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1	PUBLIC HEARING ON DRAFT LAKE ELMO AIRPORT ZONING
2	ORDINANCE
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4	January 23, 2020 6:15 P.M.
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6	Oak-Land Middle School
7	820 Manning Avenue North
8	Lake Elmo, Minnesota 55042
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10	BOARD IN ATTENDANCE:
11	Rick Weyrauch, Chair
12	Rick King, Metropolitan Airports Commission
13	Rod Skoog, Metropolitan Airports Commission
14	Jim Kremer, Oak Park Heights
15	Mary Vierling, West Lakeland Township
16	Dave Schultz, West Lakeland Township
17	Ken Roberts, City of Lake Elmo
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19	METROPOLITAN AIRPORTS COMMISSION STAFF IN ATTENDANCE:
20	Evan Wilson
21	Neil Ralston
22	
23	
24	REPORTED BY: KELLEY E. ZILLES, RPR
25	

- MR. WEYRAUCH: Good evening, everyone.

 It's 6:15, actually it's just after 6:15, and the

 meeting of the Lake Elmo Joint Airport Zoning Board will

 come to order. I'm going to try to speak without a

 microphone. If anybody can't hear me, please let me

 know, I'm pretty good about projecting, but I'll do my

 best to accommodate everybody.
 - My name is Rick Weyrauch and I'm the chair of the Lake Elmo Joint Airport Zoning Board. I welcome you to tonight's meeting and public hearing on the draft airport zoning ordinance. At this time I'd like the board members to please introduce yourself and state what entity you represent.
- MR. KING: Rick King, MAC.
- MR. SKOOG: Rod Skoog, MAC.
- 16 MR. KREMER: Jim Kremer from Oak Park
- 17 Heights.
- 18 MR. ROBERTS: Ken Roberts, City of Lake
- 19 Elmo.

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- 20 MS. VIERLING: Mary Vierling, West Lakeland
- 21 Township.
- 22 MR. SCHULTZ: Dave Schultz, West Lakeland
- 23 Township.
- MR. WEYRAUCH: And I believe that is all of
- 25 our members. At this time I would ask if there are any

elected officials in the audience that would like to be recognized prior to us beginning. Very well.

The structure of the board meeting and public hearing will be as follows. The first part of the meeting we're going to have Neil Ralston from MAC, the planner for the Metropolitan Airports Commission, will be called to provide an overview of the draft Lake Elmo Airport zoning ordinance, all the presentation along the boards and the actual official document that will be turned in. Second, at 6:30 exhibits for today's hearing will be entered into the record. Those will be anything that we've received to date and the appropriate documents for the draft.

Third, the board will take testimony from the public on the draft Lake Elmo Airport zoning ordinance. So if you have a prepared statement or document, you may read it into the record or submit it and we will make it part of the record. The board asks that you limit your statement to, we had originally had no more than five minutes, we don't have very many speakers, so we'll take some liberty with that time. We do reserve the right to recommend you wrap it up if you get into a point of a recurring theme, but five minutes is just a general guideline.

If you wish to testify please fill out a speaker

card and hand it to the board secretary Kristin Berwald over here, and you can bring those up at a later time.

I'll get to a point where I'll announce to raise your hand if you have one and we'll come and get them from you. And the speaker cards are located up at the sign-in table.

Prior to this meeting we had a public information open house here in the cafeteria from 5:15 to 6:15. This is not a public hearing about aircraft noise or the proposed improvements of the Lake Elmo Airport. Adoption of an airport zoning ordinance will not alter the number or frequency or noise level of traffic at the airport. An airport zoning ordinance will affect the use of land surrounding the airport.

MAC staff members are available to address questions you may have about other topics, they will be free to be here afterwards if you have questions, seek out anybody with the MAC staff and they will be happy to listen to your concerns. A court reporter is here to take down all the proceedings this evening. And with that, I turn it over to Mr. Ralston to proceed with his presentation.

MR. RALSTON: Chair Weyrauch, thank you.

