investments during the year of 0.70%. This compares to an average portfolio balance of \$552,921,000; investment earnings of \$656,596 and average yield of 0.12% in fiscal year 2021.

The Commission currently has a policy of keeping a six-month working capital reserve in its operating fund. At the end of 2022, the Commission has in its operating fund approximately \$90 million over and above its 2022 six-month working capital requirement. The Commission is currently considering how to apply or use some or all of these excess-operating funds.

### **CAPITAL CONSTRUCTION**

During 2022, the Commission expended \$209,000,000 on its on-going Capital Improvement Program (CIP). Approximately \$33,000,000 was associated with various airfield and runway projects. Approximately \$120,000,000 was related to Terminal 1 projects. Projects at Terminal 1 include Tram systems retrofit, security improvements and construction work on the fire station. Approximately \$16,000,000 was mainly spent for parking structure rehabilitation, badging office relocation, and heating and cooling systems, \$15,000,000 on a new fire station, \$58,000,000 on operational improvements related to the baggage claim and ticket lobby, and \$12,000,000 for an expansion of a portion of Concourse G. Approximately \$10,000,000 was spent on the Commission's reliever airport system. The remaining \$9,000,000 was spent primarily for noise mitigation and other building improvements. Average monthly capital spending in 2022 was approximately \$17,417,000.

## Minneapolis/St. Paul Metropolitan Airports Commission

# Management's Discussion and Analysis

During 2021, the Commission expended \$211,000,000 on its on-going Capital Improvement Program (CIP). Approximately \$29,000,000 was associated with various airfield and runway projects. Approximately \$27,000,000 was related to Terminal 1 projects. Projects at Terminal 1 include Tram systems retrofit, security improvements and construction work on the fire station. Approximately \$36,000,000 was mainly spent for the new parking ramp, parking structure rehabilitation and Inbound roadway construction, \$67,000,000 on operational improvements related to the baggage claim and ticket lobby, and \$37,000,000 for an expansion of a portion of Concourse G. Approximately \$9,000,000 was spent on the Commission's reliever airport system. The remaining \$6,000,000 was spent primarily for noise mitigation and other building improvements. Average monthly capital spending in 2021 was approximately \$17,582,000.

Further information can be found in Note 6.

### CAPITAL FINANCING AND DEBT MANAGEMENT

The MAC has issued three forms of indebtedness: notes payable, general airport revenue bonds and general obligation revenue bonds. General obligation revenue bonds are backed by Commission revenues and the authority to levy any required taxes on the assessed valuation of the seven county Metropolitan Area. General airport revenue bonds are not backed by the MAC's taxing authority but rather are payable from certain pledged revenues.

Statutory authority for issuing general obligation revenue bonds is obtained from the Minnesota State Legislature. Authorization as of December 31, 2022, which permits the issuance by the MAC of up to \$55,000,000 of general obligation revenue bonds. Currently, the MAC has no general obligation revenue bonds outstanding.

The MAC is financing its construction program through a combination of the MAC's revenues, entitlement and discretionary grants received from the FAA, state grants, PFCs and revenue bonds. Long-term debt is the principal source of funding of the capital improvement program. The MAC, through its Master Indenture, has covenanted to maintain a debt service coverage ratio of 1.25. Debt service coverage is calculated based on a formula included in the Master Indenture and the airport use agreement.

The Commission has irrevocably committed a portion of PFCs it receives to the payment and funding of debt service on Senior Bonds and/or Subordinate Obligations issued to finance projects authorized to be financed with PFCs (collectively, the "PFC Eligible Bonds") through December 31, 2030.

Pursuant to the PFC Resolution, the Commission has irrevocably committed the following amounts of PFCs in the following Fiscal Years:

<b>Fiscal Year</b>	<b>Irrevocably Committed PFCs</b>	<b>Fiscal Year</b>	<b>Irrevocably Committed PFCs</b>
2022	\$ 9,332,650	2027	\$ 9,334,650
2023	9,333,150	2028	9,465,900
2024	9,333,400	2029	9,467,625
2025	9,337,650	2030	9,462,475
2026	9,334,900		

If the Commission does not use the full amount of the irrevocably committed PFCs to pay debt service on PFC Eligible Bonds in a Fiscal Year (i.e., there is more irrevocably committed PFCs than there is debt

## **Minneapolis/St. Paul Metropolitan Airports Commission**

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# **Management's Discussion and Analysis**

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service due on PFC Eligible Bonds in such Fiscal Year), any unused portion of the irrevocable commitment for such Fiscal Year is not required to be carried over for use in future Fiscal Years.

In addition to the PFCs irrevocably committed pursuant to the PFC Resolution, the Commission can, at its sole discretion, use excess PFCs to pay additional debt service on PFC Eligible Bonds. The Commission currently expects to utilize all of the irrevocably committed PFCs and a portion of the remaining PFCs to pay the debt service on the PFC Eligible Bonds.

For further information on capital financing activity see Notes 7 and 8.

### **CONTACTING THE MAC'S FINANCIAL MANAGEMENT**

This financial report is designed to provide the MAC's Commissioners, management, investors, creditors, and customers with a general view of the MAC's finances and to demonstrate the MAC's accountability for the funds it receives and expends. For further information about this report, or if you need additional financial information, please contact Director of Finance, 6040 28<sup>th</sup> Avenue South, Minneapolis, MN 55450 or access the Commission's website – <https://metroairports.org/doing-business/investor-relations>.

# Minneapolis/St. Paul Metropolitan Airports Commission

## Statement of Net Position

December 31, 2022

### Assets

#### Current assets:

Cash and cash equivalents (Note 4)	\$ 27,063,620
Investments (Note 4)	262,988,369
Receivables:	
Customer receivables	16,567,498
Leases receivable (Note 7)	40,877,345
Tenant improvement receivables	587,681
Due from other governments	54,008,913
Prepaid expenses and other assets	1,909,477

Total current assets 404,002,903

#### Noncurrent assets:

##### Restricted assets:

Restricted investments (Notes 4 and 5)	598,139,085
Passenger facility charge receivable	7,932,926
Leases receivable (Note 7)	251,509,428
Capital assets - Net (Note 6)	3,181,134,047
Derivative instruments - Forward delivery agreement (Note 12)	1,813,954
Tenant improvement receivables	3,373,913
Net OPEB asset (Note 11)	18,466,808

Total noncurrent assets 4,062,370,161

Total assets 4,466,373,064

### Deferred Outflows of Resources

Bond refunding loss being amortized (Note 8)	10,730,882
Deferred pension costs (Note 10)	57,248,434
Deferred OPEB costs (Note 11)	11,772,234

Total deferred outflows of resources 79,751,550

### Liabilities

#### Current liabilities:

Accounts payable and accrued liabilities	79,784,262
Employee compensation, payroll taxes, and other	12,319,834
Unearned revenue	1,827,564
OPEB contribution payable	166,503
Current portion of lease liability (Note 8)	1,355,855

Total current liabilities 95,454,018

#### Noncurrent liabilities:

##### Payable from restricted assets:

Interest payable from restricted assets	35,476,540
Principal payable from restricted assets (Note 8)	82,682,290
Construction and other	8,009,254
Revolving line of credit payable (Note 9)	43,193,050
Net pension liability (Note 10)	120,928,225
Bonds and notes payable, net of current portion (Note 8)	1,688,975,670

Total noncurrent liabilities 1,979,265,029

Total liabilities 2,074,719,047



## Minneapolis/St. Paul Metropolitan Airports Commission

### Statement of Net Position (Continued)

December 31, 2022

#### Deferred Inflows of Resources

Accumulated increase in fair value of hedging derivatives (Note 12)	\$ 1,813,954
Bond refunding gain being amortized (Note 8)	3,744,904
Deferred pension cost reductions (Note 10)	5,275,458
Deferred OPEB cost reductions (Note 11)	27,551,793
Deferred inflows related to leases	<u>285,146,785</u>
Total deferred inflows of resources	<u>323,532,894</u>

#### Net Position

Net investment in capital assets	1,784,764,900
Restricted:	
Debt service	127,370,929
Construction	20,535,984
Police/911 emergency communications	2,213,127
Unrestricted	<u>212,987,733</u>
Total net position	<u><b>\$ 2,147,872,673</b></u>

## Minneapolis/St. Paul Metropolitan Airports Commission

### Statement of Revenue, Expenses, and Changes in Net Position

Year Ended December 31, 2022

<b>Operating Revenue</b>	
Airline rates and charges	\$ 125,612,370
Concessions and parking	164,572,407
Rentals/fees	40,283,607
Utilities and other revenue	<u>22,535,507</u>
Total operating revenue	353,003,891
<b>Operating Expenses</b>	
Personnel	90,774,873
Administrative	2,274,566
Professional services	6,918,541
Utilities	25,589,627
Operating services	29,190,736
Maintenance	46,998,966
Other	5,955,701
Depreciation and amortization	<u>185,123,553</u>
Total operating expenses	<u>392,826,563</u>
<b>Operating Loss</b>	(39,822,672)
<b>Nonoperating Revenue (Expense)</b>	
Investment income - Net	23,550,177
Gain on sale of assets	196,244
Passenger facility charges	60,985,382
Federal interest rate subsidies	1,226,961
Grants used for operating expenses	131,730
Customer facility charges	17,033,418
Interest and fiscal charges	<u>(50,131,319)</u>
Total nonoperating revenue	<u>52,992,593</u>
<b>Income - Before capital contributions</b>	13,169,921
<b>Capital Contributions - Capital grants</b>	<u>84,988,782</u>
<b>Change in Net Position</b>	98,158,703
<b>Net Position - Beginning of year</b>	<u>2,049,713,970</u>
<b>Net Position - End of year</b>	<u><u>\$ 2,147,872,673</u></u>

# Minneapolis/St. Paul Metropolitan Airports Commission

## Statement of Cash Flows

Year Ended December 31, 2022

### Cash Flows from Operating Activities

Receipts from customers and users	\$ 348,582,462
Payments to suppliers	(97,218,150)
Payments to employees and benefit providers	<u>(103,100,144)</u>

Net cash and cash equivalents provided by operating activities 148,264,168

### Cash Flows from Capital and Related Financing Activities

Proceeds from capital debt	455,009,188
Receipt of capital grants	102,751,776
Receipt of passenger facility charges	61,108,539
Receipt of solar panel financing rebate	1,226,961
Proceeds from sale of capital assets	196,244
Receipt of customer facility charges	17,033,418
Payments for airport improvements and facilities	(224,907,700)
Interest paid on capital debt	(41,636,585)
Proceeds from revolving loans	30,000,000
Payments on capital debt	(153,969,676)
Payments on revolving loans	(99,955,512)
Interest received on leases	<u>15,695,435</u>

Net cash and cash equivalents provided by capital and related financing activities 162,552,088

### Cash Flows from Investing Activities

Interest received on investments	6,461,581
Purchases of investment securities	(429,540,857)
Proceeds from sale and maturities of investment securities	<u>117,231,560</u>

Net cash and cash equivalents used in investing activities (305,847,716)

### Net Increase in Cash and Cash Equivalents

4,968,540

### Cash and Cash Equivalents - Beginning of year

22,095,080

### Cash and Cash Equivalents - End of year

\$ 27,063,620

### Classification of Cash and Cash Equivalents - Cash and cash equivalents

\$ 27,063,620

### Reconciliation of Operating Loss to Net Cash from Operating Activities

Operating loss	\$ (39,822,672)
Adjustments to reconcile operating loss to net cash from operating activities:	
Depreciation and amortization	185,123,553
Changes in assets and liabilities:	
Receivables	(2,577,793)
Lease receivable and related deferrals	(5,182,410)
Prepaid and other assets	(496,437)
Employee compensation and payroll taxes	(19,379,118)
Accounts payable and accrued liabilities	21,090,891
Net pension and net OPEB (asset) liability and related deferred inflows and outflows	8,708,611
Unearned revenue	<u>799,543</u>

Total adjustments 188,086,840

Net cash and cash equivalents provided by operating activities \$ 148,264,168

# Minneapolis/St. Paul Metropolitan Airports Commission

## Statement of Fiduciary Net Position

December 31, 2022

	<u>Other Postemployment Benefits Trust Fund</u>
<b>Assets</b>	
Cash and cash equivalents	\$ 2,004,030
Investments:	
U.S. government securities	62,776,114
Bonds	10,235,539
Receivables:	
Accrued interest receivable	324,846
Contributions receivable	<u>166,503</u>
Total assets	75,507,032
<b>Liabilities</b>	<u>-</u>
<b>Net Position</b> - Restricted for postemployment benefits other than pensions	<u><u>\$ 75,507,032</u></u>

## Minneapolis/St. Paul Metropolitan Airports Commission

### Statement of Changes in Fiduciary Net Position

Year Ended December 31, 2022

	<u>Other Postemployment Benefits Trust Fund</u>
<b>Additions</b>	
Investment income (loss):	
Interest and dividends	\$ 3,047,444
Change in fair value of investments (realized and unrealized)	<u>(9,877,219)</u>
Net investment loss	(6,829,775)
Contributions	<u>4,604,496</u>
Total additions	(2,225,279)
<b>Deductions - Benefit payments</b>	<u>2,704,551</u>
<b>Net Decrease in Fiduciary Net Position</b>	(4,929,830)
<b>Net Position - Beginning of year</b>	<u>80,436,862</u>
<b>Net Position - End of year</b>	<u><u>\$ 75,507,032</u></u>

December 31, 2022

### Note 1 - Nature of Business

The Minneapolis/St. Paul Metropolitan Airports Commission (the "Commission") was created by an act of the Minnesota State Legislature in 1943 as a public corporation. Its purpose is to promote air navigation and transportation (international, national, and local) in and through the State of Minnesota; promote the efficient, safe, and economical handling of air commerce; assure the inclusion of the state in national and international programs of air transportation; and, to those ends, develop the full potential of the metropolitan area as an aviation center. It has the responsibility to assure residents of the metropolitan area the minimum environmental impact from air navigation and transportation, promote the overall goals of the State's environmental policies, and minimize the public's exposure to noise and safety hazards around airports.

The area over which the Commission exercises its jurisdiction is the Minneapolis/St. Paul metropolitan area, which includes Anoka, Carver, Dakota, Hennepin, Ramsey, Scott, and Washington counties. The Commission controls and operates seven airports within the metropolitan area, including the Minneapolis/St. Paul International Airport, which services scheduled air carriers, and six reliever airports serving general aviation.

The Commission is governed independently by a 15-member Board of Commissioners. The governor of the State of Minnesota appoints 13 commissioners. The mayors of Minneapolis and St. Paul also have seats on the Commission with the option to appoint a surrogate to serve on their behalf. Certain large capital improvement projects having metropolitan significance must be reviewed by the Metropolitan Council, which is a public agency established by law with powers of regulation over the development of the metropolitan area.

In applying current Governmental Accounting Standards Board (GASB) guidance, the State of Minnesota and the Commission have agreed that the Commission is not financially accountable to any other organization and is considered a stand-alone governmental unit.

The Commission's other postemployment benefit plan is a fiduciary component unit of the Commission because it is a separate legal entity, the Commission appoints the trustees of the plan, and the Commission has assumed the obligation to make contributions to the plan. The fiduciary component unit's financial statements are included in the Commission's financial statements as a fiduciary fund.

### Note 2 - Significant Accounting Policies

#### ***Accounting and Reporting Principles***

The Commission follows accounting principles generally accepted in the United States of America (GAAP), as applicable to governmental units. Accounting and financial reporting pronouncements are promulgated by the Governmental Accounting Standards Board. The following is a summary of the significant accounting policies used by the Commission:

#### ***Report Presentation***

This report includes the fund-based statements of the Commission. In accordance with government accounting principles, a government-wide presentation with program and general revenue is not applicable to special purpose governments engaged only in business-type and fiduciary activities.

#### ***Fund Accounting***

##### **Proprietary Funds**

Proprietary funds include enterprise funds (which provide goods or services to users in exchange for charges or fees) and internal service funds (which provide goods or services to other funds of the Commission). The Commission reports all business-type activities in a single enterprise fund.

**Note 2 - Significant Accounting Policies (Continued)**

Operating revenue and expenses are those directly related to the purpose and primary mission of the Commission. As a result, all other activity not meeting this definition is reported as nonoperating revenue and expenses.

**Fiduciary Funds**

Fiduciary funds include amounts held in a fiduciary capacity for others. The Commission's fiduciary activities are composed solely of its OPEB arrangement (the "OPEB Plan") administered through a trust under the provisions of GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, and are reported in its fiduciary fund statements.

**Basis of Accounting**

Proprietary funds and fiduciary funds, as applicable, use the economic resources measurement focus and the full accrual basis of accounting. Exchange revenue is recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

**Specific Balances and Transactions**

**Cash and Cash Equivalents**

Cash and cash equivalents include cash on hand and overnight investments.

**Investments**

Investments are reported at fair value or estimated fair value. Short-term investments may be reported at cost, which approximates fair value.

**Tenant Improvement Receivables**

Tenant improvement receivables relate to reimbursable costs incurred by the Commission for capital improvements to assets under lease to certain airline users.

**Prepaid Expenses and Other Assets**

Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid expenses in the financial statements, when applicable. Other assets include inventories, primarily fuel, which are valued at cost, on a first-in, first-out basis. Inventories are recorded as expenses when consumed rather than when purchased.

**Restricted Assets**

Restricted assets consist of investments and receivables whose use is restricted through external restrictions imposed by external third parties for construction, debt service principal and interest, and bond reserves.

**Capital Assets**

Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Capital assets are defined by the Commission as assets with an initial individual cost of more than \$10,000 and an estimated useful life in excess of one year. Certain capital assets, classified as land and airport improvements and buildings, were contributed by the cities of Minneapolis and St. Paul. Fee title to the land and improvements remains with the two cities. Donated capital assets are recorded at estimated acquisition value at the date of donation.

Note 2 - Significant Accounting Policies (Continued)

Capital assets are depreciated using the straight-line method over the following useful lives:

Assets	Depreciable Life - Years
Airport improvements and buildings	10-40 years
Movable equipment	3-15 years

**Leases**

The Commission is a lessee for noncancelable leases of equipment. The Commission recognizes a lease liability and an intangible right-to-use lease asset on the statement of net position. The Commission recognizes lease assets and liabilities with an initial value of \$0 or more.

At the commencement of a lease, the Commission initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the Commission determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The Commission uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the Commission generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancelable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the Commission is reasonably certain to exercise.

The Commission monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

The Commission is a lessor for various lease agreements. Certain facilities are charged to user airlines under lease agreements, which provide for compensatory rental rates designed to recover agreed-upon portions of costs incurred, including debt service, in the terminal building, ramp, and runway areas. Other facilities, to the extent they are leased, are leased under conventional agreements, primarily percentage leases.

At the commencement of a lease, the Commission measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as operating revenue over the life of the lease term.



**Note 2 - Significant Accounting Policies (Continued)**

Key estimates and judgments include how the Commission determines the discount rate it uses to discount the expected lease receipts to present value, lease term, and lease receipts.

- The Commission uses its estimated incremental borrowing rate at lease inception as the discount rate for leases.
- The lease term includes the noncancelable period of the lease. Lease receipts included in the measurement of the lease receivable are composed of fixed payments from the lessee.

The Commission monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

**Intangible Assets**

Acquired intangible assets subject to amortization are stated at cost and are amortized using the straight-line method over the estimated useful lives of the assets. Intangible assets that are subject to amortization are reviewed for potential impairment whenever events or circumstances indicate that carrying amounts may not be recoverable. Assets not subject to amortization are tested for impairment at least annually.

The Commission has incurred, and continues to incur, significant costs in relation to its continuing Part 150 Sound Insulation Program. The Sound Insulation Program pays for a home within the airport's impacted noise area to be sound insulated with respect to doors, window treatments, etc., with no further cash outlay required by the Commission. Because the Commission receives an aviation release from each affected homeowner in return for providing sound insulation improvements, the associated costs are being recorded as an intangible asset and amortized to expense over a 10-year period, which approximates the estimated useful lives of such improvements.

Amortization expense for capitalized Part 150 Sound Insulation expense was \$8,009,000 for the year ended December 31, 2022. The unamortized costs, included in airport improvements and buildings at December 31, 2022, were approximately \$21,227,000. The amortization expense is included as a component of depreciation expense on the statement of revenue, expenses, and changes in net position.

**Derivative Instrument - Forward Delivery Agreement**

The Commission's forward delivery agreement has been determined to be an effective hedge for accounting purposes. Accordingly, the fair value of the forward delivery agreement and changes therein are recognized as a deferred inflow of resources on the statement of net position.