And good evening, everyone. Thank you for taking the time to join us tonight. I'm Neil Ralston, airport

1	planner for the Metropolitan Airports Commission and
2	technical advisor to this Joint Airport Zoning Board.
3	I'm here tonight to provide a brief overview of the
4	draft airport zoning ordinance that has been developed
5	by the Joint Airport Zoning Board for Lake Elmo Airport
6	I'll begin by presenting the purpose and goals for the
7	Joint Airport Zoning Board and I'll move into a summary
8	of the draft airport zoning ordinance itself, and
9	finally we'll talk about the next steps in the process
10	to advance the draft ordinance towards approval and
11	final adoption.

Before going any further, however, I would like to define a few terms and acronyms that will be used during the presentation and on the slides and on some of the boards in the back of the room. First the term J-A-Z-B, pronounced JAZB, the shorthand version for Joint Airport Zoning Board. Next Mn/DOT refers to the Minnesota Department of Transportation, Office of Aeronautics. FAA is used in reference to the Federal Aviation Administration. And finally, the code 21D refers to Lake Elmo Airport, that is the official identifier for the airport that pilots use.

The Joint Airport Zoning Board is made up of members through the municipalities that will be affected by airport zoning that is Baytown Township, City of Lake

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Elmo, City of Oak Park Heights, West Lakeland Township, along with the Metropolitan Airports Commission. Each participating jurisdiction is entitled to have two primary voting members on the board along with two alternate members who can vote in the absence of a primary member. The board chair, Chair Weyrauch, is also a voting member, while MAC's support staff are not voting members.

At a high level the JAZB's purpose is to collaboratively develop the airport zoning ordinance that achieves a balance between providing a reasonable level of public safety while allowing for compatible community development. The overarching goal for the board is to develop an airport zoning ordinance for review and approval by the Mn/DOT commissioner of transportation, subsequent adoption of that ordinance by the board, and then incorporation of the ordinance by local municipalities. Mn/DOT reserves the authority to determine whether or not the proposed zoning ordinance meets the reasonable level of safety threshold. supporting goal for this JAZB is to ensure that an appropriate level of community engagement occurs and tonight's hearing is an important part in achieving that qoal.

At its meeting on August 29th the Joint Airport

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Zoning Board elected to establish and adopt a custom airport zoning ordinance as is permitted in state statute. The starting point for the custom airport zoning path is to consider a set of factors that are set forth in state statute. The first custom zoning factor to consider is the location of the airport, surrounding land uses, and the character of neighborhoods in the vicinity of the airport.

The second factor to consider is the airport's types of operations and how the aircraft operations affect safety in the vicinity of the airport. The third factor is the accident rate at the airport compared to a statistically significant sample including an analysis of accident distribution. The fourth factor is planned land uses in the vicinity of the airport, including any applicable platting, zoning, municipal comprehensive plans or transportation plans. The final custom zoning factor is a catchall for any other information relevant to safety or the airport.

After considering these factors the Joint
Airport Zoning Board formally approved this version of
the draft airport zoning ordinance to be released for
formal public review and comment and serve as the basis
for the public hearing tonight. The draft airport
zoning ordinance contains two primary components, height

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limitations and land use limitations. We'll cover both starting with the height limitations item. The draft ordinance establishes an airspace zone to limit the height of structures and vegetation in the vicinity of the airport. The airspace zone heights are based on the Federal Aviation Administration's airspace protection criteria.

If a proposed development seeks to penetrate the height limitations that are stipulated by the airspace zone, a variance will have to be granted by a board of adjustment, and we'll talk more about the board of adjustment in a few moments. The ordinance also requires compliance with the Federal Aviation Administration's airspace review process where proposed development of certain criteria are met. The zoning ordinance includes a set of grid maps, we have some examples in the back as well, that show the airspace zone heights in 10-foot intervals for areas surrounding the airport. As an example, this slide shows grid location C3 which illustrates the area just to the northwest of the airport.

The index at the bottom of the graphic shows the geographic spread of the grids, each of which each of those grids has its own map in the zoning ordinance document. The height on these grid maps are expressed

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as above mean sea level, not above ground level. To calculate the ground level height of the airspace zone one must subtract the ground elevation from the airspace elevation.

To remove some of the guess work in doing this there's another set of grid maps called maximum construction height without permit. These maps establish a height per parcel up to which an airport zoning permit is not needed. Each of the heights shown in these grid maps is expressed as above ground level making it easier to interpret and use in the previous airspace zone grid maps. The maximum construction height without permit map shown on this slide continues to use grid section C3, again on the northwest side of the airport. The heights shown here on a per parcel basis were calculated by identifying the location on each parcel where the highest ground elevation is located under the lowest airspace zone elevation. You then subtract the ground elevation from the airspace zone height at that spot and rounded it down to the nearest 10-foot interval. These heights are intended to provide a bit of a buffer below the actual airspace zone giving municipal zoning administrators an opportunity to review proposed developments, they're getting close to penetrating the airspace zone.

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The zoning administrator within each municipality will be able to help applicants work through this process. In the vast majority of cases, however, we have found that the airport zoning height limitations would be less restrictive than the maximum structure heights allowed in the standard municipal zoning codes.

Next we'll move on to the land use safety zones. The draft ordinance has two zones, JAZB safety zone 1 and JAZB safety zone 2. JAZB safety zone 1 is the most restrictive zone and prohibits buildings and land uses that bring together assemblies of people. JAZB safety zone 2 is a less restrictive zone and contains general land use restrictions against interfering with flight activity at the airport.

Proposed JAZB safety zone 2 is shown by the black ellipsoid on the slide. It was established by drawing 5,000-foot radiuses from the runway ends and is coincident with the FAA defined horizontal surface. Even though the language may seem a bit technical, the uses prohibited in safety zone 2 are generally common sense prohibitions against interfering with flight activity the vast majority of people wouldn't do anyway. For example, bright up-lighting like search lights or lasers pointed into the sky that could blind pilots or

unauthorized high powered radio transmitters that could interfere with aviation frequencies would be unallowable uses. The ordinance does not prohibit the installation of or use of rooftop solar panels on homes or restrict the use of FCC approved amateur radio stations in zone 2.

JAZB safety zone 1 is shown by the blue shaded area on this slide. As mentioned before, it is the most restrictive safety zone in that buildings are prohibited. It also prohibits land uses that attract, create or bring together an assembly of people. It does allow for agriculture uses, non-spectator outdoor recreation, vehicle parking and other approved aeronautical activities.

As a reminder, the JAZB considered all of the factors set forth in the state's airport zoning statute in safety zone 1 including a safety risk analysis.

Safety zone 1 maximizes the use of airport owned property and only encumbers off airport property that is guided for non-occupant open space type uses. It includes airport property outside of the perimeter fence and under existing and future runway approaches. The JAZB also included off airport property guided to be public, semi public in the City of Lake Elmo along with railroad and major roadway right-of-ways adjacent to

those uses.

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Moving on, the draft airport zoning ordinance narrative covers several important technicalities and we'll cover a few of them here. Section 7 of the draft ordinance addresses nonconforming uses and clarifies that both structures and land uses in existence when the ordinance becomes effective are allowed to remain in place. Section 8 provides detail about the issuance of airport zoning permits, it clarifies that permits are only required for modifications to nonconforming structures and for existing or new structures that exceed the maximum construction height without permit elevation established for each parcel.

Section 9 addresses the variance process.

Variances will be required in order to use a property in violation of the airport zoning ordinance. It will be issued by a board of adjustments set up specifically to hear airport zoning variance requests. The board of adjustment will consist of five members and meet on an as-needed basis to review variances. Section 11 outlines the duties and responsibilities of the zoning administrator to locally administer and enforce the provisions of the ordinance. The zoning administrator is the official or entity responsible for zoning in each effective municipality.

Which brings us to the next steps in the
process. Public comment period is open until
February 7, 2020. If you would like to provide written
comments beyond any verbal testimony made tonight, you
can either fill out a comment form before you leave,
mail comments to the address on the notice, or send them
via email to the address also on the notice.