**Long-term Obligations**

In the basic financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed at the time they are incurred.

**Note 2 - Significant Accounting Policies (Continued)**

**Pension**

For the purpose of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the General Employees Retirement Fund and the Public Employees Police and Fire Fund (cost-sharing, multiple-employer defined benefit plans administered by the Public Employees Retirement Association of Minnesota in which the Commission participates) and additions to/deductions from the plans' fiduciary net position have been determined on the same basis as they are reported by the plans. The plans use the economic resources measurement focus and the full accrual basis of accounting. Contribution revenue is recorded as contributions are due, pursuant to legal requirements. Benefit payments (including refunds of employee contributions) are recognized as expenses when due and payable in accordance with the plan benefit terms. Related plan investments are reported at fair value.

**Other Postemployment Benefit Costs**

The Commission offers retiree health care benefits to retirees, as described in Note 11. The Commission records a net OPEB asset for the difference between the total OPEB liability calculated by the actuary and the OPEB Plan's fiduciary net position. For the purpose of measuring the net OPEB asset, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the OPEB Plan and additions to/deductions from the OPEB Plan's fiduciary net position have been determined on the same basis as they are reported by the OPEB Plan. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Related plan investments are reported at fair value.

**Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net assets that applies to future periods and will not be recognized as an outflow of resources (expense) until then.

The Commission reports deferred outflows related to pension and OPEB costs and deferred losses on refundings of debt.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net assets that applies to future periods and will not be recognized as an inflow of resources (revenue) until that time.

The Commission reports deferred inflows related to pension and OPEB cost reductions, deferred gains on refundings of debt, deferred gains related to derivative instruments, and deferrals related to leases.

**Compensated Absences (Vacation and Sick Leave)**

It is the Commission's policy to permit employees to accumulate earned but unused sick and vacation pay benefits. Liabilities for these absences are recognized when incurred and are reported in the employee compensation, payroll taxes, and other line item in the statement of net position.

**Unearned Revenue**

The Commission's unearned revenue represents advance payments of interest received from certain airlines on reimbursable costs incurred by the Commission for capital improvements to assets under lease, which will be recognized as investment income over the term of the agreement, as well as the unearned portion of annual taxi permits.

**Note 2 - Significant Accounting Policies (Continued)**

**Net Position**

Net position of the Commission is classified in three components. Net investment in capital assets consists of capital assets net of accumulated depreciation and is reduced by the current balances of any outstanding borrowings used to finance the purchase or construction of those assets. The restricted component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Unrestricted net position is the remaining net position that does not meet the definition of invested in capital or restricted.

When both restricted and unrestricted resources are available for use, it is the Commission's policy to use restricted resources first and then unrestricted resources as they are needed.

**Grants and Contributions**

The Commission receives federal and state grants. Revenue from grants and contributions (including contributions of capital assets) are recognized when all eligibility requirements, including time requirements, are met. Grants and contributions may be restricted for either specific operating purposes or for capital purposes. Amounts that are unrestricted or that are restricted to a specific operating purpose are reported as nonoperating revenue. Amounts restricted to capital acquisitions are reported after nonoperating revenue and expenses. The Commission records government grants in aid of construction as capital contributions.

**Passenger Facility Charges**

In June 1992, the Commission began collecting passenger facility charges (PFCs). PFCs are fees imposed on enplaned passengers by airport authorities for the purpose of generating revenue for airport projects that increase capacity, increase safety, or mitigate noise impacts. The Commission has received permission from the Federal Aviation Administration (FAA) to impose and use a \$4.50 PFC, the current maximum rate allowed.

The Commission has approved collection authority of approximately \$2,100,000,000 and has, as of December 31, 2022, collected approximately \$1,800,000,000.

PFCs, which are recognized as earned, are included in nonoperating revenue and amounted to approximately \$60,985,000 for the year ended December 31, 2022.

**Customer Facility Charges**

With respect to on-airport rental car companies, the Commission is assessing a customer facility charge (CFC) per transaction day to recover the rental car portion of capital costs associated with the construction of the auto rental/public parking garage located adjacent to Terminal 1, as well as to recover certain maintenance costs relating to the auto rental facilities. During 2016, the Commission increased the fee to \$5.90 per rental car transaction per day from \$3.25, due to the construction of a new auto rental/public garage adjacent to Terminal 1. The Commission received \$17,033,418 in auto rental CFCs for the year ended December 31, 2022.

**Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

**Note 2 - Significant Accounting Policies (Continued)**

***Adoption of New Accounting Pronouncements***

As of January 1, 2022, the Commission adopted GASB Statement No. 87, *Leases*. As a result, the Commission now includes a liability for the present value of payments expected to be made and a right-to-use asset. The Commission also includes a receivable for the present value of payments expected to be received and a deferred inflow of resources that will be recognized as revenue over the term of the lease. Lease activity is further described in Note 7. There was no effect on net position as a result of the adoption of this standard.

In May 2020, the Governmental Accounting Standards Board issued Statement No. 96, *Subscription-Based Information Technology Arrangements (SBITAs)*, which defines SBITAs and provides accounting and financial reporting for SBITAs by governments. This statement requires a government to recognize a subscription liability and an intangible right-to-use subscription asset for SBITAs. The provisions of this statement would be effective for the Commission's financial statements for the year ending December 31, 2023. During 2022, the Commission evaluated the impact this standard would have on the financial statements, if adopted, deeming it to be immaterial to the financial statements.

***Upcoming Accounting Pronouncements***

In March 2020, the GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, to bring a uniform guidance on how to report public-private and public-public partnership arrangements. As a result, transferors in public-private or public-public arrangements will recognize receivables for installment payments; deferred inflows of resources; and, when applicable, capital assets. Operators will recognize liabilities for installment payments and intangible right-to-use assets and, when applicable, deferred outflows of resources and liabilities for assets being transferred. This statement also provides guidance for accounting and financial reporting for availability payment arrangements, in which a government compensates an operator for services such as designing, constructing, financing, maintaining, or operating an underlying asset for a period of time in an exchange or exchange-like transaction. The provisions of this statement are effective for the Commission's financial statements for the year ending December 31, 2023.

In April 2022, the Governmental Accounting Standards Board issued Statement No. 99, *Omnibus 2022*, which establishes or amends accounting and financial reporting requirements for specific issues related to financial guarantees, derivative instruments, leases, public-public and public-private partnerships (PPPs), subscription-based information technology arrangements (SBITAs), the transition from the London Interbank Offered Rate (LIBOR), the Supplemental Nutrition Assistance Program (SNAP), nonmonetary transactions, pledges of future revenue, the focus of government-wide financial statements, and terminology. The standard has various effective dates. The Commission does not believe this pronouncement will have a significant impact on its financial statements but is still making a full evaluation.

In June 2022, the Governmental Accounting Standards Board issued Statement No. 100, *Accounting Changes and Error Corrections*, which enhances the accounting and financial reporting requirements for accounting changes and error corrections. The provisions of this statement are effective for the Commission's financial statements for the year ending December 31, 2024.

In June 2022, the Governmental Accounting Standards Board issued Statement No. 101, *Compensated Absences*, which updates the recognition and measurement guidance for compensated absences under a unified model. This statement requires that liabilities for compensated absences be recognized for leave that has not been used and leave that has been used but not yet paid in cash or settled through noncash means and establishes guidance for measuring a liability for leave that has not been used. It also updates disclosure requirements for compensated absences. The provisions of this statement are effective for the Commission's financial statements for the year ending December 31, 2024.

**Note 3 - Stewardship, Compliance, and Accountability**

***Budgetary Information***

As required by Minnesota Statutes, the Commission adopts an annual operating and capital expenditures budget for purposes of determining required taxes, if any, to be levied by counties in its jurisdiction. Budgets are established on a departmental basis using the accrual method of accounting.

The process to amend the budget is set forth in the commission bylaws, Article III, Section 8(a), and presented below:

Establishment of the annual budget setting out anticipated expenditures by category and/or upward or downward revision of that budget in the course of the corporation's fiscal year shall constitute prior approval of each type of expenditure. Authorization by vote of the Commission is required for transfer of budgeted amounts between or among categories or to appropriate additional funds for each category. The executive director/CEO is directed to provide for the daily operation and management of the Commission within the expenditure guidelines of the annual budget. Commission approval of a contract shall constitute prior approval of disbursements made pursuant to terms of the contract within the constraints of the budget for all contract payments, except final construction contract payments, which shall require commission approval.

The executive director/CEO shall have the responsibility of securing adequate quantities of office, janitorial, maintenance, and repair materials and supplies, and the rent of sufficient equipment necessary for the smooth, continuous operation of the Commission's system of airports and all facilities associated with the system of airports. The executive director/CEO's authority to secure these items shall be subject to the Commission's purchasing procedures and be subject to the category budget constraints of the annual budget.

During the fiscal year, the Commission shall be provided periodic updates of expenditures by category. At any time during the fiscal year, the executive director/CEO may recommend to the full Commission that all or any unencumbered appropriation balances of individual categories be transferred to those categories that require additional budgeted funds. In addition, the executive director/CEO may recommend to the full Commission the appropriation of additional funds above and beyond those approved at the time of budget adoption. After the fiscal year has concluded, a final accounting of expenditures by category shall be presented to the Commission for approval of the final expenditure amounts by category.

The Commission is not required to demonstrate statutory compliance with its annual operating budget. Accordingly, budgetary data are not included in the basic financial statements. All budgets are prepared in accordance with airport lease and use agreements. Unexpended appropriations lapse at year end.

**Note 4 - Deposits and Investments**

The Commission's cash and investments are subject to several types of risk, which are examined in more detail below:

**Custodial Credit Risk of Bank Deposits**

Custodial credit risk is the risk that, in the event of a bank failure, the Commission's deposits may not be returned to it. The Commission's deposit policy for custodial credit risk is to follow Minnesota Statutes that require all commission deposits be protected by insurance, surety bond, or collateral. The fair value of collateral pledged must equal 110 percent of the deposits not covered by insurance or bonds (140 percent for mortgage notes pledged). Authorized collateral includes allowable investments, as discussed below; certain first mortgage notes; and certain other state or local government obligations. Minnesota Statutes require that securities pledged as collateral be held in safekeeping by the Commission or in a financial institution other than that furnishing the collateral. The Commission's interest-bearing deposit accounts are insured up to \$250,000 by the Federal Deposit Insurance Corporation (FDIC). At December 31, 2022, cash deposits were entirely insured or collateralized by securities held in the Commission's name by a financial institution (the Commission's agent) other than that furnishing the collateral.

**Custodial Credit Risk of Investments**

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the Commission will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Commission does not have a policy for custodial credit risk. At December 31, 2022, the Commission did not have investments with custodial credit risk.

**Interest Rate Risk**

Interest rate risk is the risk that the value of investments will decrease as a result of a rise in interest rates. The Commission's investment policy minimizes interest rate risk by prohibiting investing in securities maturing more than four years from the date of purchase unless the security is for postemployment health care funding, which may have an average portfolio life of no more than 12 years. The Commission also maintains sufficient liquidity to enable the Commission to meet anticipated cash requirements. The money market mutual funds are presented as an investment with a maturity of less than one year because they are redeemable in full immediately.

At year end, the Commission had the following investments and maturities:

Primary Government	Less Than 1 Year	1-5 Years	6-10 Years	More Than 10 Years	Total
U.S. Treasury security notes	\$ 207,515,099	\$ -	\$ -	\$ -	\$ 207,515,099
Government-sponsored enterprises	227,347,516	77,120,303	-	-	304,467,819
Municipal bonds	26,332,470	7,149,814	-	-	33,482,284
<b>Total</b>	<b>\$ 461,195,085</b>	<b>\$ 84,270,117</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 545,465,202</b>

OPEB	Less Than 1 Year	1-5 Years	6-10 Years	More Than 10 Years	Total
U.S. Treasury security notes	\$ 2,413,276	\$ 11,980,083	\$ 11,814,393	\$ 209,968	\$ 26,417,720
Government-sponsored enterprises	4,033,804	9,177,111	2,077,456	20,190,851	35,479,222
Municipal bonds	1,608,220	7,577,868	1,928,623	-	11,114,711
<b>Total</b>	<b>\$ 8,055,300</b>	<b>\$ 28,735,062</b>	<b>\$ 15,820,472</b>	<b>\$ 20,400,819</b>	<b>\$ 73,011,653</b>

**Note 4 - Deposits and Investments (Continued)**

**Credit Risk**

State law limits investments in commercial paper to the top two ratings issued by nationally recognized statistical rating organizations. The Commission's investment policy minimizes credit risk through adherence to Minnesota Statute 118A, which limits the types of investment instruments that may be purchased by the Commission. This statute generally provides that public funds may only be invested in United States' securities, any security that is a general obligation of a state or local government rated "A" or better by a nationally recognized rating agency, any security that is a revenue obligation of a state or local government rated "AA" or better, a general obligation of the Minnesota Housing Finance Agency that is rated "A" or better, commercial paper issued by United States' corporations or their Canadian subsidiaries that is rated in the highest quality category by at least two nationally recognized rating agencies and matures in 270 days or less, and time deposits fully insured by the FDIC. As of December 31, 2022, the credit quality ratings of debt securities (other than the U.S. government) are as shown in the tables below.

Investment	Carrying Value	Rating S&P / Moody's
<b>Primary Government</b>		
U.S. Treasury security notes	\$ 207,515,099	N/A / AAA
Government-sponsored enterprises:		
Federal Farm Credit Bank	29,713,657	AA+ / AAA
Federal Home Loan Bank	159,044,937	AA+ / AAA
Federal Home Loan Bank	1,973,080	AA+ / N/A
Federal Home Loan Bank	3,496,010	N/A / AAA
Federal Home Loan Bank Trust	85,063,758	AA+ / AAA
Federal Home Loan Mortgage Corporation	20,979,559	N/A / AAA
Federal National Mortgage Association	4,196,818	AA+ / AAA
Municipal bonds	3,728,384	AAA / AA1
Municipal bonds	796,152	AAA / AA2
Municipal bonds	2,181,134	AA+ / AA1
Municipal bonds	2,481,458	AA+ / AA2
Municipal bonds	7,928,164	AA / AA2
Municipal bonds	1,173,365	AA / N/A
Municipal bonds	568,636	AA- / AA3
Municipal bonds	1,564,845	AA- / N/A
Municipal bonds	3,241,425	A+ / N/A
Municipal bonds	5,015,700	SP-1+ / N/A
Municipal bonds	1,985,347	N/A / AAA
Municipal bonds	998,980	N/A / AA1
Municipal bonds	498,930	N/A / AA2
Municipal bonds	1,319,764	N/A / AA3
Money market	287,842,499	N/A / N/A
Accrued income	815,874	
Total	<u>\$ 834,123,575</u>	

# Minneapolis/St. Paul Metropolitan Airports Commission

## Notes to Financial Statements

December 31, 2022

### Note 4 - Deposits and Investments (Continued)

Investment	Carrying Value	Rating S&P / Moody's
<b>OPEB</b>		
U.S. Treasury security notes	\$ 25,132,721	N/A / AAA
U.S. Treasury security notes	1,284,998	N/A / N/A
Government-sponsored enterprises:		
Federal Farm Credit Bank	2,606,601	AA+ / AAA
Federal Home Loan Bank	5,967,838	AA+ / AAA
Federal Home Loan Mortgage Corporation	868,700	AA+ / AAA
Federal Home Loan Mortgage Corporation	478,702	AAA / N/A
Federal Home Loan Mortgage Corporation	859,682	N/A / AAA
Federal Home Loan Mortgage Corporation	3,854,301	N/A / N/A
Federal National Mortgage Association	3,545,825	AA+ / AAA
Federal National Mortgage Association	14,675,887	N/A / N/A
Small Business Administration	566,707	N/A / N/A
Government National Mortgage Association	2,054,979	N/A / N/A
Municipal bonds	1,326,053	AAA / AAA
Municipal bonds	371,721	AAA / AA1
Municipal bonds	1,093,577	AAA / N/A
Municipal bonds	1,614,950	AA+ / AAA
Municipal bonds	1,222,848	AA+ / AA1
Municipal bonds	2,143,679	AA+ / AA2
Municipal bonds	231,080	AA+ / N/A
Municipal bonds	376,105	AA / AA1
Municipal bonds	451,113	AA / AA2
Municipal bonds	219,005	AA / AA3
Municipal bonds	117,317	AA / N/A
Municipal bonds	136,087	AA- / AA2
Municipal bonds	1,190,670	AA- / AA3
Municipal bonds	145,034	AA- / N/A
Municipal bonds	89,669	A+ / AA3
Municipal bonds	262,081	N/A / AA1
Municipal bonds	114,723	N/A / AA2
Money market	2,004,030	N/A / N/A
Accrued income	324,847	
Total	<u>\$ 75,331,530</u>	

#### **Concentration of Credit Risk**

The Commission places no limit on the amount that may be invested in any one issuer. The Commission cannot hold more than 30 percent of its portfolio in commercial paper, 25 percent in any state or local government obligation, or 4 percent in any one corporation. The U.S. government-sponsored enterprise securities held by the Commission are not explicitly guaranteed by the U.S. government and are subject to concentration of credit risk. At December 31, 2022, government-sponsored enterprises are the only investment type subject to concentration of credit risk.

In the primary government, investments in U.S. government-sponsored enterprises totaled \$304,467,819 at December 31, 2022. Of this total, \$164,514,027, or 54 percent, is invested in the Federal Home Loan Bank and \$85,063,758, or 28 percent, is invested in Federal Home Loan Bank Trust.

In the OPEB Plan, investments in U.S. government-sponsored enterprises totaled \$35,479,222 at December 31, 2022. Of this total, \$18,221,712, or 51 percent, is invested in the Federal National Mortgage Association and \$6,026,707, or 17 percent, is invested in the Federal Home Loan Mortgage Corporation.



**Note 4 - Deposits and Investments (Continued)**

**Foreign Currency Risk**

Foreign currency risk is the risk that an investment denominated in the currency of a foreign country could reduce its U.S. dollar value as a result of changes in foreign currency exchange rates. State law and the Commission's investment policy prohibit investments in foreign currency. Therefore, the Commission is not exposed to foreign currency risk.

**Fair Value Measurements**

The Commission and its fiduciary component unit categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs. Investments that are measured at fair value using net asset value per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy below.

In instances where inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The Commission's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset.

The Commission has the following recurring fair value measurements as of December 31, 2022:

	Assets Measured at Carrying Value on a Recurring Basis at December 31, 2022			
	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)	Balance at December 31, 2022
<b>Assets</b>				
Investments:				
U.S. Treasury securities	\$ 233,932,819	\$ -	\$ -	\$ 233,932,819
U.S. government-sponsored enterprise securities	-	339,947,041	-	339,947,041
Municipal securities	-	44,596,995	-	44,596,995
Total investments	233,932,819	384,544,036	-	618,476,855
Derivatives - Forward sales commitments	-	-	1,813,954	1,813,954
Total assets	<u>\$ 233,932,819</u>	<u>\$ 384,544,036</u>	<u>\$ 1,813,954</u>	<u>\$ 620,290,809</u>

At December 31, 2022, the Commission reported \$289,846,529 valued at amortized cost.

Debt and equity securities classified in Level 1 are valued using prices quoted in active markets for those securities.

The fair values of U.S. government-sponsored enterprise and municipal securities at December 31, 2022 were determined primarily based on Level 2 inputs. The Commission estimates the fair value of these investments using a matrix pricing model using inputs such as interest rates and yield curves that are observable at commonly quoted intervals.

The fair value of forward sales commitments at December 31, 2022 were determined primarily based on Level 3 inputs. The Commission values its position using mathematical approximations of market values derived from proprietary models of a third-party on a mid-market basis.

# Minneapolis/St. Paul Metropolitan Airports Commission

## Notes to Financial Statements

December 31, 2022

### Note 5 - Restricted Assets

In accordance with the terms of applicable ordinances and federal and state laws, the Commission is required to restrict assets for various purposes. A summary of the restricted assets at December 31, 2022 is as follows:

Coverage account	\$ 20,135,401
Passenger facility charges fund	12,603,058
Revenue bond interest and principal funds	127,754,513
Revenue bond reserve funds	112,107,240
Revenue bond construction funds	308,753,754
Revolving loan construction funds	<u>16,785,119</u>
Total	<u>\$ 598,139,085</u>

### Note 6 - Capital Assets

Capital asset activity of the Commission's business-type activities was as follows:

	Balance January 1, 2022	Transfers	Additions	Disposals	Balance December 31, 2022
Capital assets not being depreciated:					
Land	\$ 350,954,558	\$ -	\$ -	\$ -	\$ 350,954,558
Construction in progress	267,889,535	(273,445,156)	221,060,417	-	215,504,796
Subtotal	618,844,093	(273,445,156)	221,060,417	-	566,459,354
Capital assets being depreciated:					
Airport improvements and buildings	5,303,451,681	271,102,073	-	-	5,574,553,754
Movable equipment	215,419,381	2,343,083	1,116,074	(3,577,974)	215,300,564
Right-to-use asset	3,718,656	-	-	-	3,718,656
Subtotal	5,522,589,718	273,445,156	1,116,074	(3,577,974)	5,793,572,974
Accumulated depreciation:					
Airport improvements and buildings	2,841,579,350	-	170,986,442	-	3,012,565,792
Movable equipment	155,773,352	-	12,806,062	(3,577,974)	165,001,440
Right-to-use asset	-	-	1,331,049	-	1,331,049
Subtotal	2,997,352,702	-	185,123,553	(3,577,974)	3,178,898,281
Net capital assets being depreciated	2,525,237,016	273,445,156	(184,007,479)	-	2,614,674,693
Net capital assets	<u>\$ 3,144,081,109</u>	<u>\$ -</u>	<u>\$ 37,052,938</u>	<u>\$ -</u>	<u>\$ 3,181,134,047</u>

#### Construction Commitments

The Commission has several active construction projects at year end. At December 31, 2022, the Commission's commitments with contractors totaled approximately \$127,445,000.

### Note 7 - Leases

The Commission leases certain assets from various third parties. The assets leased include snow- and earth-moving equipment. Payments are generally fixed quarterly with no variable payments.

Lease asset activity of the Commission is included in Note 6.

**Note 7 - Leases (Continued)**

Future principal and interest payment requirements related to the Commission’s lease liability at December 31, 2022 are as follows:

Years Ending	Principal	Interest	Total
2023	\$ 1,355,855	\$ 37,305	\$ 1,393,160
2024	1,037,082	7,789	1,044,871
Total	<u>\$ 2,392,937</u>	<u>\$ 45,094</u>	<u>\$ 2,438,031</u>

The Commission leases certain assets to various third parties. The assets leased include building facilities, land, office space, terminal space for concessions, rental car facilities, advertising, and others. A majority of the leases include payments that are generally fixed monthly and often contain annual or periodic escalation clauses. For some leases for which the business conducts sales, the monthly fee is a percentage of gross revenue and varies for each month. For these sale-based leases, there are often minimum annual guarantees (MAGs) contained in the lease that provide a certain amount of revenue regardless of the operation's success. Lease terms vary from month to month to over 70 years. The majority of leases carry a term of less than 10 years.

The Commission has adopted the following policies to assist in determining lease treatment according to the requirements of GASB Statement No. 87 (GASB 87):

- The maximum possible lease term(s) is noncancelable by both lessee and lessor and is more than 12 months.
- The term of the lease will include possible extension periods that are deemed to be reasonably certain given all available information, regarding the likelihood of renewal. The term of the lease will exclude possible termination periods that are not deemed to be reasonably certain, given all available information, regarding the likelihood of exercise.
- For the fiscal year ended December 31, 2022, all leases with associated receivables are based on fixed payments and do not have variable payment components included in the receivable.

During the year ended December 31, 2022, the Commission recognized the following related to its lessor agreements:

Lease revenue	\$ 47,493,698
Interest income related to its leases	15,695,435
Revenue from variable payments not previously included in the measurement of the lease receivable	17,505,565

The Commission has issued General Airport Revenue Bonds whose repayments are secured by the overall net revenue derived from airport operations. Although none of the Commission’s leases are directly pledged as security for these bond repayments, lease revenue is a component of net revenue and net pledged revenue. See Note 8 for more information regarding outstanding bonds.

**Note 7 - Leases (Continued)**

Future principal and interest payment requirements related to the Commission’s lease receivable at December 31, 2022 are as follows:

<u>Years Ending</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 40,877,345	\$ 13,654,192	\$ 54,531,537
2024	41,329,253	11,616,665	52,945,918
2025	39,577,867	9,586,558	49,164,425
2026	36,611,564	7,647,944	44,259,508
2027	34,465,973	5,895,818	40,361,791
2028-2032	85,311,299	9,480,105	94,791,404
2033-2037	2,914,171	3,094,738	6,008,909
2038-2042	1,884,659	2,568,168	4,452,827
2043-2047	1,175,868	2,178,777	3,354,645
2048-2052	344,842	2,003,704	2,348,546
2053-2057	452,753	1,904,790	2,357,543
2058-2062	591,240	1,775,298	2,366,538
2063-2067	759,304	1,606,585	2,365,889
2068-2072	661,106	1,429,420	2,090,526
2073-2077	848,436	1,242,090	2,090,526
2078-2082	1,088,848	1,001,678	2,090,526
2083-2087	1,397,383	693,143	2,090,526
2088-2092	1,793,343	297,183	2,090,526
2093-2097	301,519	4,015	305,534
<b>Total</b>	<b>\$ 292,386,773</b>	<b>\$ 77,680,871</b>	<b>\$ 370,067,644</b>

**Regulated Leases (Lessor)**

The Commission is party to certain regulated leases, as defined by GASB Statement No. 87. The leased assets include terminal space; aircraft maintenance facilities; cargo facilities; and ramp, land, and hangars that the lessees use for fixed-based operations (FBO), building facilities, and hangars.

In accordance with GASB 87, the Commission does not recognize a lease receivable and a deferred inflow of resources for regulated leases. Regulated leases are certain leases that are subject to external laws, regulations, or legal rulings, e.g., the U.S. Department of Transportation and the Federal Aviation Administration, regulated aviation leases between airports and air carriers and other aeronautical users. Certain assets at Terminal 1, such as 101 of the 104 total jet bridges; gate hold rooms; ticket counter space; baggage service; aircraft parking positions on apron; concourse operations space; and office, storage, and club space, are subject to preferential or exclusive use by the counterparties to these agreements.

During the year ended December 31, 2022, the Commission recognized the following from regulated leases:

Lease revenue	\$ 79,054,732
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**Note 7 - Leases (Continued)**

Future expected minimum payments related to the Commission’s regulated leases at December 31, 2022 are as follows:

<u>Years Ending</u>	<u>Amount</u>
2023	\$ 80,488,445
2024	69,556,169
2025	69,124,526
2026	69,129,246
2027	68,362,446
2028-2032	<u>227,361,571</u>
Total	<u>\$ 584,022,403</u>

The Commission has entered into certain regulated leases whose repayments are secured by the overall net revenue derived from airport operations. Although none of the Commission’s leases are directly pledged as security for these bond repayments, lease revenue is a component of net revenue and net pledged revenue. See Note 8 for more information regarding outstanding bonds.

# Minneapolis/St. Paul Metropolitan Airports Commission

## Notes to Financial Statements

December 31, 2022

### Note 8 - Long-term Debt

Long-term debt activity for the year ended December 31, 2022 can be summarized as follows:

	Interest Rate Ranges	Principal Maturity Ranges (000s)	Beginning Balance	Additions	Reductions	Ending Balance	Due within One Year
Bonds and notes payable:							
Other debt:							
Series 2011A**							
Original amount - \$52,015,000							
10/04/2011	3.5% - 5.0%	\$4,145 - \$6,330	\$ 5,555,000	\$ -	\$ (5,555,000)	\$ -	\$ -
Series 2014A**							
Original amount - \$217,790,000							
10/08/2014	5.0%	\$1,330 - \$22,030	200,905,000	-	(8,770,000)	192,135,000	9,215,000
Series 2014B**							
Original amount - \$46,590,000							
10/08/2014	5.0%	\$3,850 - \$5,210	22,870,000	-	(4,505,000)	18,365,000	4,730,000
Series 2016A*							
Original amount - \$330,690,000							
10/04/2016	3.0% - 5.0%	\$1,150 - \$52,515	330,690,000	-	-	330,690,000	-
Series 2016B**							
Original amount - \$152,190,000							
10/04/2016	3.0% - 5.0%	\$1,370 - \$32,175	91,640,000	-	(24,295,000)	67,345,000	30,095,000
Series 2016C*							
Original amount - \$207,250,000							
12/10/2016	4.0% - 5.0%	\$3,650 - \$8,530	195,860,000	-	(4,105,000)	191,755,000	4,310,000
Series 2016D (AMT)**							
Original amount - \$23,410,000							
12/10/2016	5.0%	\$500 - \$1,330	21,165,000	-	(640,000)	20,525,000	670,000
Series 2016E (Taxable)**							
Original amount - \$171,690,000							
12/10/2016	2.392% - 4.246%	\$8,595 - \$13,870	145,435,000	-	(9,135,000)	136,300,000	9,365,000
Series 2019A**							
Original amount - \$96,615,000							
08/28/2019	5.0%	\$765 - \$8,595	93,590,000	-	(765,000)	92,825,000	1,620,000
Series 2019B**							
Original amount - \$164,320,000							
08/28/2019	5.0%	\$3,100 - \$18,075	146,245,000	-	(8,675,000)	137,570,000	6,840,000
Series 2019C**							
Original amount - \$31,035,000							
08/28/2019	5.0%	\$3,360 - \$4,985	27,675,000	-	(3,905,000)	23,770,000	4,105,000
Series 2022A**							
Original amount - \$145,900,000							
08/23/2022	4.125% - 5.000%	\$4,490 - \$6,540	-	145,900,000	-	145,900,000	6,390,000
Series 2022B**							
Original amount - \$226,785,000							
08/23/2022	4.0% - 5.0%	\$1,625 - \$12,325	-	226,785,000	-	226,785,000	1,625,000
Direct borrowings - Notes payable			40,381,642	-	(1,295,488)	39,086,154	3,717,290
Leases			3,718,654	-	(1,325,717)	2,392,937	1,355,855
Unamortized premium - Net			146,918,652	22,392,283	(21,741,211)	147,569,724	-
Total long-term bonds, leases, and notes payable			\$ 1,472,648,948	\$ 395,077,283	\$ (94,712,416)	\$ 1,773,013,815	\$ 84,038,145

\*Senior General Airport Revenue Bonds

\*\*Subordinate General Airport Revenue Bonds

#### General Airport Revenue Bonds

The Commission's General Airport Revenue Bonds are not general obligations but are limited obligations of the Commission payable solely from and secured by a pledge of net revenue. Neither the full faith and credit nor the taxing power of the Commission; the City of Minneapolis, Minnesota; the City of St. Paul, Minnesota; the State; or any political subdivision or public agency of the State, other than the Commission, to the extent of net revenue, is pledged to the payment of the General Airport Revenue Bonds. The proceeds of these issues have been used to finance a portion of the Commission's long-term capital improvement program, which details the expansion of the airport system.

**Note 8 - Long-term Debt (Continued)**

The Commission's Series 2014A, 2014B, 2016A, 2016B, 2016C, 2016D, 2016E, 2019A, 2019B, 2019C, 2022A, and 2022B bonds are each subject to the provisions of the Commission's Master Senior and Subordinate Indentures, respectively. None of the Master Indentures provide events of default with finance-related consequences, termination events with finance-related consequences, or subjective acceleration provisions.

In September 2021, the Commission entered into a revolving line of credit agreement with CN Financing, Inc. (CNF) to fund certain capital improvement program projects. The revolving line of credit agreement does not provide significant events of default with finance-related consequences, termination events with finance-related consequences, or subjective acceleration provisions.

***Other Long-term Liabilities***

The Commission has entered into Taxable Equipment Lease/Purchase Agreements to finance the solar panels on top of parking ramps at Terminal 1 and 2. The principal amount of these agreements qualify as a new clean renewable energy bond (NCREB) or a qualified energy conservation bond (QECB), both of which are eligible for a direct interest rate subsidy from the federal government. The effective net interest rates range from 0.75 percent to 1.09 percent, with scheduled payments through 2035 and 2036. At December 31, 2022, there was \$27,126,497 in outstanding notes payable.

The Commission enters into Tax-Exempt Lease/Purchase Agreements each year to finance the acquisition of equipment, primarily heavy equipment and vehicles. Scheduled payments under these lease/purchase agreements extend through September 2029 with various maturity dates. The interest rates ranged from 1.68 percent to 4.57 percent, and assets under such agreements are depreciated over the lease term. There was \$11,959,657 in outstanding equipment leases at December 31, 2022.

***Pledged Revenue***

Net revenue and net pledged revenue (as defined in the Master Senior and Subordinate Indentures, respectively) of the Commission have been pledged toward the repayment of the Commission's Senior and Subordinate General Airport Revenue Bonds and Obligations. Net revenue consists of the revenue for such period, less, for such period, all amounts that are required to be used to pay the maintenance and operation expenses of the airport system. Net pledged revenue consists of revenue for such period, less, for such period, all amounts that are required to be used to pay the maintenance and operation expenses of the airport system, less all amounts required to pay debt service and reserve requirements on and relating to the Commission's Senior General Airport Revenue Bonds. Revenue includes, but is not limited to, except to the extent specifically excluded therefrom: rates, tolls, fees, rentals, charges, and other payments made to or owed to the Commission for the use or availability of the airport system; amounts received or owed from the sale or provision of supplies, materials, goods, and services provided by or made available by the Commission; the principal portion of payments received pursuant to certain self-liquidating lease agreements; and such other amounts that may be designated as revenue pursuant to a certificate of the Commission or a supplemental senior indenture. PFCs and capitalized interest, among other things, are specifically excluded from revenue unless otherwise designated as revenue pursuant to a certificate of the Commission or in a supplemental senior indenture. The Commission has not designated pursuant to a certificate or a supplemental senior indenture PFCs or capitalized interest, or any additional amounts, as revenue.

For the year ended December 31, 2022, the net pledged revenue was approximately \$161,391,000 compared to the net debt service (principal and interest) of approximately \$83,127,000.

**Note 8 - Long-term Debt (Continued)**

***Debt Service Requirements to Maturity***

Annual debt service requirements to maturity for the above bonds and note obligations are as follows:

Years Ending December 31	Direct Borrowings		Other Debt		Total
	Principal	Interest	Principal	Interest	
2023	\$ 3,717,290	\$ 467,005	\$ 78,965,000	\$ 71,484,539	\$ 154,633,834
2024	3,875,212	405,291	85,470,000	70,956,743	160,707,246
2025	3,517,804	342,055	91,290,000	66,776,557	161,926,416
2026	3,265,032	287,718	94,330,000	62,364,528	160,247,278
2027	2,864,288	240,061	100,045,000	57,714,613	160,863,962
2028-2032	12,720,727	726,284	504,120,000	212,128,524	729,695,535
Thereafter	9,125,801	165,626	629,745,000	271,947,442	910,983,869
Total	<u>\$ 39,086,154</u>	<u>\$ 2,634,040</u>	<u>\$ 1,583,965,000</u>	<u>\$ 813,372,946</u>	<u>\$ 2,439,058,140</u>

***Current Bond Refunding***

During the year, the Commission issued \$145,900,000 in Series 2022A Subordinate Airport Revenue Bonds (Non-AMT) and \$226,785,000 in Series 2022B Subordinate Airport Revenue Bonds (AMT) with an average interest rate of 4.7 percent. The net proceeds of these bonds (after payment of \$2,159,280 in underwriting fees, insurance, and other issuance costs) were used to immediately refund \$98,116,012 of outstanding borrowings on the Commission's revolving line of credit. As a result, the liability for the bonds has been removed from long-term debt.

**Note 9 - Revolving Line of Credit**

Under a revolving line of credit agreement with a bank, the Commission has available borrowings of approximately \$150,000,000. Interest is payable monthly and varies of the applicable benchmark interest rate and an applicable spread based on the Commission's long-term credit ratings and, if applicable, a margin rate factor. The effective interest rate as of December 31, 2022 for tax-exempt AMT and non-AMT borrowings benchmarked to the Securities Industry Financial Markets Association (SIFMA) was 3.98 and 3.96 percent, respectively. The effective interest rate as of December 31, 2022 for taxable borrowings benchmarked to the Secured Overnight Financing Rate (SOFR) was 4.80 percent. The line of credit is collateralized by a subordinate pledge of the Commission's net revenue. There was \$43,193,050 outstanding on the revolving line of credit at December 31, 2022.

	Balance January 1, 2022	Advances	Repayments	Balance December 31, 2022
Revolving line of credit	\$ 113,148,562	\$ 30,000,000	\$ (99,955,512)	\$ 43,193,050

**Note 10 - Pension Plans**

***Plan Description***

The Minneapolis/St. Paul Metropolitan Airports Commission provides a monthly retirement benefit (with alternative lump-sum payment options) to employees who meet the eligibility requirements, including age and years of service. The benefits are provided through the General Employees Retirement Fund (GERF) and Public Employees Police and Fire Fund (PEPFF), cost-sharing multiple-employer plans administered by the Public Employees Retirement Association of Minnesota (PERA).



**Note 10 - Pension Plans (Continued)**

**GERF**

All full-time and certain part-time employees of the Commission are covered by the GERF Coordinated Plan. GERF plan members belong to either the Coordinated Plan or the Basic Plan. Coordinated Plan members are covered by social security, and Basic Plan members are not. The Basic Plan was closed to new members in 1967. All new GERF members must participate in the Coordinated Plan.

**PEPFF**

Originally established for police officers and firefighters not covered by a local relief association, PEPFF now covers all police officers and firefighters hired since 1980. Effective July 1, 1999, PEPFF also covers police officers and firefighters belonging to a local relief association that elected to merge with and transfer assets and administration to PERA.

PERA issues a publicly available financial report that can be obtained at [www.mnpera.org](http://www.mnpera.org).

***Benefits Provided***

PERA provides retirement, disability, and death benefits to members and survivors. Benefits are established by state statute and can only be modified by the state Legislature.

Benefit increases are provided to benefit recipients each January. Increases are related to the funding ratio of the plan. Members in plans that are at least 90 percent funded for two consecutive years are given 2.5 percent increases. Members in plans that have not exceeded 90 percent funded, or have fallen below 80 percent, are given 1 percent increases.

The benefit provisions stated in the following paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

**GERF**

GERF benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. A reduced retirement annuity is also available to eligible members seeking early retirement. Two methods are used to compute benefits for GERF Coordinated Plan members. The retiring member receives the higher of a step rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Coordinated Plan member is 1.2 percent of average salary for each of the first 10 years and 1.7 percent for each remaining year. Under Method 2, the annuity accrual rate is 1.7 percent for Coordinated Plan members for each year of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90, and normal retirement age is 65. For members hired on or after July 1, 1989, only Method 2 is used, and normal retirement age is the age for unreduced social security benefits capped at 66.

Disability benefits are available for vested members and are based upon years of service and average monthly salary over a GERF Coordinated Plan member's highest-paid 60 consecutive months of public service (high-five salary) or all months of service is less than 60.

A lifetime survivor benefit is available to the surviving spouse of a GERF Coordinated Plan member and is based upon a formula using the member's total years of service, high-five salary age at death, and age of the spouse.

**Note 10 - Pension Plans (Continued)**

**PEPFF**

Benefits for PEPFF members hired prior to July 1, 2010 vest after three years of credited service. Benefits for PEPFF members first hired after June 30, 2010 but before July 1, 2014 vest on a prorated basis from 50 percent after 5 years up to 100 percent after 10 years of credited service. Benefits for PEPFF members first hired after June 30, 2014 vest on a prorated basis from 50 percent after 10 years up to 100 percent after 20 years of credited service. The annuity accrual rate is 3 percent of average salary for each year of service. For PEPFF members who were first hired prior to July 1, 1989, a full annuity is available when age plus years of service equal at least 90.

PEPFF members qualify for disability with one or more years of service if disabled outside the line of duty. If disabled in the line of duty, there is no minimum service requirement. There is a minimum benefit of 60 percent of salary if a PEPFF member is disabled while engaged in hazardous activities related to the occupation. Disability under any circumstances results in a minimum benefit of 45 percent of salary. A duty disability benefit will only be awarded if the disabling event occurred while the member was engaged in hazardous activities inherent to the occupation.

A lifetime survivor benefit is available to the surviving spouse of a PEPFF member and is based on either 50 percent (60 percent if death occurs in the line of duty after June 30, 2007) of the average of the full-time monthly base salary rate in effect during the last six months of allowable service or a formula using the member's total years of service, high-five salary age at death, and age of the spouse. Automatic lifetime survivor benefits are also available to the spouse of a PEPFF member who suffers total and permanent disability.

***Contributions***

Minnesota statutes set the rates for employer and employee contributions. These statutes are established and amended by the state legislature. The Commission makes annual contributions to the pension plans equal to the amount required by state statutes.

**GERF**

GERF Coordinated Plan members were required to contribute 6.50 percent of their pay for the year ended December 31, 2022. The Commission's contractually required contribution rates for the year ended December 31, 2022 was 7.50 percent of annual payroll. Contributions to the GERF plan from the Commission were approximately \$5,093,000 for the year ended December 31, 2022.

This amount includes an employer supplemental contribution of approximately \$1,210,000 for the year ended December 31, 2022 relating to the former Minneapolis Employees Retirement Fund (MERF), which was fully merged into GERF in January 2015.

As a result of legislation passed in the 2015 legislative session, the State of Minnesota was required to contribute \$6,000,000 to GERF during the measurement periods ended June 30, 2016 and June 30, 2017; \$16,000,000 for the period ended June 30, 2018; and \$6,000,000 each measurement period thereafter until 2031.

**PEPFF**

PEPFF members were required to contribute 11.80 percent of their pay for the year ended December 31, 2022. The Commission's contractually required contribution rate for the year ended December 31, 2022 was 17.70 percent of annual payroll. Contributions to the plan from the Commission were approximately \$2,753,000 for the year ended December 31, 2022.

**Note 10 - Pension Plans (Continued)**

Additionally, the State of Minnesota is required to contribute an aggregate amount for all employers of \$9,000,000 to PEPFF each year, beginning in fiscal year 2014. State aid will continue until the plan is 90 percent funded or the State Patrol Plan, administered by the Minnesota State Retirement System, is 90 percent funded, whichever occurs later. Such nonemployer contributions to PEPFF by the State of Minnesota do not meet the special funding criteria set forth in GASB 68.

***Net Pension Liability***

The Commission chooses a date for each pension plan to measure its net pension liability. This is based on the measurement date of each pension plan, which may be based on a comprehensive valuation as of that date or based on an earlier valuation that has used procedures to roll the information forward to the measurement date. The Commission has chosen June 30, 2022 as its measurement date for the net pension liability for the year ended December 31, 2022.

At December 31, 2022, the Commission reported a liability of \$120,928,225 for its proportionate share of the net pension liability. The net pension liability was measured as June 30, 2022, and the total pension liability used to calculate the net pension liability by an actuarial valuation as of that date. The Commission's proportion of the net pension liability was based on the Commission's actuarially required contribution for the year ended June 30, 2022 relative to all other contributing employers. At June 30, 2022, the Commission's proportion was 0.8516 percent for GERF and 1.2290 percent for PEPFF.

***Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

For the year ended December 31, 2022, the Commission recognized pension expense of \$12,032,559 from all plans.

At December 31, 2022, the Commission reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 3,829,913	\$ (720,497)
Changes in assumptions	46,472,081	(321,507)
Net difference between projected and actual earnings on pension plan investments	1,886,762	-
Changes in proportionate share, or difference between amount contributed and proportionate share of contributions	627,787	(4,233,454)
Employer contributions to the plan subsequent to the measurement date	4,431,891	-
Total	\$ 57,248,434	\$ (5,275,458)

**Note 10 - Pension Plans (Continued)**

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (note that employer contributions subsequent to the measurement date will reduce the net pension liability and, therefore, will not be included in future pension expense):

Years Ending December 31	Amount
2023	\$ 10,372,360
2024	12,254,273
2025	3,503,734
2026	16,982,412
2027	4,428,306
Total	<u>\$ 47,541,085</u>

**Actuarial Assumptions**

The total pension liability in each actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement:

	General Employees Retirement Fund	Public Employees Police and Fire Fund
Inflation	2.25%	2.25%
Salary increases (including inflation)	3.00%	3.00%
Investment rate of return (net of investment expenses)	6.5%	6.5%
Mortality rates	Pub-2010 Mortality Table with MP-2021 projection scale	Pub-2010 Mortality Table with MP-2021 projection scale

The actuarial assumptions used in the June 30, 2022 actuarial valuation were based on the results of an actuarial experience study for the period 2015-2019 that was issued on July 14, 2020.

**Note 10 - Pension Plans (Continued)**

***Discount Rate***

As shown below, the discount rate used to measure the total pension liability was determined after considering a projection of the cash flows to determine whether the future contributions (made at the current contribution rates) will be sufficient to allow the pension plans' fiduciary net position to make all projected future benefit payments of current active and inactive employees.

The PEPFF's fiduciary net position was projected to be available to make projected future benefit payments of current active and inactive employees through the year 2061. Therefore, the discount rate was determined by blending the long-term expected rate of return on pension plan investments (6.50 percent) with the current yield for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA or higher (3.69 percent).

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

	General Employees Retirement Fund	Public Employees Police and Fire Fund
Assumed investment rate of return	6.5%	6.5%
Are contributions expected to be sufficient to allow fiduciary net position to pay future benefits?	Yes	No
Discount rate used to measure total pension liability	6.5%	5.4%

***Investment Rate of Return***

Best estimates of arithmetic real rates of return as of the June 30, 2022 measurement date for each major asset class included in the pension plan's target asset allocation, as disclosed in the investment footnote, are summarized in the following tables:

**General Employees Retirement Fund**

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Domestic equity	33.50 %	5.10 %
International equity	16.50	5.30
Fixed income	25.00	0.75
Private markets	25.00	5.90

***Sensitivity of the Net Pension Liability to Changes in the Discount Rate***

The following presents the net pension liability of the Commission, calculated using the discount rate, as well as what the Commission's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1 Percentage Point Decrease	Current Discount Rate	1 Percentage Point Increase
Net pension liability of the General Employees Retirement Fund - Current Discount Rate (6.5%)	\$ 106,536,071	\$ 67,447,000	\$ 35,387,931
Net pension liability of the Public Employees Police and Fire Fund - Current Discount Rate (5.4%)	80,936,975	53,481,225	31,284,896

**Note 10 - Pension Plans (Continued)**

***Pension Plan Fiduciary Net Position***

Detailed information about the plan’s fiduciary net position is available in the separately issued financial report. For the purpose of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pension, and pension expense, information about the plan’s fiduciary net position and additions to/deductions from fiduciary net position have been determined on the same basis as they are reported by the plan. The plan uses the economic resources measurement focus and the full accrual basis of accounting. Investments are stated at fair value. Contribution revenue is recorded as contributions are due, pursuant to legal requirements. Benefit payments and refunds of employee contributions are recognized as expense when due and payable in accordance with the benefit terms.

**Note 11 - Other Postemployment Benefit Plan**

***Plan Description***

The Commission provides other postemployment benefits (OPEB) for all employees who meet certain eligibility requirements. The benefits are provided through the Other Postemployment Benefits Plan, a single-employer plan administered by the Commission.

The financial statements of the OPEB Plan are included in these financial statements as an other employee benefit trust fund (a fiduciary fund).

The OPEB trust is administered by a board of trustees appointed by the Commission. Benefit provisions are contained in the plan document and were established and can be amended by action of the Commission.

***Benefits Provided***

The OPEB Plan provides medical benefits to eligible retirees and their dependents. Benefits are provided under a single employer, self-insured plan. The benefits provided to retirees and their dependents is determined by the employees hire date with the Commission. All nonunion employees who retire at age 55 or later, have three years of service, or who are receiving benefits from the Public Employees Retirement Association of Minnesota and who do not participate in any other health benefits program providing coverage similar to that herein described are eligible to continue coverage with respect to both themselves and their eligible dependent(s) under the Commission’s health benefits program. Union employees require 10 years of service to be eligible for benefits.

The OPEB Plan does not include any terms for automatic or ad hoc postemployment benefit changes, including COLAs or the sharing of benefit-related costs with inactive employees.

***Employees Covered by Benefit Terms***

The following members were covered by the benefit terms:

Date of member count	December 31, 2021
Inactive plan members or beneficiaries currently receiving benefits	269
Active plan members electing medical coverage	592
Active plan members waiving medical coverage	33
	894
Total plan members	894

**Note 11 - Other Postemployment Benefit Plan (Continued)**

**Contributions**

Retiree health care costs are paid by the Commission on a pay-as-you-go basis. The Commission has no obligation to make contributions in advance of when the insurance premiums are due for payment. For employees hired prior to January 1, 1991, the Commission makes contributions (as specified in union agreements or the Commission’s personnel policy) toward required premiums at the same percentages applicable to active employees and their eligible dependent(s) until becoming eligible for Medicare Part A or B, or both. The Commission pays 100 percent of the premium for the retired employee, a spouse over age 65, and any legal dependents, provided that the retired employee is receiving benefits from the PERA and is enrolled in Medicare Part A and B as his/her primary health insurance. As of January 1, 1991, all employees hired by the Commission are only able to participate in the Commission’s medical plan up to age 65. During 2004, the Commission approved that nonorganized employees hired after October 1, 2004 will be able to participate in the Commission’s medical plan provided that the retirees pay 100 percent of the total premium cost plus a 2 percent administrative fee. During 2006 and 2007, the Commission was successful in getting language in all eligible labor agreements that provides that organized employees hired after the date of the signed contract will be able to participate in the Commission’s health plan provided that the retirees pay 100 percent of the total premium cost plus a 2 percent administrative fee.

For the fiscal year ended December 31, 2022, the Commission made payments for postemployment health benefit premiums of \$4,604,496. The 2022 contributions include \$4,521,410 previously designated by the Commission that was transferred into this plan during 2022 and \$2,704,551 of benefit payments paid from the Commission’s other assets. Retirees contributed approximately \$361,870 for fiscal year 2022. Included in the OPEB trust’s contributions is a receivable from the Commission of \$166,503.

**Net OPEB Asset**

The Commission has chosen to use the December 31 measurement date as its measurement date for the net OPEB asset. The December 31, 2022 fiscal year end reported net OPEB asset was determined using a measure of the total OPEB liability and the OPEB net position as of the December 31, 2022 measurement date. The December 31, 2022 measurement date total OPEB liability was determined by an actuarial valuation performed as of December 31, 2021.

Changes in the net OPEB asset during the measurement year were as follows:

Changes in Net OPEB Asset	Increase (Decrease)		
	Total OPEB Liability	Plan Net Position	Net OPEB Asset
<b>Balance at January 1, 2022</b>	\$ 78,751,149	\$ 80,436,862	\$ (1,685,713)
Changes for the year:			
Service cost	715,900	-	715,900
Interest	2,343,443	-	2,343,443
Differences between expected and actual experience	(20,241,454)	-	(20,241,454)
Changes in assumptions	(1,824,263)	-	(1,824,263)
Contributions - Employer	-	4,604,496	(4,604,496)
Net investment loss	-	(6,829,775)	6,829,775
Benefit payments - Including refunds	(2,704,551)	(2,704,551)	-
<b>Net changes</b>	<b>(21,710,925)</b>	<b>(4,929,830)</b>	<b>(16,781,095)</b>
<b>Balance at December 31, 2022</b>	<b>\$ 57,040,224</b>	<b>\$ 75,507,032</b>	<b>\$ (18,466,808)</b>

The plan’s fiduciary net position represents 132.4 percent of the total OPEB liability.

**Notes to Financial Statements**

**December 31, 2022**

**Note 11 - Other Postemployment Benefit Plan (Continued)**

***OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

For the year ended December 31, 2022, the Commission recognized OPEB recovery of \$(6,940,359).

At December 31, 2022, the Commission reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 307,943	\$ 25,992,887
Changes in assumptions	2,334,592	1,558,906
Net difference between projected and actual earnings on OPEB plan investments	9,129,699	-
Total	\$ 11,772,234	\$ 27,551,793

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense (recovery) as follows:

Years Ending December 31	Amount
2023	\$ (5,753,424)
2024	(6,541,049)
2025	(4,333,246)
2026	848,164
Total	\$ (15,779,555)

***Actuarial Assumptions***

The investment rate of return was assumed to be 3.50 percent, net of OPEB plan investment expense, including inflation.

The total OPEB liability was determined using the following actuarial assumptions applied to all periods included in the measurement:

	OPEB Plan
Inflation	2.50%
Salary increases	3.25%
Investment rate of return	3.50%
Health care cost trend rate	6.8% in fiscal 2022 decreasing annually to 3.9% in fiscal year 2075 and later



**Note 11 - Other Postemployment Benefit Plan (Continued)**

***Discount Rate***

The discount rate used to measure the total OPEB liability was 3.50 percent for the year ended December 31, 2022. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that commission contributions will be made at rates equal to the difference between actuarially determined contribution rates and the employee rate.

Based on those assumptions, the OPEB Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

***Investment Rate of Return***

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and adding expected inflation. Best estimates of arithmetic real rates of return as of the December 31, 2022 measurement date for each major asset class included in the OPEB Plan's target asset allocation, as disclosed in the investment footnote, is summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Fixed income	96.91 %	1.05 %
Cash or cash equivalents	3.09	(0.45)

***Rate of Return***

For the year ended December 31, 2022, the annual money-weighted rate of return on OPEB plan investments, net of OPEB plan investment expense, was (8.49) percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

***Sensitivity of the Net OPEB Asset to Changes in the Discount Rate***

The following presents the net OPEB asset of the Commission, calculated using the discount rate of 3.50 percent, as well as what the Commission's net OPEB asset would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1 Percentage Point Decrease (2.50%)	Current Discount Rate (3.50%)	1 Percentage Point Increase (4.50%)
Net OPEB asset	\$ (11,815,058)	\$ (18,466,808)	\$ (24,063,076)

**Note 11 - Other Postemployment Benefit Plan (Continued)**

***Sensitivity of the Net OPEB Asset to Changes in the Health Care Cost Trend Rate***

The following presents the net OPEB asset of the Commission, calculated using the health care cost trend rates of 6.8 percent decreasing to 3.9 percent at December 31, 2022, as well as what the Commission's net OPEB asset would be if it were calculated using a health care cost trend rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1 Percentage Point Decrease	Current Health Care Cost Trend Rates	1 Percentage Point Increase
Net OPEB asset	\$ (24,734,595)	\$ (18,466,808)	\$ (11,052,119)

***Assumption Changes***

During the year ended December 31, 2022, the discount rate was changed from 3.00 percent to 3.50 percent based on updated investment return assumptions, 20-year municipal bond rates, and updated asset sufficiency projections.

**Note 12 - Derivatives**

The Commission is a party to debt service reserve forward delivery agreements (the "Forward Delivery Agreements"). The Forward Delivery Agreements require the counterparty financial institutions to deposit securities in certain of the Commission's debt service reserve trust accounts and provide the Commission with a guaranteed rate of return for these accounts. The securities that are deposited into these accounts are timed to meet scheduled debt service reserve funding requirements.

Eligible securities under the Forward Delivery Agreements are generally limited to (a) noncallable obligations of the United States of America, including obligations issued or held in bookentry form on the books of the Department of the Treasury, and (b) bonds, notes, debentures, obligations, or other evidence of indebtedness issued or guaranteed by the Federal National Mortgage Association or Federal Home Loan Mortgage Corporation.

The Forward Delivery Agreements allow the Commission to earn a guaranteed fixed rate of return over the life of the investments. These agreements are utilized by the Commission to earn a rate of return in excess of a rate that would otherwise be feasible by investing in securities with a shorter term.

As of the statement of net position date, the derivative instrument agreements can be summarized as follows:

	Maturity/Expiration Date	Scheduled Amount	Guaranteed Rate	Fair Value at December 31, 2022
Series 2014 Debt Service Reserve Funds	1/1/2035	\$ 21,181,822	4.6775%	\$ 1,813,954

The interest rate swaps and forward contracts are subject to the following risks:

***Credit Risk***

The Commission is exposed to credit risk on hedging derivative instruments that are in asset positions. Under the terms of the derivative instrument agreements, the Commission is either holding cash or an approved security within certain debt service reserve funds. None of the principal amount of an investment under the derivative instrument agreements is at risk to the credit of the counterparty. Should the counterparty default, the Commission's maximum exposure is the positive termination value, if any, related to these agreements.

**Note 12 - Derivatives (Continued)**

***Interest Rate Risk***

The Commission is exposed to interest rate risk on its interest rate swaps. The fair values of the derivative instruments are expected to fluctuate over the life of the agreements in response to changes in interest rates. The Commission does not have a formally adopted policy related for interest rate risk on the derivative instruments.

***Termination Risk***

The Commission or its counterparties may terminate a derivative instrument if the other party fails to perform under the terms of the contract. In addition, the Commission is exposed to termination risk if the derivative instrument has a negative fair value at the time of termination, as the Commission would be liable to the counterparty for a payment equivalent to the fair value of the instrument at the time of termination.

**Note 13 - Major Customer**

Delta Airlines, Inc. (Delta) is in the business of transporting air passengers, mail, and property. Delta operates both domestic and international air route systems. Minneapolis/St. Paul International Airport (MSP) is one of Delta’s major hubs. Airport revenue from Delta accounts for approximately 21 percent of operating revenue and 62 percent of total revenue from major airlines. Approximately 56 percent of total 2022 enplanements are attributable to Delta’s operation. In the event that Delta discontinues its operations, there are no assurances that another airline would replace its hub activities. Therefore, it is reasonable to assume that any financial or operational difficulties incurred by Delta, the predominant airline servicing MSP, could have a material adverse effect on the Commission.

**Note 14 - Risk Management**

The Commission is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. The Commission has purchased commercial insurance for property loss and tort claims, which carries a deductible of \$50,000. The Commission is self-insured for workers' compensation and health/dental claims. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years.

Casualty loss involving damage to or destruction of physical property in the course of construction is covered under the Commission’s property insurance policy. This policy does not apply to the Commission’s contractors. This policy contains a deductible of \$250,000 per occurrence applicable to all covered causes of loss, including flood and earth movement.

The Commission requires entities providing professional services to the Commission to obtain an owner’s protective professional indemnity policy. Contracted professional service firms participating in this project are required to provide evidence of at least \$1,000,000 of coverage and name the Commission as an additional insured on the general liability policy, leaving the Commission minimally exposed.

The Commission estimates the liability for claims that have been incurred through the end of the fiscal year, including claims that have been reported, as well as those that have not yet been reported. Changes in estimated claims liabilities for the past two fiscal years were as follows:

	2022	2021
Estimated liability - Beginning of year	\$ 1,971,067	\$ 1,668,305
Estimated claims incurred, including changes in estimates	10,812,079	10,217,474
Claim payments	(10,821,817)	(9,914,712)
Estimated liability - End of year	\$ 1,961,329	\$ 1,971,067

**Note 15 - Contingent Liabilities**

***Noise Abatement***

On October 19, 2007, the Minnesota State District Court, Fourth Judicial District (the "District Court") approved a Consent Decree negotiated by the City of Minneapolis, Minnesota; the Minneapolis Public Housing Authority in and for the City of Minneapolis; the City of Eagan, Minnesota; and the City of Richfield, Minnesota (collectively, the "Noise Plaintiffs") and the Commission to settle noise abatement lawsuits.

Under the Consent Decree, the Commission must provide noise mitigation to homes and apartments in the 60 to 64 Day-Night Average Sound Level (DNL) contours. Noise mitigation activities vary based on noise contours, with homes in the most noise-impacted contours eligible for more extensive mitigation than those in less impacted areas. Multifamily dwellings (those with more than three living units) receive less extensive mitigation than single-family homes. The total cost to the Commission under this program was \$102,000,000 as of December 31, 2022. All the original program terms under the Consent Decree were completed by the Commission in 2014.

The Consent Decree was amended in 2013 by establishing criteria to provide noise mitigation to homes and apartments through December 31, 2024. It is expected that some additional homes will become eligible for noise mitigation based upon changes in the DNL contours. Also, some homes will move into a higher DNL contour. A home will become eligible for consent decree noise mitigation if it is located or changes DNL contour levels for three consecutive years. The noise mitigation provided to the home or apartment will be consistent with the terms and levels of the original consent decree. The total cost to the Commission under the amended program was \$37,655,000 as of December 31, 2022.

In January 2017, the Second Amendment to the Consent Decree was adopted. The Second Amendment did not have a financial impact on the parties. It adopted the FAA's new measurement model and clarified the definition of "opt-out." On April 18, 2022, the District Court approved a Third Amendment to the Consent Decree. Recognizing that the DNL contours could change in the future, MAC and the Noise Plaintiffs extended the relief provided in the 2013 the Amendment (the "First Amendment") to future affected homes. The Third Amendment's eligibility is for homes that meet the criteria from January 1, 2022 until December 31, 2030.

The costs related to the noise abatement settlements will be funded from internally generated funds of the Commission.

The Commission is subject to various legal proceedings and claims that arise in the ordinary course of its business. The Commission believes that the amount, if any, of ultimate liability with respect to legal actions will be insignificant or will be covered by insurance.

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## Required Supplemental Information

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## Minneapolis/St. Paul Metropolitan Airports Commission

### Required Supplemental Information Schedule of the Commission's Proportionate Share of the Net Pension Liability General Employees Retirement Fund (GERF)

	<b>Last Ten Plan Years</b>									
	<b>Plan Years Ended December 31</b>									
	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Commission's proportion of the net pension liability	0.85160 %	0.85550 %	0.88370 %	0.99410 %	0.89750 %	0.88190 %	1.00830 %	1.04170 %	0.67770 %	- %
Commission's proportionate share of the net pension liability	\$ 67,477,000	\$ 36,533,683	\$ 52,981,854	\$ 54,961,562	\$ 49,789,620	\$ 56,299,914	\$ 81,868,959	\$ 53,986,300	\$ 31,834,951	\$ -
Commission's covered payroll	\$ 59,739,323	\$ 55,301,262	\$ 46,834,000	\$ 46,997,000	\$ 44,773,000	\$ 41,259,000	\$ 39,103,000	\$ 37,175,000	\$ 36,047,000	\$ -
Commission's proportionate share of the net pension liability as a percentage of its covered payroll	112.95 %	66.06 %	113.13 %	116.95 %	111.20 %	136.45 %	209.37 %	145.22 %	88.32 %	- %
Plan fiduciary net position as a percentage of total pension liability	76.67 %	87.00 %	79.06 %	80.23 %	79.53 %	75.90 %	68.91 %	78.19 %	78.75 %	- %

## Minneapolis/St. Paul Metropolitan Airports Commission

### Required Supplemental Information Schedule of the Commission's Proportionate Share of the Net Pension Liability Public Employees Police and Fire Fund (PEPFF)

	<b>Last Ten Plan Years</b>									
	<b>Plan Years Ended December 31</b>									
	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Commission's proportion of the net pension liability	1.22900 %	1.23910 %	1.28270 %	1.37040 %	1.03590 %	1.22000 %	1.24300 %	1.27100 %	1.23100 %	- %
Commission's proportionate share of the net pension liability	\$ 53,481,225	\$ 9,564,537	\$ 16,907,357	\$ 14,589,292	\$ 11,041,627	\$ 16,471,452	\$ 49,883,753	\$ 14,441,534	\$ 13,295,305	\$ -
Commission's covered payroll	\$ 15,551,799	\$ 14,136,183	\$ 14,476,000	\$ 14,719,000	\$ 13,992,000	\$ 12,777,000	\$ 12,217,000	\$ 11,807,000	\$ 11,221,000	\$ -
Commission's proportionate share of the net pension liability as a percentage of its covered payroll	343.89 %	67.66 %	116.80 %	99.12 %	78.91 %	128.91 %	408.31 %	122.31 %	118.49 %	- %
Plan fiduciary net position as a percentage of total pension liability	70.53 %	93.66 %	87.19 %	89.26 %	88.84 %	85.43 %	63.88 %	86.61 %	87.07 %	- %

## Minneapolis/St. Paul Metropolitan Airports Commission

### Required Supplemental Information Schedule of Pension Contributions General Employees Retirement Fund (GERF)

**Last Ten Fiscal Years  
Years Ended December 31**

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Statutorily required contribution	\$ 5,092,656	\$ 4,228,182	\$ 4,702,000	\$ 4,228,000	\$ 5,096,000	\$ 4,198,000	\$ 4,085,000	\$ 4,747,000	\$ 4,556,000	\$ -
Contributions in relation to the statutorily required contribution	5,092,656	4,631,034	4,702,000	4,228,000	5,096,000	4,198,000	4,085,000	4,747,000	4,556,000	-
<b>Contribution Excess</b>	<b>\$ -</b>	<b>\$ 402,852</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
<b>Commission's Covered Payroll</b>	<b>\$ 59,739,323</b>	<b>\$ 55,301,262</b>	<b>\$ 46,834,000</b>	<b>\$ 46,997,000</b>	<b>\$ 44,773,000</b>	<b>\$ 41,259,000</b>	<b>\$ 39,103,000</b>	<b>\$ 37,175,000</b>	<b>\$ 36,047,000</b>	<b>\$ -</b>
<b>Contributions as a Percentage of Covered Payroll</b>	<b>8.52 %</b>	<b>8.37 %</b>	<b>10.04 %</b>	<b>9.00 %</b>	<b>11.38 %</b>	<b>10.17 %</b>	<b>10.45 %</b>	<b>12.77 %</b>	<b>12.64 %</b>	<b>- %</b>

#### Notes to Schedule

Benefit changes: None

Changes in assumptions: None



## Minneapolis/St. Paul Metropolitan Airports Commission

### Required Supplemental Information Schedule of Pension Contributions Public Employees Police and Fire Fund (PEPFF)

**Last Ten Fiscal Years  
Years Ended December 31**

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Statutorily required contribution	\$ 2,752,668	\$ 2,586,994	\$ 2,557,000	\$ 2,493,000	\$ 2,307,000	\$ 2,040,000	\$ 2,055,000	\$ 1,920,000	\$ 1,763,000	\$ -
Contributions in relation to the statutorily required contribution	2,752,668	2,586,994	2,557,000	2,493,000	2,307,000	2,040,000	2,055,000	1,920,000	1,763,000	-
<b>Contribution Excess</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
<b>Commission's Covered Payroll</b>	<b>\$ 15,551,799</b>	<b>\$ 14,136,183</b>	<b>\$ 14,476,000</b>	<b>\$ 14,719,000</b>	<b>\$ 13,992,000</b>	<b>\$ 12,777,000</b>	<b>\$ 12,217,000</b>	<b>\$ 11,807,000</b>	<b>\$ 11,221,000</b>	<b>\$ -</b>
<b>Contributions as a Percentage of Covered Payroll</b>	17.70 %	18.30 %	17.66 %	16.94 %	16.49 %	15.97 %	16.82 %	16.26 %	- %	- %

#### Notes to Schedule

Benefit changes: None

Changes in assumptions: None

## Minneapolis/St. Paul Metropolitan Airports Commission

### Required Supplemental Information Schedule of Changes in the Net OPEB Liability and Related Ratios

	<b>Last Five Fiscal Years</b>				
	2022	2021	2020	2019	2018
<b>Total OPEB Liability</b>					
Service cost	\$ 715,900	\$ 924,031	\$ 863,754	\$ 926,495	\$ 1,025,505
Interest	2,343,443	3,104,777	3,418,149	3,623,691	3,243,547
Differences between expected and actual experience	(20,241,454)	(18,897,378)	1,035,365	(4,090,803)	-
Changes in assumptions	(1,824,263)	293,246	7,312,606	(2,363,947)	(7,893,005)
Benefit payments - Including refunds	(2,704,551)	(2,562,178)	(2,662,386)	(3,680,089)	(3,674,178)
<b>Net Change in Total OPEB Liability</b>	(21,710,925)	(17,137,502)	9,967,488	(5,584,653)	(7,298,131)
<b>Total OPEB Liability - Beginning of year</b>	78,751,149	95,888,651	85,921,163	91,505,816	98,803,947
<b>Total OPEB Liability - End of year</b>	<b>\$ 57,040,224</b>	<b>\$ 78,751,149</b>	<b>\$ 95,888,651</b>	<b>\$ 85,921,163</b>	<b>\$ 91,505,816</b>
<b>Plan Fiduciary Net Position</b>					
Contributions - Employer	\$ 4,604,496	\$ 5,486,767	\$ 6,082,255	\$ 5,484,744	\$ 69,847,458
Net investment (loss) income	(6,829,775)	(1,065,628)	3,642,614	3,557,625	(21,266)
Benefit payments - Including refunds	(2,704,551)	(2,562,178)	(2,662,386)	(3,680,089)	(3,674,178)
Other	-	-	1,124	-	-
<b>Net Change in Plan Fiduciary Net Position</b>	(4,929,830)	1,858,961	7,063,607	5,362,280	66,152,014
<b>Plan Fiduciary Net Position - Beginning of year</b>	80,436,862	78,577,901	71,514,294	66,152,014	-
<b>Plan Fiduciary Net Position - End of year</b>	<b>\$ 75,507,032</b>	<b>\$ 80,436,862</b>	<b>\$ 78,577,901</b>	<b>\$ 71,514,294</b>	<b>\$ 66,152,014</b>
<b>Net OPEB (Asset) Liability - Ending</b>	<b>\$ (18,466,808)</b>	<b>\$ (1,685,713)</b>	<b>\$ 17,310,750</b>	<b>\$ 14,406,869</b>	<b>\$ 25,353,802</b>
<b>Plan Fiduciary Net Position as a Percentage of Total OPEB Liability</b>	132.38 %	102.14 %	81.95 %	83.23 %	72.29 %
<b>Covered-employee Payroll</b>	\$ 61,234,684	\$ 61,228,798	\$ 62,889,670	\$ 59,997,546	\$ 57,209,960
<b>Net OPEB (Asset) Liability as a Percentage of Covered-employee Payroll</b>	(30.16)%	(2.75)%	27.53 %	24.01 %	44.32 %

# Minneapolis/St. Paul Metropolitan Airports Commission

## Required Supplemental Information Schedule of OPEB Contributions

### Last Five Fiscal Years Years Ended December 31

	2022	2021	2020	2019	2018
Actuarially determined contribution	\$ 737,377	\$ -	\$ -	\$ -	\$ -
Contributions in relation to the actuarially determined contribution	4,604,496	5,486,767	5,484,744	5,484,744	69,847,458
<b>Contribution Excess</b>	<b>\$ 3,867,119</b>	<b>\$ 5,486,767</b>	<b>\$ 5,484,744</b>	<b>\$ 5,484,744</b>	<b>\$ 69,847,458</b>
<b>Covered-employee Payroll</b>	<b>\$ 61,234,684</b>	<b>\$ 61,228,798</b>	<b>\$ 62,889,670</b>	<b>\$ 59,997,546</b>	<b>\$ 57,209,960</b>
<b>Contributions as a Percentage of Covered-employee Payroll</b>	<b>7.52 %</b>	<b>8.96 %</b>	<b>8.72 %</b>	<b>9.14 %</b>	<b>122.09 %</b>

Note: 10 years of information is required to be disclosed and will be added as the information becomes available.

#### Notes to Schedule of Contributions

Actuarial valuation information relative to the determination of contributions:

Valuation date Actuarially determined contribution rates are calculated as of December 31, 2021 and rolled forward to the measurement date of December 31, 2022 using standard actuarial roll-forward techniques per GASB 74/75.

Methods and assumptions used to determine contribution rates:

Actuarial cost method Liabilities are based on the entry age normal level percent of pay cost method. In this method, the actuarial present value of benefits (PVB) for each individual is allocated as a level percent of pay from entry age (hire age, for most employees) to the last age with any future benefits. The portion of the PVB allocated to the valuation year is called the normal cost (NC). The portion of the PVB allocated to past years is called the actuarial accrued liability (AAL) or the total OPEB liability (TOL).

Investment Gains and Losses:

Each year's gain or loss is straight-line amortized over 5 years, if applicable.

Effects of Assumption Changes and Experience Gains and Losses: Each change is straight-line amortized over a period equal to the average of the expected remaining service lives of all members (i.e., active employees and terminated/retired members) that are provided with OPEB through the plan.

Amortization method

Actuarially Determined Contribution (ADC) Calculations: The Commission has chosen to amortize the plan's unfunded actuarial accrued liability (UAAL) as a level percent of payroll over a closed period ending in 2041. As of the December 31, 2022 measurement date, 19 years remain.

Inflation

2.50%

Healthcare cost trend rates

6.8% for FY2022, gradually decreasing over several decades to an ultimate rate of 3.9% in FY2075 and later years.

Salary increase

3.25%

Investment rate of return

3.50%

Mortality

General Employees:

From the July 1, 2022 PERA of Minnesota General Employees Retirement Plan actuarial valuation, mortality rates were based on the Pub-2010 General mortality tables with projected mortality improvements based on scale MP-2021 and other adjustments.

Police and Fire:

From the July 1, 2022 PERA of Minnesota Public Employees' Police and Fire Plan actuarial valuation, mortality rates were based on the Pub-2010 Public Safety mortality tables with projected mortality improvements based on scale MP-2021 and other adjustments.

**Minneapolis/St. Paul Metropolitan Airports Commission**

**Required Supplemental Information  
Schedule of OPEB Investment Returns**

**Last Five Fiscal Years  
Years Ended December 31**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Annual money-weighted rate of return - Net of investment expense	(8.49)%	(1.32)%	5.04 %	5.31 %	(1.56)%

Note: 10 years of information is required to be disclosed and will be added as the information becomes available.

# Minneapolis/St. Paul Metropolitan Airports Commission

## Notes to Required Supplemental Information

December 31, 2022

### ***Pension Information***

Actuarial valuation information relative to the determination of contributions:

Valuation date Actuarially determined contribution rates are calculated as of each June 30 and apply to the fiscal year beginning on the day after the measurement date.

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age
Amortization method	Level percentage of payroll, closed
Remaining amortization period	27 years
Asset valuation method	5-year smoothed market
Inflation	GERF: 2.25%
	PEPFF: 2.25%
Salary increase	GERF: 3.00% to 10.25% including inflation
	PEPFF: 3.00% to 11.75% including inflation
Investment rate of return	7.5%, net of pension plan investment expenses, including inflation
Retirement age	GERF: Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2020 valuation pursuant to an experience study of the period 2014 - 2019.
	PEPFF: Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2021 valuation pursuant to an experience study of the period 2015 - 2019.
Mortality	GERF: Pub-2010 General annuitant generational mortality tables, projected with scale MP-2020 from a base year of 2010. Male rates are multiplied by a factor of 1.02, and female rates are multiplied by a factor of 0.90.
	PEPFF: Pub-2010 Public Safety Mortality Tables projected with mortality improvement scale MP-2020, from a base year of 2010. Male retiree rates adjusted by a factor of 0.98.
Other information	The GERF plan is assumed to pay a 1.25% postretirement benefit increase for all future years.
	The PEPFF plan is assumed to pay a 1.00% postretirement benefit increase for all future years.

### **Benefit Changes**

There were no changes of benefit terms in the years disclosed.

### **Changes in Assumptions**

There were no changes of benefit assumptions in the years disclosed other than those noted below.

#### ***General Employee's Retirement Fund***

The following changes in assumptions were made in the June 30, 2021 valuation:

The investment return and single discount rates were changed from 7.50 percent to 6.50 percent.

The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

# Minneapolis/St. Paul Metropolitan Airports Commission

## Notes to Required Supplemental Information

December 31, 2022

### *Public Employees Police and Fire Fund*

The following changes in assumptions were made in the June 30, 2022 valuation:

The single discount rate for the PEPFF Plan was changed from 6.50 percent to 5.40 percent.

The mortality improvement scale was changed from MP-2020 to MP-2021.

The following changes in assumptions were made in the June 30, 2021 valuation:

The investment return and single discount rates were changed from 7.50 percent to 6.50 percent.

The inflation assumption was changed from 2.50 percent to 2.25 percent.

The payroll growth assumption was changed from 3.25 percent to 3.00 percent.

The base mortality table was changed from the RP-2014 table to the Pub-2010 Public Safety Mortality table.

The mortality improvement scale was changed from MP-2019 to MP-2020.

Assumed rates of salary increases and rates of retirement were modified as recommended in the July 14, 2020 experience study.

Assumed rates of withdrawal were changed from select and ultimate rates to service-based rates.

Assumed rates of disability were increased for ages 25-44 and decreased for ages over 49.

Assumed percent married for active female members was changed from 60 percent to 70 percent.

### **Changes in Size or Composition of the Covered Population**

There were no significant changes in size or composition of the covered population in the years disclosed.

### **OPEB Information**

#### **Benefit Changes**

There were no changes of benefit terms in the years disclosed.

#### **Changes in Assumptions**

There were no changes of benefit assumptions in the years disclosed other than those noted below.

The following changes in assumptions were made in the December 31, 2022 valuation:

The discount rate was changed from 3.00 percent to 3.50 percent based on updated investment return assumptions, 20-year municipal bond rates, and updated asset sufficiency projections.

The long-term investment return assumption was changed from 3.00 percent to 3.50 percent based on updated capital market assumptions.

Health care cost trend rates were reset to reflect updated cost increase expectations.

Medical per capita claims costs were updated to reflect recent experience.

Mortality rates were updated from the rates used in the July 1, 2021 PERA General Employees Plan and July 1, 2021 PERA Police and Fire Plan valuations to the rates used in the July 1, 2022 valuations.

The percent of future non-Medicare-eligible retirees electing each medical plan changed to reflect recent plan experience. The changes for the assumed percent electing the Medical Blue Plan changed from 90 percent on the fiscal 2021 valuation to 80 percent on the fiscal 2022 valuation. The change for the assumed percent electing the Medical HSA Plan changed from 10 percent on the fiscal 2021 valuation to 20 percent on the fiscal 2022 valuation.

**December 31, 2022**

The inflation assumption was changed from 2.25 percent to 2.50 percent based on an updated historical analysis of inflation rates and forward-looking market expectations.

The payroll growth assumption was changed from 3.00 percent to 3.25 percent.

The following changes in assumptions were made in the December 31, 2021 valuation:

The discount rate was changed from 3.25 percent to 3.00 percent based on updated investment return assumptions, 20-year municipal bond rates, and updated asset sufficiency projections.

The long-term investment return assumption was changed from 3.25 percent to 3.00 percent based on updated capital market assumptions.

Health care cost trend rates were reset to reflect updated cost increase expectations.

Medical per capita claims costs were updated to reflect recent experience.

Withdrawal, retirement, mortality, and salary increase rates were updated from the rates used in the July 1, 2020 PERA General Employees Plan and July 1, 2020 Police and Fire Plan valuations to the rates used in the July 1, 2021 valuations.

The following changes in assumptions were made in the December 31, 2020 valuation:

The discount rate and long-term expected rate of return on OPEB plan investments was changed from 4.00 percent to 3.25 percent based on updated capital market assumptions.

Health care cost trend rates were reset to reflect updated cost increase expectations.

Medical per capita claims costs were updated to reflect recent experience.

Withdrawal, retirement, mortality, and salary increase rates were updated from the rates used in the July 1, 2019 PERA General Employees Plan and July 1, 2019 Police and Fire Plan valuations to the rates used in the July 1, 2020 valuations.

The percent of future retirees assumed to elect spouse coverage at retirement changed from 50 percent to 60 percent to reflect recent plan experience.

The percent of future retirees over age 65 electing each medical plan changed to reflect recent plan experience. The changes for the assumed percent electing the Medical Blue Plan changed from 90 percent on the fiscal 2019 valuation to 100 percent on the fiscal 2020 valuation. The change for the assumed percent electing the Medical HSA Plan changed from 10 percent on the fiscal 2019 valuation to 0 percent on the fiscal 2020 valuation.

The inflation assumption was changed from 2.50 percent to 2.25 percent based on an updated historical analysis of inflation rates and forward-looking market expectations.

The payroll growth assumption was changed from 3.25 percent to 3.00 percent based on the July 1, 2020 PERA valuations.



# Statistical Section



	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
<b>Operating Revenues</b>										
Airline rates and charges	\$ 106,015	\$ 111,005	\$ 107,805	\$ 112,653	\$ 113,056	\$ 123,631	\$ 131,397	\$ 94,259	\$ 117,727	\$ 125,612
Concessions	131,321	136,445	146,893	160,691	172,476	177,375	191,113	76,636	121,407	164,572
Rentals/fees	33,327	34,117	36,086	48,473	49,970	52,241	54,042	41,471	38,520	40,284
Utilities and other revenues	15,382	16,768	16,637	17,115	18,442	20,011	24,309	15,710	18,485	22,536
<b>Total Operating Revenues</b>	<b>286,045</b>	<b>298,335</b>	<b>307,421</b>	<b>338,932</b>	<b>353,944</b>	<b>373,258</b>	<b>400,861</b>	<b>228,076</b>	<b>294,139</b>	<b>353,004</b>
<b>Operating Expenses</b>										
Personnel	71,107	72,358	81,728	94,425	87,993	86,151	90,845	79,146	75,182	90,775
Administrative	1,407	1,610	1,521	1,723	1,993	2,058	1,753	1,057	1,054	2,275
Professional services	4,514	4,972	5,574	6,217	6,151	6,210	7,123	5,160	5,679	6,919
Utilities	18,633	20,873	18,304	18,816	19,619	19,930	18,847	17,382	19,092	25,590
Operating services	18,940	19,583	21,230	23,389	26,073	28,280	30,950	26,256	25,894	29,191
Maintenance	29,305	31,377	32,089	36,319	36,293	42,576	46,988	39,707	41,862	46,999
Depreciation and amortization	128,032	131,069	134,419	139,226	142,970	147,299	150,549	160,889	178,513	185,124
Other	2,950	3,323	3,454	4,411	5,611	4,531	4,354	4,051	3,685	5,956
<b>Total Operating Expenses</b>	<b>274,888</b>	<b>285,165</b>	<b>298,319</b>	<b>324,526</b>	<b>326,703</b>	<b>337,035</b>	<b>351,409</b>	<b>333,648</b>	<b>350,941</b>	<b>392,826</b>
<b>Operating Income (Loss)</b>	<b>11,157</b>	<b>13,170</b>	<b>9,102</b>	<b>14,406</b>	<b>27,241</b>	<b>36,223</b>	<b>49,452</b>	<b>(105,572)</b>	<b>(56,802)</b>	<b>(39,823)</b>
<b>Nonoperating Revenues (Expenses)</b>										
Investment income	7,066	8,746	9,241	12,634	12,306	19,104	25,463	13,507	3,026	23,550
Federal interest rate subsidies	-	-	599	914	978	940	919	896	862	1,227
Passenger facility charges	65,291	67,106	70,471	72,273	73,390	73,734	77,430	28,669	51,096	60,985
Grants used for operating expenses	-	-	-	-	-	-	-	-	10,241	132
Customer facility charges	-	-	-	-	-	-	-	-	-	17,033
Gain (loss) on disposal of assets	(561)	(16,387)	60	2,029	(6,513)	(3,841)	99	62	98	196
Hotel facility charges	-	-	-	-	-	-	-	-	-	-
Interest expense	(64,792)	(67,734)	(57,614)	(62,238)	(48,949)	(42,810)	(53,270)	(49,329)	(47,686)	(50,131)
Flood expense net of insurance recovery	-	-	-	-	-	(365)	(181)	(81)	-	-
<b>Total Nonoperating Revenues (Expenses)</b>	<b>7,004</b>	<b>(8,269)</b>	<b>22,757</b>	<b>25,612</b>	<b>31,212</b>	<b>46,762</b>	<b>50,460</b>	<b>(6,276)</b>	<b>30,666</b>	<b>52,993</b>
<b>Income (Loss) Before Capital Contributions and Grants</b>	<b>18,161</b>	<b>4,901</b>	<b>31,859</b>	<b>40,018</b>	<b>58,453</b>	<b>82,985</b>	<b>99,912</b>	<b>(111,848)</b>	<b>(26,136)</b>	<b>13,170</b>
<b>Capital Contributions and Grants</b>	<b>33,472</b>	<b>20,498</b>	<b>14,686</b>	<b>4,003</b>	<b>1,427</b>	<b>8,042</b>	<b>9,550</b>	<b>112,244</b>	<b>89,219</b>	<b>84,989</b>
<b>Change in Net Position</b>	<b>51,633</b>	<b>25,399</b>	<b>46,545</b>	<b>44,021</b>	<b>59,880</b>	<b>91,027</b>	<b>109,462</b>	<b>396</b>	<b>63,083</b>	<b>98,159</b>
<b>Net Position, Beginning of Year, As Restated</b>	<b>1,642,316</b>	<b>1,693,949</b>	<b>1,719,348</b>	<b>1,716,774</b>	<b>1,760,795</b>	<b>1,820,675</b>	<b>1,876,773</b>	<b>1,986,235</b>	<b>1,986,631</b>	<b>2,049,714</b>
<b>Changes in Accounting Principle/Prior Period Adjustments<sup>1,2</sup></b>	<b>-</b>	<b>-</b>	<b>(49,119)</b>	<b>-</b>	<b>-</b>	<b>(34,929)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Net Position - Beginning of Year, As Restated</b>	<b>1,642,316</b>	<b>1,693,949</b>	<b>1,670,229</b>	<b>1,716,774</b>	<b>1,760,795</b>	<b>1,785,746</b>	<b>1,876,773</b>	<b>1,986,235</b>	<b>1,986,631</b>	<b>2,049,714</b>
<b>Net Position, End of Year</b>	<b>\$ 1,693,949</b>	<b>\$ 1,719,348</b>	<b>\$ 1,716,774</b>	<b>\$ 1,760,795</b>	<b>\$ 1,820,675</b>	<b>\$ 1,876,773</b>	<b>\$ 1,986,235</b>	<b>\$ 1,986,631</b>	<b>\$ 2,049,714</b>	<b>\$ 2,147,873</b>

Notes:

<sup>1</sup> For the years ended December 31, 2013 - 2014, the amounts shown do not reflect the adoption of GASB Statement No. 68

<sup>2</sup> For the years ended December 31, 2013 - 2017, the amounts shown do not reflect the adoption of GASB Statement No. 75

Source: Audited financial statements for the last 10 years

Historical Revenues Pursuant to the Commissions Master Trust Indenture

Last Ten Fiscal Years  
December 31

	As of December 31,					As of December 31,				
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
<b>Airline Rates &amp; Charges</b>										
Landing fees	\$ 55,543	\$ 57,049	\$ 57,408	\$ 60,099	\$ 62,083	\$ 69,000	\$ 75,149	\$ 45,025	\$ 69,258	\$ 73,089
Ramp fees	6,803	7,213	7,132	7,408	7,137	8,070	7,304	6,221	5,923	6,655
Terminal 1 building rents	39,626	41,739	41,427	45,170	43,286	45,755	45,937	32,597	38,681	42,134
Other Terminal 1 charges	3,506	3,862	4,872	4,684	5,248	5,822	5,580	4,529	7,085	7,898
Concessions rebate	(9,889)	(10,294)	(13,777)	(15,827)	(17,195)	(18,683)	(18,576)	(6,606)	(14,756)	(18,049)
Terminal 2 Building Rentals	10,160	11,165	10,480	10,813	12,300	13,399	13,890	10,933	11,328	13,661
Apron Fees - Non-Signatory	266	271	264	307	197	268	296	121	209	225
<b>Total Airline Rates &amp; Charges</b>	<b>106,015</b>	<b>111,005</b>	<b>107,806</b>	<b>112,654</b>	<b>113,056</b>	<b>123,631</b>	<b>129,580</b>	<b>92,820</b>	<b>117,728</b>	<b>125,612</b>
<b>Concessions</b>										
Auto parking	76,569	80,659	87,579	91,235	95,231	93,887	103,082	38,528	63,624	100,638
Rental car	17,732	17,939	18,708	19,876	19,410	20,824	20,845	8,671	16,213	21,883
Food and beverage	14,743	16,128	16,836	21,044	23,137	24,241	25,499	9,974	15,953	17,046
Merchandise	8,489	8,245	8,191	8,701	10,170	11,056	11,037	3,623	6,807	7,182
Employee parking	2,414	2,917	3,328	3,653	4,101	4,352	5,047	3,823	3,757	4,545
Other	11,374	10,557	12,251	16,182	20,426	23,015	27,419	13,343	15,054	21,733
<b>Total Concessions Revenue</b>	<b>131,321</b>	<b>136,445</b>	<b>146,893</b>	<b>160,691</b>	<b>172,475</b>	<b>177,375</b>	<b>192,929</b>	<b>77,962</b>	<b>121,408</b>	<b>173,027</b>
<b>Other Revenues</b>										
Utilities	3,181	3,265	3,039	2,105	2,233	2,400	2,406	1,383	2,943	2,131
Other building and land rent	31,095	31,885	34,079	46,480	49,063	50,695	52,360	37,793	26,286	29,236
Other	7,731	8,648	8,666	9,243	9,235	10,771	14,588	9,566	15,543	11,956
<b>Total Other Revenues</b>	<b>42,007</b>	<b>43,798</b>	<b>45,784</b>	<b>57,828</b>	<b>60,531</b>	<b>63,866</b>	<b>69,354</b>	<b>48,742</b>	<b>44,772</b>	<b>43,323</b>
<b>Total MSP Revenue</b>	<b>279,343</b>	<b>291,248</b>	<b>300,483</b>	<b>331,173</b>	<b>346,062</b>	<b>364,872</b>	<b>391,863</b>	<b>219,524</b>	<b>283,908</b>	<b>341,962</b>
<b>Total Reliever Airports</b>	<b>6,702</b>	<b>7,087</b>	<b>6,938</b>	<b>7,759</b>	<b>7,882</b>	<b>8,386</b>	<b>8,997</b>	<b>8,552</b>	<b>10,234</b>	<b>11,048</b>
<b>Total Operating Revenues</b>	<b>286,045</b>	<b>298,335</b>	<b>307,421</b>	<b>338,932</b>	<b>353,944</b>	<b>373,258</b>	<b>400,860</b>	<b>228,076</b>	<b>294,142</b>	<b>353,010</b>
<b>Investment income</b>										
Capital lease interest	3,835	3,792	4,167	3,913	3,741	2,828	2,900	2,839	2,105	2,643
Other <sup>2</sup>	2,648	4,144	4,438	5,413	4,559	8,774	14,411	8,568	854	828
<b>Total Investment Income</b>	<b>6,483</b>	<b>7,936</b>	<b>8,605</b>	<b>9,326</b>	<b>8,300</b>	<b>11,602</b>	<b>17,311</b>	<b>11,407</b>	<b>2,959</b>	<b>3,471</b>
Lease principal payments	8,107	8,292	6,075	4,576	4,654	24,532	2,745	3,168	5,567	2,079
<b>Total Revenues<sup>1</sup></b>	<b>\$ 300,635</b>	<b>\$ 314,563</b>	<b>\$ 322,101</b>	<b>\$ 352,834</b>	<b>\$ 366,898</b>	<b>\$ 409,392</b>	<b>\$ 420,916</b>	<b>\$ 242,651</b>	<b>\$ 302,668</b>	<b>\$ 358,560</b>

<sup>1</sup>Total Revenues do not include any PFC's as defined by the master trust indenture.

<sup>2</sup>Interest income on PFC's, Bond Series Construction Funds and Short-Term Funding Advances are not included as defined by the master trust indenture.

Source: Audited financial statements for the last 10 years

Percentage Distribution of Operating Revenues

Last Ten Fiscal Years  
December 31

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
<b>Airline Rates &amp; Charges</b>										
Landing fees	19.4%	19.1%	18.7%	17.7%	17.5%	18.5%	18.7%	19.7%	23.5%	20.7%
Ramp fees	2.4%	2.4%	2.3%	2.2%	2.0%	2.2%	1.8%	2.7%	2.0%	1.9%
Terminal 1 building rents	13.9%	14.0%	13.5%	13.3%	12.2%	12.3%	11.5%	14.3%	13.2%	11.9%
Other Terminal 1 charges	1.2%	1.3%	1.6%	1.4%	1.5%	1.6%	1.4%	2.0%	2.4%	2.2%
Concessions rebate	-3.5%	-3.5%	-4.5%	-4.7%	-4.9%	-5.0%	-4.6%	-2.9%	-5.0%	-5.1%
Terminal 2 Building Rentals	3.6%	3.7%	3.4%	3.2%	3.5%	3.6%	3.5%	4.8%	3.9%	3.9%
Apron Fees - Non-Signatory	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%	0.1%
<b>Total Airline Rates &amp; Charges</b>	<b>37.1%</b>	<b>37.2%</b>	<b>35.1%</b>	<b>33.2%</b>	<b>31.9%</b>	<b>33.1%</b>	<b>32.3%</b>	<b>40.7%</b>	<b>40.0%</b>	<b>35.6%</b>
<b>Concessions</b>										
Auto parking	26.8%	27.0%	28.5%	26.9%	26.9%	25.2%	25.7%	16.9%	21.6%	28.5%
Rental car	6.2%	6.0%	6.1%	5.9%	5.5%	5.6%	5.2%	3.8%	5.5%	6.2%
Food and beverage	5.2%	5.4%	5.5%	6.2%	6.5%	6.5%	6.4%	4.4%	5.4%	4.8%
Merchandise	3.0%	2.8%	2.7%	2.6%	2.9%	3.0%	2.8%	1.6%	2.3%	2.0%
Employee parking	0.8%	1.0%	1.1%	1.1%	1.2%	1.2%	1.3%	1.7%	1.3%	1.3%
Other	4.0%	3.5%	4.0%	4.8%	5.8%	6.2%	6.8%	5.9%	5.1%	6.2%
<b>Total Concessions Revenue</b>	<b>45.9%</b>	<b>45.7%</b>	<b>47.8%</b>	<b>47.4%</b>	<b>48.7%</b>	<b>47.5%</b>	<b>48.1%</b>	<b>34.2%</b>	<b>41.3%</b>	<b>49.0%</b>
<b>Other Revenues</b>										
Utilities	1.1%	1.1%	1.0%	0.6%	0.6%	0.6%	0.6%	0.6%	1.0%	0.6%
Other building and land rent	10.9%	10.7%	11.1%	13.7%	13.9%	13.6%	13.1%	16.6%	8.9%	8.3%
Other	2.7%	2.9%	2.6%	2.7%	2.6%	2.9%	3.6%	4.2%	5.3%	3.4%
<b>Total Other Revenues</b>	<b>14.7%</b>	<b>14.7%</b>	<b>14.9%</b>	<b>17.1%</b>	<b>17.1%</b>	<b>17.1%</b>	<b>17.3%</b>	<b>21.4%</b>	<b>15.2%</b>	<b>12.3%</b>
<b>Total MSP Revenue</b>	<b>97.7%</b>	<b>97.6%</b>	<b>97.7%</b>	<b>97.7%</b>	<b>97.8%</b>	<b>97.8%</b>	<b>97.8%</b>	<b>96.3%</b>	<b>96.5%</b>	<b>96.9%</b>
<b>Total Reliever Airports</b>	<b>2.3%</b>	<b>2.4%</b>	<b>2.3%</b>	<b>2.3%</b>	<b>2.2%</b>	<b>2.2%</b>	<b>2.2%</b>	<b>3.7%</b>	<b>3.5%</b>	<b>3.1%</b>
<b>Total Operating Revenues</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>

Business Type Activities Net Position

Last Ten Fiscal Years  
December 31

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
<b>Business Type Activities</b>										
Net investment in capital assets	\$ 1,168,529	\$ 1,152,189	\$ 1,163,545	\$ 1,265,771	\$ 1,338,558	\$ 1,447,104	\$ 1,476,160	\$ 1,713,428	\$ 1,748,232	\$ 1,784,765
Restricted	362,468	287,279	299,192	341,266	278,281	302,793	387,696	143,130	114,770	150,120
Unrestricted	<u>162,952</u>	<u>279,880</u>	<u>254,037</u>	<u>153,758</u>	<u>203,836</u>	<u>126,876</u>	<u>122,379</u>	<u>130,073</u>	<u>186,712</u>	<u>212,988</u>
<b>Total Business Type Activities</b>	<u>\$ 1,693,949</u>	<u>\$ 1,719,348</u>	<u>\$ 1,716,774</u>	<u>\$ 1,760,795</u>	<u>\$ 1,820,675</u>	<u>\$ 1,876,773</u>	<u>\$ 1,986,235</u>	<u>\$ 1,986,631</u>	<u>\$ 2,049,714</u>	<u>\$ 2,147,873</u>

Source: Audited financial statements for the last 10 years

Last Ten Fiscal Years  
December 31

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
<b>Delta Revenue as a Percentage of Total Adjusted MAC Operating Revenues</b>										
Total MAC Operating Revenues	\$ 286,045	\$ 298,335	\$ 307,421	\$ 338,932	\$ 353,944	\$ 373,258	\$ 400,860	\$ 228,076	\$ 294,142	\$ 353,004
Lease Principal/Interest Payments	11,939	12,084	10,227	8,488	8,394	27,360	5,059	5,617	5,606	3,766
Interest Income-MAC Funds <sup>1</sup>	3,215	3,461	3,638	4,915	6,282	12,362	18,150	8,687	618	4,244
Total Adjusted MAC Operating Revenues	301,199	313,880	321,486	352,335	366,620	412,980	424,069	242,380	300,366	361,014
Delta Portion of Operating Revenues	75,391	78,301	74,078	78,793	74,856	81,856	86,475	62,445	79,276	79,621
Delta Portion of Lease Payments	7,599	7,687	5,780	3,789	3,635	22,234	-	-	40	60
Total Delta Revenue	82,990	85,988	79,858	82,582	78,491	104,090	86,475	62,445	79,316	79,681
<b>Delta % of Total Adjusted MAC Operating Revenues</b>	<b>27.55%</b>	<b>27.40%</b>	<b>24.84%</b>	<b>23.44%</b>	<b>21.29%</b>	<b>25.20%</b>	<b>20.39%</b>	<b>25.76%</b>	<b>26.41%</b>	<b>22.07%</b>
<b>Delta Revenue as a Percentage of Total Airline Rates &amp; Charges</b>										
Total Airline Rates & Charges Revenue	106,015	111,005	107,805	112,653	113,056	123,631	132,496	97,796	117,728	125,612
Air Carrier Lease Payments	9,932	10,077	8,227	6,519	6,425	25,391	3,090	3,648	3,755	2,995
Total Air Carrier Revenue	115,947	121,082	116,032	119,172	119,481	149,022	135,586	101,444	121,483	128,607
Total Delta Revenue	82,990	85,988	79,858	82,582	78,491	104,090	86,475	62,445	79,316	79,681
<b>Delta % of Total Air Carrier Revenue</b>	<b>71.58%</b>	<b>71.02%</b>	<b>68.82%</b>	<b>69.30%</b>	<b>65.69%</b>	<b>69.85%</b>	<b>63.78%</b>	<b>61.56%</b>	<b>65.29%</b>	<b>61.96%</b>

<sup>1</sup> Does not include interest income earned on PFC's, which are not available to pay debt service on Delta obligations.

Source: Minneapolis/St. Paul Metropolitan Airports Commission

## Minneapolis/St. Paul Metropolitan Airports Commission

### Top Ten Revenue Providers

Current and Nine Years Ago  
December 31, 2022 (In Thousands)

Company	2022		2013	
	Rank	Revenue	Rank	Revenue
Delta Airlines	1	79,620	1	75,391
Enterprise Rent A Car <sup>1</sup>	2	17,617	3	11,872
Sun Country Airlines	3	14,561	5	7,753
Avis	4	14,451	7	5,203
Hertz	5	11,555	4	8,005
United Airlines	6	6,248	9	4,017
American Airlines	7	5,665	10	3,039
Southwest Airlines	8	5,272	8	4,324
HMS Host	9	4,199	2	12,023
Delaware North	10	2,449	-	-
Minnesota Retail Partners	-	-	6	5,331

<sup>1</sup> Enterprise Rent A Car owns National Car Rental and Alamo.

Source: Annual Comprehensive Financial Report 2013 and 2022

Last Ten Fiscal Years  
December 31

2022 Ranking	Air Carrier	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2022 % of Total
1	Delta	8,076,972	8,594,887	9,139,346	9,321,182	9,787,444	9,885,227	10,470,238	3,444,435	6,282,561	8,531,099	56.24%
2	Skywest <sup>3</sup>	1,134,982	867,993	1,247,022	1,653,123	1,853,025	2,395,179	2,386,604	878,472	1,695,711	1,839,022	12.12%
3	Sun Country	757,552	815,386	1,029,007	1,111,020	1,213,114	1,180,832	1,446,895	750,583	1,215,564	1,637,247	10.79%
4	Southwest	742,664	841,201	940,592	1,053,554	1,028,051	970,711	905,779	327,232	571,927	668,354	4.41%
5	United	190,994	167,638	425,390	489,262	499,943	455,512	459,746	145,169	303,569	548,401	3.62%
6	American <sup>10</sup>	377,739	341,957	586,682	1,063,249	1,027,450	865,571	870,582	349,390	519,926	528,652	3.49%
7	Endeavor Air <sup>9</sup>	1,634,337	2,011,953	1,808,015	1,243,837	920,896	730,261	818,608	610,112	871,043	448,558	2.96%
8	Spirit Airlines	307,298	495,316	517,770	606,511	621,926	579,370	580,940	224,498	240,056	210,920	1.39%
9	Alaska Airlines	93,635	92,491	96,084	117,617	111,963	109,104	138,540	47,732	89,287	123,392	0.81%
10	Republic <sup>5</sup>	72,328	37,913	6,925	184,872	233,073	295,947	302,204	111,566	109,067	98,354	0.65%
11	Frontier	177,613	228,771	227,378	163,525	174,796	246,034	251,653	86,796	84,931	90,237	0.59%
12	JetBlue	-	-	-	-	-	77,195	112,483	18,417	31,085	85,334	0.56%
13	Allegiant	-	-	-	-	-	-	-	-	10,310	65,064	0.43%
14	Sky Regional-Air Canada	-	-	-	-	31,948	58,227	59,416	8,452	6,471	51,577	0.34%
15	Mesa <sup>4,5</sup>	-	42,011	66,311	105,124	103,591	111,332	87,597	42,855	51,513	43,841	0.29%
16	PSA - American	-	-	-	-	-	-	-	-	11,606	43,378	0.29%
17	KLM Royal Dutch	-	-	-	-	25,020	37,159	47,058	6,678	7,263	40,372	0.27%
18	Envoy <sup>6</sup>	115,022	144,150	55,935	4,790	4,353	-	-	31,884	51,369	39,479	0.26%
19	Icelandair	20,513	20,323	28,926	39,500	50,398	45,826	41,339	1,047	8,710	28,047	0.18%
20	Air France	-	-	-	-	30,571	26,538	34,725	-	10,425	23,751	0.16%
21	Denver Air	-	-	-	-	-	-	-	-	5,773	9,282	0.06%
22	Condor	-	-	-	-	-	-	-	-	-	9,033	0.06%
23	Other	96,937	65,816	86,095	89,444	69,220	47,913	64,039	4,944	2,957	4,144	0.03%
24	Horizon Air	-	-	-	-	6,109	39,776	4,231	5,547	16,112	1,306	0.01%
	ExpressJet <sup>8</sup>	263,821	323,786	362,785	235,633	143,540	34,924	19,633	5,093	-	-	0.00%
	Aer Lingus	-	-	-	-	-	-	22,133	4,594	-	-	0.00%
	Go Jet <sup>3,4</sup>	42,534	97,992	10,750	50,644	152,931	189,770	56,926	1,383	-	-	0.00%
	Compass <sup>3</sup>	1,184,213	838,901	514,171	514,828	293,020	-	-	-	-	-	0.00%
	Shuttle America <sup>4</sup>	209,015	201,233	137,799	74,587	8,881	-	-	-	-	-	0.00%
	United Express	116,724	101,926	178,132	38,450	-	-	-	-	-	-	0.00%
	US Airways <sup>10</sup>	592,391	561,351	465,291	-	-	-	-	-	-	-	0.00%
	Air Tran Airways <sup>9</sup>	159,983	107,077	-	-	-	-	-	-	-	-	0.00%
	Comair <sup>3</sup>	-	-	-	-	-	-	-	-	-	-	0.00%
	Continental <sup>7</sup>	-	-	-	-	-	-	-	-	-	-	0.00%
	Mesaba Aviation <sup>3</sup>	-	-	-	-	-	-	-	-	-	-	0.00%
		16,367,267	17,000,072	17,730,406	18,160,752	18,391,263	18,382,408	19,181,369	7,106,879	12,197,236	15,168,844	100.00%

<sup>1</sup> The figures may differ from the passenger statistics reported by the Air Carriers to the Airport.  
<sup>2</sup> Percentages may not sum to totals due to rounding.  
<sup>3</sup> Codeshare with Northwest/Delta. Its decrease was picked up by Northwest Airlines (NWA) and NWA-affiliated carrier, Endeavor Air (formerly Pinnacle Airlines), which commenced its operations at MSP International Airport in July 2001. Comair ceased operations in September 2012.  
<sup>4</sup> Codeshare with United.  
<sup>5</sup> Codeshare with US Airways/American.  
<sup>6</sup> Codeshare with American/formerly American Eagle.  
<sup>7</sup> Continental and United began operating under a single carrier code in 2012.  
<sup>8</sup> Atlantic Southeast Airlines and ExpressJet Airlines began operating under a single carrier code in 2011.  
<sup>9</sup> AirTran Airways merged with Southwest Airlines in 2012 with full integration in 2014.  
<sup>10</sup> US Airways and American began operating under a single carrier code in 2015.

Source: Department of Transportation, T-3, T-100 and 298C T-1; Minneapolis/St. Paul Metropolitan Airports Commission

Tax Year	Originating		Connecting		Total	% Change From Previous Year
	Enplaned Passengers <sup>1</sup>	% of Total	Enplaned Passengers <sup>1</sup>	% of Total		
2013	8,927,053	54.5%	7,440,214	45.5%	16,367,267	2.17%
2014	9,290,977	54.7%	7,709,095	45.3%	17,000,072	3.87%
2015	9,791,389	55.2%	7,939,017	44.8%	17,730,406	4.30%
2016	10,500,930	57.8%	7,659,822	42.2%	18,160,752	2.43%
2017	11,032,337	60.0%	7,352,817	40.0%	18,385,154	1.24%
2018	11,523,760	62.7%	6,858,648	37.3%	18,382,408	-0.01%
2019	12,109,787	63.1%	7,071,582	36.9%	19,181,369	4.35%
2020	4,610,301	64.9%	2,496,578	35.1%	7,106,879	-62.95%
2021	8,142,616	66.8%	4,054,620	33.2%	12,197,236	71.63%
2022	10,456,318	68.9%	4,712,526	31.1%	15,168,844	24.36%

**Average Annual Compound Growth**

2013 - 2022	1.59%	-4.46%	-0.76%
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<sup>1</sup> Includes passengers who connected to domestic flights at MSP but were bound for international destinations via other U.S. gateway airports. Includes domestic-to-domestic, domestic-to-international, and international-to-domestic connections.

The above figures may differ from the passenger statistics reported by the airlines to MSP.

Sources: DOT, Schedules T-100 and T-3, DOT, Air Passenger Origin - Destination Survey, reconciled to Schedules T-100 and 298C T-1; Minneapolis/St. Paul Metropolitan Airports Commission



2022 Ranking	Air Carrier	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2022% of Total <sup>1</sup>	
1	Federal Express	94,006.3	87,898.2	85,248.4	99,699.1	101,868.2	101,899.4	91,685.2	97,416.4	99,648.6	90,881.7	34.8%	
2	UPS	57,826.2	61,142.2	58,699.1	58,062.6	63,859.9	69,805.2	76,612.4	77,786.3	84,212.9	76,554.3	29.3%	
3	Delta	51,792.3	53,483.7	55,634.0	45,697.3	60,281.5	60,950.3	48,087.2	20,244.4	24,636.0	40,347.7	15.4%	
4	Amazon	-	-	-	-	-	-	-	-	-	-	-	
5	DHL	5,220.0	6,201.1	6,775.5	6,900.0	7,651.0	7,757.1	7,501.3	14,254.8	13,381.1	32,772.4	13.2%	
6	KLM Royal Dutch	-	-	-	-	-	1,958.7	3,126.5	3,337.2	409.2	1,122.3	3,211.7	1.2%
7	Sun Country	2,359.7	2,944.1	4,971.8	7,340.4	7,940.2	5,196.3	4,774.2	2,024.9	2,274.9	1,794.9	0.7%	
8	Southwest	1,522.0	1,842.3	2,055.9	2,760.7	1,771.8	1,703.5	1,902.3	1,559.5	1,795.6	1,264.2	0.5%	
9	Air France	268.1	336.9	339.1	400.7	1,062.6	1,311.0	697.1	-	920.3	1,075.2	0.4%	
10	Mountain Air Cargo	1,049.7	1,084.5	930.3	1,103.2	1,095.3	1,052.3	800.0	1,244.9	936.9	886.3	0.3%	
11	United	1,096.2	1,783.3	2,813.3	2,530.3	1,857.6	997.0	883.0	400.8	690.0	685.6	0.3%	
12	American <sup>3</sup>	66.5	201.0	282.0	1,203.7	1,086.5	878.0	753.4	1,039.8	821.3	597.3	0.2%	
13	IFL Group	-	-	-	517.5	291.4	123.2	176.7	318.4	308.2	358.6	0.1%	
14	Condor	-	-	-	-	153.2	399.2	86.3	-	-	303.2	0.1%	
15	Alaska Airlines	239.5	219.5	130.9	162.3	394.1	166.7	210.9	179.6	151.6	178.9	0.1%	
16	Other	239.5	318.9	494.6	507.2	545.4	676.1	75.0	139.6	3.8	56.6	0.0%	
17	Icelandair	-	-	159.3	298.2	516.2	191.7	159.4	1.3	13.4	31.3	0.0%	
	Aer Lingus	-	-	-	-	-	-	11.6	5.2	-	-	0.0%	
	Encore Air	-	-	-	-	-	-	598.4	-	-	-	0.0%	
	CSA Air	-	-	231.8	389.2	167.3	18.0	4.8	-	-	-	0.0%	
	Suburban Air Freight	289.5	452.2	513.8	542.3	389.7	-	-	-	-	-	0.0%	
	US Airways <sup>3</sup>	1,299.9	981.7	454.8	-	-	-	-	-	-	-	0.0%	
	Airborne	114.7	-	-	-	-	-	-	-	-	-	0.0%	
	Frontier	188.5	-	-	-	-	-	-	-	-	-	0.0%	
	Continental <sup>2</sup>	-	-	-	-	-	-	-	-	-	-	0.0%	
		217,578.6	218,889.6	219,734.6	228,114.7	252,890.6	263,752.8	252,080.2	224,109.2	258,764.2	261,463.2	100.0%	

<sup>1</sup> Percentages may not sum to totals due to rounding.

<sup>2</sup> Continental and United began operating under a single carrier code in 2013.

<sup>3</sup> US Airways and American began operating under a single carrier code in 2015.

Source: Minneapolis/St. Paul Metropolitan Airports Commission

Enplaned Cargo Trends

Last Ten Fiscal Years

December 31

(Freight and mail in thousands of tons)

Air Carrier	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	Average Annual Compound Growth
Passenger	27.9	28.4	30.7	25.2	31.7	30.7	25.3	11.8	13.3	20.7	-2.9%
All Cargo	81.8	86.4	82.7	83.5	87.3	89.3	91.0	91.9	102.4	95.3	1.5%
<b>Total</b>	<b>109.7</b>	<b>114.8</b>	<b>113.4</b>	<b>108.7</b>	<b>119.0</b>	<b>120.0</b>	<b>116.3</b>	<b>103.7</b>	<b>115.7</b>	<b>116.0</b>	<b>0.6%</b>

Source: Minneapolis/St. Paul Metropolitan Airports Commission

**Minneapolis/St. Paul Metropolitan Airports Commission**

**Trends in Enplaned Cargo by Type of Carrier**

**Last Ten Fiscal Years**

**December 31**

Tax Year	<u>Passenger Carriers</u>		<u>All Cargo Carriers</u>		Total Cargo
	Tons	% of Total	Tons	% of Total	
2013	27,945	25.5%	81,766	74.5%	109,711
2014	28,377	24.7%	86,414	75.3%	114,791
2015	30,691	27.1%	82,678	72.9%	113,369
2016	25,165	23.2%	83,460	76.8%	108,625
2017	31,652	26.6%	87,259	73.4%	118,911
2018	30,701	25.6%	89,333	74.4%	120,034
2019	25,339	21.8%	90,968	78.2%	116,307
2020	11,751	11.3%	91,889	88.7%	103,640
2021	13,314	11.5%	102,412	88.5%	115,726
2022	20,703	17.8%	95,283	82.2%	115,986

**Average Annual Compound Growth**

2013 - 2022	-5.90%	1.50%	0.60%
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Source: Minneapolis/St. Paul Metropolitan Airports Commission

## Minneapolis/St. Paul Metropolitan Airports Commission

### Trends in Enplaned Cargo by Freight & Mail

Last Ten Fiscal Years

December 31

	<u>Freight Expense</u>		<u>Mail</u>		<u>Total Cargo</u>
	<u>Tons</u>	<u>% of Total</u>	<u>Tons</u>	<u>% of Total</u>	
2013	101,337	92.4%	8,374	7.6%	109,711
2014	107,500	93.6%	7,291	6.4%	114,791
2015	104,517	92.2%	8,852	7.8%	113,369
2016	98,140	90.3%	10,484	9.7%	108,624
2017	103,087	86.7%	15,824	13.3%	118,911
2018	103,521	86.2%	16,513	13.8%	120,034
2019	100,504	86.4%	15,803	13.6%	116,307
2020	91,954	88.7%	11,686	11.3%	103,640
2021	103,699	89.6%	12,028	10.4%	115,727
2022	102,297	88.2%	13,690	11.8%	115,987

#### Average Annual Compound Growth

2013 - 2022	0.10%	5.00%	0.60%
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Source: Minneapolis/St. Paul Metropolitan Airports Commission

Revenue Bond Debt Service Coverage - Rate Covenant for Senior Debt

	Last Ten Fiscal Years									
	December 31, 2022 (In Thousands)									
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Revenues per Master Trust Indenture	\$ 300,635	\$ 314,563	\$ 322,101	\$ 352,834	\$ 366,898	\$ 409,392	\$ 420,916	\$ 242,651	\$ 313,240	\$ 375,611
Expenses										
Operating expenses	274,888	285,165	292,589	308,033	320,022	340,215	351,623	345,004	367,203	399,869
Less: Depreciation expense	(128,010)	(131,069)	(134,419)	(139,226)	(142,970)	(147,299)	(150,549)	(160,889)	(178,513)	(185,124)
Total operating expenses, excluding depreciation expense	146,878	154,096	158,170	168,807	177,052	192,916	201,074	184,115	188,690	214,745
Amount from non-revenue source	-	-	-	-	-	-	-	-	7,815	525
<b>Net Revenues</b>	153,757	160,467	163,931	184,027	189,846	216,476	219,842	58,536	132,365	161,391
Annual debt service - Senior Airport Revenue Bonds	(48,274)	(50,413)	(48,084)	(48,909)	(39,461)	(31,240)	(50,255)	(9,771)	(8,526)	(16,393)
Annual debt service - General Obligation Revenue Bonds	(2,954)	-	-	-	-	-	-	-	-	-
Principal and interest on other indebtedness <sup>1</sup>	(47,809)	(48,383)	(45,216)	(46,546)	(48,952)	(66,522)	(62,143)	(26,941)	(38,037)	(66,734)
Must not be less than zero	54,720	61,671	70,631	88,572	101,433	118,714	107,444	21,824	85,802	78,264
Requirement Section										
Net revenues	153,757	160,467	163,931	184,027	189,846	216,476	219,842	58,536	132,365	161,391
Transfer - Coverage Fund 2	12,069	12,603	12,021	12,227	9,865	7,810	12,564	2,443	2,131	4,098
Total available	165,826	173,070	175,952	196,254	199,711	224,286	232,406	60,979	134,496	165,489
Senior Debt Service times 125% <sup>3</sup>	(60,343)	(63,016)	(60,105)	(61,136)	(49,326)	(39,050)	(62,819)	(12,214)	(10,657)	(20,491)
Must not be less than zero	105,483	110,054	115,847	135,118	150,385	185,236	169,587	48,765	123,839	144,998
Pro Forma Coverage on Senior Lien Debt										
Net revenues	153,757	160,467	163,931	184,027	189,846	216,476	219,842	58,536	132,365	161,391
Transfer - Coverage Fund 2	12,069	12,603	12,021	12,227	9,865	7,810	12,564	2,443	2,131	4,098
Total available	165,826	173,070	175,952	196,254	199,711	224,286	232,406	60,979	134,496	165,489
Annual debt service - Senior Airport Revenue Bonds	(48,274)	(50,413)	(48,084)	(48,909)	(39,461)	(31,240)	(50,255)	(9,771)	(8,526)	(16,393)
Annual debt service - General Obligation Revenue Bonds	(2,954)	-	-	-	-	-	-	-	-	-
Total Debt Service - Senior Lien Debt	(51,228)	(50,413)	(48,084)	(48,909)	(39,461)	(31,240)	(50,255)	(9,771)	(8,526)	(16,393)
Coverage with Transfer	324%	343%	366%	401%	506%	718%	462%	624%	1577%	1010%
Coverage without Transfer	300%	318%	341%	376%	481%	693%	437%	599%	1552%	985%

<sup>1</sup> Excludes General Obligation Revenue Bonds and Senior Airport Revenue Bonds.

<sup>2</sup> Transfer is limited to no more than 25% of Aggregate Annual Debt Service on Outstanding Senior Airport Revenue Bonds.

<sup>3</sup> Using Annual Debt Service on Senior Airport Revenue Bonds.

Source: Minneapolis/St. Paul Metropolitan Airports Commission

Revenue Bond Debt Service Coverage - Rate Covenant for Subordinate Lien Debt

	Last Ten Fiscal Years									
	December 31, 2022 (In Thousands)									
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Revenues per Master Trust Indenture	\$ 300,635	\$ 314,563	\$ 322,101	\$ 352,834	\$ 366,898	\$ 409,392	\$ 420,916	\$ 242,651	\$ 313,240	\$ 375,611
Expenses										
Operating expenses	274,888	285,165	292,589	308,033	320,022	340,215	351,623	345,004	367,203	399,869
Less: Depreciation expense	(128,010)	(131,069)	(134,419)	(139,226)	(142,970)	(147,299)	(150,549)	(160,889)	(178,513)	(185,124)
Total operating expenses, excluding depreciation expense	146,878	154,096	158,170	168,807	177,052	192,916	201,074	184,115	188,690	214,745
Annual debt service - Senior Airport Revenue Bonds	(48,274)	(50,413)	(48,084)	(48,909)	(39,461)	(31,240)	(50,255)	(9,771)	(8,526)	(16,393)
Annual debt service - General Obligation Revenue Bonds	(2,954)	-	-	-	-	-	-	-	-	-
Subordinate revenues	102,529	110,054	115,847	135,118	150,385	185,236	169,587	48,765	123,839	144,997
Principal and interest on Subordinate Bonds	(47,807)	(48,383)	(45,216)	(46,546)	(52,413)	(58,326)	(62,143)	(26,941)	(38,037)	(66,734)
Must not be less than zero	\$ 54,722	\$ 61,671	\$ 70,631	\$ 88,572	\$ 97,972	\$ 126,910	\$ 107,444	\$ 21,824	\$ 85,802	\$ 78,263
Requirement Section										
Subordinate revenues	102,529	110,054	115,847	135,118	150,385	185,236	169,587	48,765	123,839	144,997
Transfers <sup>1</sup>	4,097	4,781	4,522	4,655	5,241	5,833	6,214	2,694	3,804	6,673
Total available	106,626	114,835	120,369	139,773	155,626	191,069	175,801	51,459	127,643	151,670
Outstanding Subordinate Debt Service Times 110% <sup>2</sup>	(44,686)	(52,229)	(55,659)	(49,343)	(57,654)	(64,159)	(68,357)	(29,635)	(41,841)	(73,408)
Must not be less than zero	\$ 61,940	\$ 62,606	\$ 64,710	\$ 90,430	\$ 97,972	\$ 126,910	\$ 107,444	\$ 21,824	\$ 85,802	\$ 78,262
Pro Forma Coverage on Subordinate Lien Debt										
Subordinate revenues	102,529	110,054	115,847	135,118	150,385	185,236	169,587	48,765	123,839	144,997
Principal and interest in Subordinate Bonds <sup>2</sup>	40,624	47,480	50,599	44,857	52,413	58,326	62,143	26,941	38,037	66,734
Coverage without Transfer	252%	232%	229%	301%	287%	318%	273%	181%	326%	217%
Pro Forma Coverage on Senior and Subordinate Lien Debt										
Net Revenues	\$ 153,757	\$ 160,467	\$ 163,931	\$ 184,027	\$ 189,846	\$ 216,476	\$ 219,842	\$ 58,536	\$ 132,365	\$ 161,391
Total Debt Service - Senior and Subordinate Debt	91,852	97,893	98,682	93,766	91,590	89,566	112,398	36,712	46,563	83,127
Coverage without Transfer	167%	164%	166%	196%	207%	242%	196%	159%	284%	194%

<sup>1</sup> Transfer is limited to no more than 10% of Aggregate Annual Debt Service on Outstanding Subordinate Airport Revenue Bonds.

<sup>2</sup> Using Annual Debt Service on Subordinate Revenue Bonds.

Source: Minneapolis/St. Paul Metropolitan Airports Commission

## **Minneapolis/St. Paul Metropolitan Airports Commission**

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### **Operating Ratio**

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**Last Ten Fiscal Years  
December 31, 2022 (In Thousands)**

<b>Tax Year</b>	<b>Operating Expenses <sup>2</sup></b>	<b>Operating Revenues</b>	<b>Operating Ratio <sup>1</sup></b>
2013	146,857	286,045	51%
2014	154,097	298,335	52%
2015	158,170	307,422	51%
2016	168,923	338,933	50%
2017	177,052	353,944	50%
2018	192,916	373,258	52%
2019	203,825	401,861	51%
2020	183,512	231,613	79%
2021	187,967	307,044	61%
2022	214,303	370,061	58%

<sup>1</sup> Operating ratio is operating expenses, net of depreciation divided by total operating revenues.

<sup>2</sup> Operating expenses exclude depreciation.

Source: Minneapolis/St. Paul Metropolitan Airports Commission

Debt per Enplaned Passenger

Last Ten Fiscal Years  
December 31, 2022 (In Thousands)

Tax Year	General Airport Revenue Bonds Outstanding	General Obligation Revenue Bonds Outstanding	Notes Payable Outstanding	Other Debt	Subtotal	Enplaned Passengers	Debt per Enplaned Passenger
2013	1,457,805,000	6,075,000	10,165,000	15,950,000	1,489,995,000	16,367,267	91.04
2014	1,347,870,000	2,840,000	35,050,000	15,460,000	1,401,220,000	17,000,072	82.42
2015	1,304,180,000	-	48,397,000	42,460,000	1,395,037,000	17,730,406	78.68
2016	1,499,640,000	-	40,648,000	47,804,000	1,588,092,000	18,160,752	87.45
2017	1,458,170,000	-	38,020,000	46,952,731	1,543,142,731	18,385,154	83.93
2018	1,402,780,000	-	71,030,500	46,941,224	1,520,751,724	18,382,408	82.73
2019	1,453,700,000	-	47,293,500	44,873,495	1,545,866,995	19,181,369	80.59
2020	1,407,875,000	-	44,092,389	43,936,500	1,495,903,889	7,110,192	210.39
2021	1,281,630,000	-	113,149,000	40,383,000	1,435,162,000	12,197,236	117.66
2022	1,583,965,000	-	43,193,000	39,086,100	1,666,244,200	15,168,844	109.85

Source: Minneapolis/St. Paul Metropolitan Airports Commission



## **Minneapolis/St. Paul Metropolitan Airports Commission**

### **Population**

**Last Ten Fiscal Years  
December 31, 2022 (In Thousands)**

<b>Tax Year</b>	<b>Minnesota</b>	<b>MSA<sup>1</sup></b>	<b>% of Total</b>
2013	5,420	3,459	64%
2014	5,457	3,428	63%
2015	5,490	3,462	63%
2016	5,520	3,528	64%
2017	5,577	3,594	64%
2018	5,611	3,629	65%
2019	5,655	3,640	64%
2020	5,657	3,692	65%
2021	5,707	3,691	65%
2022	5,717	3,693	65%

<sup>1</sup>MSA is defined as the Metropolitan Statistical Area of Anoka, Carver, Chisago, Dakota, Hennepin, Isanti, Ramsey, Scott, Sherburne, Washington and Wright Counties in Minnesota and Pierce and St. Croix Counties in Wisconsin.

Sources: U.S. Department of Commerce, Bureau of Economic Analysis Minnesota Department of Unemployment and Economic Development

## **Minneapolis/St. Paul Metropolitan Airports Commission**

# **Civilian Unemployment Rate**

**Last Ten Fiscal Years**

**December 31**

<b>Tax Year</b>	<b>United States</b>	<b>Minnesota</b>	<b>MSA <sup>1</sup></b>
2013	6.7%	4.6%	4.3%
2014	5.6%	3.7%	3.3%
2015	5.0%	3.7%	3.1%
2016	4.5%	4.1%	3.6%
2017	4.1%	3.3%	2.9%
2018	3.7%	2.9%	2.8%
2019	3.6%	3.2%	3.0%
2020	6.7%	4.7%	4.8%
2021	3.9%	3.1%	2.2%
2022	3.7%	2.2%	2.1%

<sup>1</sup> MSA is defined as the Metropolitan Statistical Area of Anoka, Carver, Chisago, Dakota, Hennepin, Isanti, Ramsey, Scott, Sherburne, Washington and Wright Counties in Minnesota and Pierce and St. Croix Counties in Wisconsin.

Sources: U.S. Department of Commerce, Bureau of Economic Analysis Minnesota Department of Unemployment and Economic Development

## Minneapolis/St. Paul Metropolitan Airports Commission

### Personal Income

Last Ten Fiscal Years  
December 31, 2022 (In Hundred-Thousands)

Tax Year	Minnesota	MSA <sup>1</sup>	% of Total
2013	258,320	177,392	69%
2014	272,292	189,180	69%
2015	284,740	198,937	70%
2016	291,362	205,435	71%
2017	303,141	215,087	71%
2018	336,589	227,292	68%
2019	337,922	208,802	62%
2020	350,785	245,833	70%
2021	373,754	265,391	71%
2022	388,828	N/A	

<sup>1</sup> MSA is defined as the Metropolitan Statistical Area of Anoka, Carver, Chisago, Dakota, Hennepin, Isanti, Ramsey, Scott, Sherburne, Washington and Wright Counties in Minnesota and Pierce and St. Croix Counties in Wisconsin.

Source: U.S. Department of Commerce, Bureau of Economic Analysis

## Minneapolis/St. Paul Metropolitan Airports Commission

### Per Capita Personal Income

**Last Ten Fiscal Years**

**December 31**

<b>Tax Year</b>	<b>Minnesota</b>	<b>MSA<sup>1</sup></b>
2013	47,695	51,295
2014	49,938	54,156
2015	51,929	56,495
2016	52,735	57,751
2017	54,359	59,736
2018	57,515	62,889
2019	58,830	64,255
2020	61,540	67,214
2021	65,486	71,912
2022	68,010	N/A

<sup>1</sup>MSA is defined as the Metropolitan Statistical Area of Anoka, Carver, Chisago, Dakota, Hennepin, Isanti, Ramsey, Scott, Sherburne, Washington and Wright Counties in Minnesota and Pierce and St. Croix Counties in Wisconsin.

Source: U.S. Department of Commerce, Bureau of Economic Analysis

**Minneapolis/St. Paul Metropolitan Airports Commission**

**Minnesota's Largest 10 Employers Ranked by In-State Employees**

**For Year Ended December 31**

<b>Company</b>	<b>2022 Employees</b>	<b>Rank</b>	<b>% of Total Employment</b>	<b>2013 Employees</b>	<b>Rank</b>	<b>% of Total Employment</b>
Mayo Clinic	48,200	1	1.63%	41,431	1	1.48%
Allina Health	40,663	2	1.37%	25,176	5	0.90%
State of Minnesota	36,002	3	1.22%	36,899	2	1.32%
Target Corporation	34,000	4	1.15%	31,100	3	1.11%
United States Federal Government	31,936	5	1.08%	30,567	4	1.09%
Fairview Health Services	31,758	6	1.07%	22,168	7	0.79%
University of Minnesota	26,331	7	0.89%	25,000	6	0.89%
HealthPartners, Inc.	25,000	8	0.84%	21,255	8	0.00%
Wal-Mart Stores, Inc.	24,771	9	0.84%	20,689	9	0.74%
UnitedHealth Group Inc.	18,000	10	0.61%	-	-	0.00%
Wells Fargo & Co.	16,000	11	0.54%	20,000	10	0.72%
MN State Colleges/Universities	15,294	12	0.52%	17,865	11	0.64%
3M Co.	13,740	13	0.46%	15,000	12	0.54%
US Bank	13,000	14	0.44%	-	-	0.00%
CentraCare Health	12,032	15	0.41%	-	-	0.00%
<b>Total</b>	<b>386,727</b>			<b>307,150</b>		
<b>Total Nonfarm Employment</b>	<b>2,958,700</b>			<b>2,796,500</b>		

Sources:

Minnesota Business Journal Book of Lists

Minnesota Department of Employment and Economic Development

**Employment Share by Industry**

**For Year Ended December 31**

	<b>2022</b>		<b>2013</b>	
	<b>Minnesota</b>	<b>MSA<sup>1</sup></b>	<b>Minnesota</b>	<b>MSA<sup>1</sup></b>
Education and Health Services	17.83%	17.83%	23.20%	22.58%
Trade, Transportation and Utilities	18.75%	16.06%	19.50%	18.69%
Public Administration	14.12%	12.93%	4.80%	10.04%
Professional and Business Services	13.16%	16.45%	13.10%	18.65%
Manufacturing	10.98%	9.98%	11.50%	9.82%
Financial Activities	8.55%	9.18%	6.70%	6.50%
Leisure and Hospitality	6.67%	7.48%	10.40%	4.10%
Construction	3.65%	4.17%	4.50%	3.55%
Other Services	4.54%	3.62%	3.20%	3.34%
Information	1.53%	2.01%	2.10%	2.51%
Natural Resources and Mining	0.23%	0.29%	1.00%	0.23%
	100.00%	100.00%	100.00%	100.00%

<sup>1</sup> MSA is defined as the Metropolitan Statistical Area of Anoka, Carver, Chisago, Dakota, Hennepin, Isanti, Ramsey, Scott, Sherburne, Washington and Wright Counties in Minnesota and Pierce and St. Croix Counties in Wisconsin.

Source: U.S. Bureau of Labor Statistics

## Minneapolis/St. Paul Metropolitan Airports Commission

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### Activity Statistics

Last Ten Fiscal Years

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Tax Year	Total Revenue		Mail and Cargo Volume (Metric Tons)
	Passengers <sup>1</sup>	Aircraft Operations <sup>2</sup>	
2013	32,763,027	431,328	197,384
2014	34,073,543	412,586	198,573
2015	35,494,425	404,612	199,340
2016	36,346,859	413,279	206,942
2017	36,799,978	416,213	229,440
2018	36,778,496	407,476	239,273
2019	38,353,413	406,124	228,683
2020	14,858,006	245,067	203,697
2021	25,202,120	303,892	234,747
2022	31,241,822	310,235	236,450

<sup>1</sup> Passengers include on-line connecting. (On-line connecting passengers are passengers that change to another flight on the same carrier.)

<sup>2</sup> An aircraft operation represents the total number of takeoffs and landings at the airport.

Tax Year	Air Carrier Operations	Commuter Operations	Cargo Operations	Total Commercial Operations <sup>1</sup>	Percent Commercial Operations <sup>1</sup>	General Aviation Operations	Military Operations	Total Operations
2013	193,470	203,106	11,701	408,277	94.66%	21,866	1,185	431,328
2014	189,489	185,664	12,199	387,352	93.88%	24,155	1,079	412,586
2015	205,635	162,779	12,789	381,203	94.23%	22,077	1,252	404,532
2016	213,682	161,427	14,400	389,509	94.25%	22,455	1,315	413,279
2017	228,393	149,924	14,911	393,228	94.48%	22,226	759	416,213
2018	221,520	149,108	15,455	386,083	94.76%	20,229	1,126	407,438
2019	230,096	141,976	14,399	386,471	95.19%	18,654	885	406,010
2020	118,795	99,254	15,030	233,079	95.21%	10,548	1,174	244,801
2021	150,969	119,594	16,720	287,283	94.55%	15,387	1,184	303,854
2022	180,739	95,248	15,650	291,637	94.02%	17,635	903	310,175

<sup>1</sup> Commercial Operations equal Air Carrier, Commuter, and Cargo Operations

<sup>2</sup> Aircraft operations represent the total number of takeoffs and landings at the airport.

Source: Metropolitan Airports Commission Operations Report



## Minneapolis/St. Paul Metropolitan Airports Commission

### Trends in Aircraft Landed Weight of Signatory Airlines

December 31, 2022 (In Thousands)

<b>Tax Year</b>	<b>Passenger Carriers</b>	<b>Cargo Carriers</b>	<b>Total Landed Weight</b>
2013	20,225,040	926,429	21,151,469
2014	20,224,580	965,912	21,190,492
2015	20,577,785	984,305	21,562,090
2016	21,178,343	996,424	22,174,767
2017	21,571,010	985,077	22,556,087
2018	21,499,942	1,025,400	22,525,342
2019	22,141,882	1,079,456	23,221,338
2020	12,334,896	1,159,797	13,494,693
2021	16,110,080	1,206,610	17,316,690
2022 <sup>1</sup>	17,485,079	1,175,024	18,660,103

<sup>1</sup> In 2022, Delta's activity represented approximately 68.0% of the total landed weight at the Airport.

Source: Metropolitan Airports Commission

**Minneapolis/St. Paul Metropolitan Airports Commission**

**Employee Counts<sup>1</sup>**  
**Last Ten Fiscal Years**

	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
<b>Total</b>	<u>585</u>	<u>600</u>	<u>604</u>	<u>618</u>	<u>644</u>	<u>651</u>	<u>659</u>	<u>699</u>	<u>631</u>	<u>641</u>

<sup>1</sup> Represents employees who were paid on the last payday of the fiscal year and were contributing to a pension plan.

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Total Cost <sup>1</sup>	\$ 110,378	\$ 115,708	\$ 114,253	\$ 114,811	\$ 115,214	\$ 124,370	\$ 132,855	\$ 97,796	\$ 117,728	\$ 125,612
Enplaned passengers	16,367	17,000	17,730	18,161	18,385	18,382	19,181	7,107	12,197	15,169
Airline Cost per Enplaned Passenger	6.74	6.81	6.44	6.32	6.27	6.77	6.93	13.76	9.65	8.28

<sup>1</sup> Cost is defined as airline payments made to the Commission for expenses incurred in the airfield, Lindbergh and HHH Terminals.

Schedule of Airline Rates and Charges

Last Ten Fiscal Years  
December 31

	<b>Landing Fee Per 1,000 Lbs.</b>	<b>Ramp Fees Per Linear Foot</b>	<b>Common Use Per Square Foot</b>	<b>Finished Per Square Foot</b>	<b>Finished Janitored Per Square Foot</b>	<b>Unfinished Per Square Foot</b>
2013	2.62	594.50	62.86	62.86	69.80	62.86
2014	2.68	642.90	66.20	66.20	73.67	66.20
2015	2.64	624.14	64.56	64.56	72.54	64.56
2016	2.68	667.80	60.42	60.42	69.00	60.42
2017	2.73	661.92	59.10	59.10	67.25	59.10
2018	3.05	748.39	62.59	62.59	72.10	62.59
2019	3.23	677.43	62.92	62.92	72.81	62.92
2020	5.09	582.32	58.10	58.10	66.82	58.10
2021	4.07	554.46	60.24	60.24	71.38	60.24
2022	3.68	604.93	66.61	66.61	79.08	66.61

	St. Paul Downtown Airport	Flying Cloud Airport	Crystal Airport	Anoka County Blaine Airport	Lake Elmo Airport	Airlake Airport	MSP
2013	69,277	79,511	42,308	76,721	33,220	31,346	21,866
2014	64,539	73,634	41,117	68,157	25,727	33,178	24,155
2015	56,676	87,493	39,641	89,708	32,842	42,341	22,077
2016	54,548	84,038	36,967	80,845	27,275	38,618	22,455
2017	40,489	90,835	34,223	74,943	28,337	36,670	22,226
2018	40,116	88,762	38,109	75,465	31,693	32,986	20,229
2019	40,934	104,405	41,541	71,740	31,208	29,835	18,654
2020	30,188	124,382	39,509	70,852	29,799	31,314	10,548
2021	39,196	131,593	37,845	74,657	32,645	36,259	15,387
2022	41,592	122,281	42,592	65,688	32,189	38,268	17,635

**U.S. – FLAG CARRIERS**

Air Wisconsin <sup>*1</sup>	Envoy <sup>*5</sup>	Republic Airlines <sup>*1,2,5</sup>
Alaska Airlines <sup>*</sup>	Frontier <sup>*</sup>	SkyWest <sup>*1,2,5,6</sup>
Allegiant Air <sup>*</sup>	GoJet <sup>*1,2</sup>	Southwest <sup>*</sup>
American <sup>*</sup>	Horizon Air <sup>*6</sup>	Spirit <sup>*</sup>
Delta <sup>*</sup>	JetBlue <sup>*</sup>	Sun Country <sup>*</sup>
Denver Air Connection <sup>*</sup>	Mesa <sup>*1</sup>	United <sup>*</sup>
Endeavor <sup>*2</sup>	PSA <sup>*5</sup>	

**ALL-CARGO SERVICES**

ABX Air <sup>*3</sup>	Encore Air Cargo <sup>*3</sup>	Mountain Air Cargo <sup>9</sup>
Air Transport International <sup>*3</sup>	FedEx <sup>*</sup>	Swift Air <sup>3</sup>
Atlas Air Cargo <sup>*3,7</sup>	IFL <sup>9</sup>	Southern Air <sup>3</sup>
Bemidji <sup>*3,5</sup>	Kalitta <sup>*3</sup>	Sun Country <sup>*7</sup>
CSA Air <sup>9</sup>	Mesa <sup>*3</sup>	UPS <sup>*</sup>

**FOREIGN-FLAG CARRIERS**

Air Canada <sup>*</sup>	Condor <sup>*</sup>	Jazz Aviation <sup>*4</sup>
Air France <sup>*</sup>	Icelandair <sup>*</sup>	KLM <sup>*</sup>

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\* Denotes those Air Carriers that are Signatory Airlines to the Airline Lease Agreements.  
A Excludes carriers reporting fewer than 1,000 enplaned passengers.  
1 Flies for United Airlines.  
2 Flies for Delta Airlines.  
3 Flies for DHL.  
4 Flies for Air Canada.  
5 Flies for American Airlines.  
6 Flies for Alaska Airlines.  
7 Flies for Amazon.  
8 Flies for UPS.  
9 Flies for FedEx.

## Minneapolis/St. Paul Metropolitan Airports Commission

### Insurance Coverage

As of December 31, 2022

<b>Insurer</b>	<b>Expirations</b>	<b>Coverage</b>	<b>Policy Limits (Thousands of Dollars)</b>
Chubb/Lloyd's of London/Global Aerospace	1/1/2024	General aviation liability including personal injury.	\$ 750,000.00
Blue Cross Blue Shield	1/1/2024	Health insurance; self-insured with stop loss	
Self-Insured <sup>1</sup>	Continuous 1/1/2024	Statutory workers' compensation Workers' Compensation Reinsurance Association	\$ 500.00
Zurich	6/1/2023	Comprehensive Crime Employee/Police Policies	\$ 5,000.00
Minnesota Risk Management Fund	7/1/2023	Auto Liability (licensed vehicles), physical damage (all vehicles) hired automobiles, valet parking, inland marine and garage keepers.	\$ 1,500.00
Chubb	6/1/2023	Cyber Liability with enhanced notification endorsement 1M individuals	\$1,000 Individuals

<sup>1</sup> Funded from current operating revenues of the Commission.

	Square Feet			Total
	Terminal 1	Terminal 2	Quick Ride Ramp	
<b>Terminal Buildings</b>				
Airline	676,547	181,145		857,692
Concession	241,051	26,289		267,340
Garage	157,524	-		157,524
Non-Airline	195,219	20,733		215,952
Unoccupied	7,767	4,442		12,209
Circulation	1,027,242	132,595		1,159,837
Restrooms	58,319	14,138		72,457
MAC/Mechanical	484,138	118,286		602,424
International Arrivals	115,203	40,035		155,238
Trans Security Agency	69,997	40,323		110,320
	<b>3,033,007</b>	<b>577,986</b>		<b>3,610,993</b>
<b>Parking Facilities</b>				
	16,667	8,670	1,302	26,639



## Minneapolis/St. Paul Metropolitan Airports Commission

### Airport Information (cont'd)

As of December 31, 2022

#### Airport Code: MSP

#### Runways <sup>1</sup>

##### Minneapolis-St. Paul:

Runway 4-22	11,000 Ft
Runway 12R-30L	10,000 Ft
Runway 12L-30R	8,200 Ft
Runway 17-35	8,000 Ft

##### Flying Cloud

Runway 10R-28L	5,000 Ft
Runway 10L-28R	3,900 Ft
Runway 18-36	2,700 Ft

##### Anoka County/Blaine

Runway 9-27	5,000 Ft
Runway 18-36	4,900 Ft

##### Lake Elmo

Runway 14-32	2,900 Ft
Runway 4-22	2,500 Ft

##### Airlake

Runway 12-30	4,100 Ft
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##### St. Paul Downtown

Runway 14-32	6,500 Ft
Runway 13-31	4,000 Ft
Runway 9-27	3,600 Ft

##### Crystal

Runway 14L-32R	3,800 Ft
Runway 6L-24R	2,500 Ft
Runway 6R-24L	1,700 Ft

<sup>1</sup> Amounts rounded to the nearest hundred.