After the public comment period closes the Joint Airport Zoning Board will review all testimony and comments submitted and prepare a hearing officers report. Then the JAZB will meet to review the content of that hearing officers report and determine if the draft airport zoning ordinance is ready to submit to Mn/DOT for review or provisions are needed before submittal. That meeting will likely occur in the late March or early April time frame.

Once submitted Mn/DOT has a 90-day review period to either ask for additional information or render a determination. As a reminder, Mn/DOT reserves the authority to determine whether or not the proposed zoning ordinance meets a reasonable level of safety threshold. If Mn/DOT approves the ordinance the JAZB's action will be to transmit a final version to the affected municipalities to be incorporated and administered along with their respective zoning codes.

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Conversely, if Mn/DOT disapproves the draft ordinance, the JAZB's task is to consider revisions that address Mn/DOT's objections. If substantive revisions are made to the draft zoning ordinance the board will need to conduct a supplemental public hearing to present the changes. If a supplemental public hearing occurs a draft ordinance would then be resubmitted to Mn/DOT and then follow the same process until approved and adopted.

Chair Weyrauch, that concludes my remarks this evening.

MR. WEYRAUCH: Thank you for the presentation. At this time we will enter the exhibits into the formal record and begin the public hearing portion of today's meeting. And so please proceed by entering the exhibits for today's hearing into the record.

MR. RALSTON: All right. Thank you, Chair Weyrauch. Notice of this public hearing was published in several places, in the Stillwater Gazette newspaper on January 10 and 17, 2020, and the St. Paul Pioneer Press newspaper on January 12. In addition, notices were mailed to the governing boards of the JAZB member municipalities, to property owners within proposed JAZB safety zones 1 and 2, and distributed electronically to persons described in the Metropolitan Airports

Commission gov delivery news subscription service. The notice is also posted on the Lake Elmo Airport Joint Airport Zoning Board page on the MAC Website. The notice and draft Lake Elmo Airport zoning ordinance are available for public inspection at the following locations, the Metropolitan Airports Commission main office, the city halls of Lake Elmo and Oak Park Heights, the Baytown Community Center, Lake Elmo Aero, and the Lake Elmo Library.

The following exhibits that are part of the public hearing process at this point in time will now be entered into the formal record. Exhibit A is the draft Lake Elmo Airport zoning ordinance itself dated January 6, 2020; Exhibit B is the public presentation that I made a few moments ago; Exhibit C is the notice of public comment period and public hearing for the draft Lake Elmo Airport zoning ordinance; Exhibit D are affidavits of publication of the public notice in the Stillwater Gazette and the Pioneer Press; Exhibit E is an affidavit of mailing of the public notice; Exhibit F is an affidavit of Web posting of the public notice; Exhibit G is an affidavit of the gov delivery distribution of the public notice; and Exhibit H is the Lake Elmo Airport Joint Airport Zoning Board meeting records for June 25th, August 29th, October 17th and

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December 5th, 2019.

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Chair Weyrauch, that concludes the entry of exhibits into the record.

MR. WEYRAUCH: Thank you. We'll now enter the comments by the public with a little bit of a prompt and some of this is scripted, but I'm going to be filling in the script here as we go. We'll take the time now for public testimony on the draft Lake Elmo Airport zoning ordinance. Speaker cards again were located at the table, at the entry table. If you have not filled out a card and would like to have one, please raise your hand now and we'll make sure we get you a card. If anybody has cards that they took and filled out that they would like to turn in, go ahead and just raise them up. And you don't have to have it necessarily ready right away, we'll ask you again before we complete, so if you're still working on it, feel free to continue and we'll come back to you.

We will not be answering public questions
tonight and will not be taking any action or making any
recommendations, this is an opportunity for us to listen
to the public's commentary here tonight. All of the
verbal and written comments will be taken into
consideration before taking final action at a future
meeting of the Joint Airport Zoning Board, as Neil just

outlined.

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As a reminder to the JAZB members that today is a hearing for the public to provide its comments. Once the hearing is complete and all comments are received, the JAZB members will have our chance to review the public record and to deliberate before taking action on the draft ordinance. While the chair does not wish to discourage JAZB members' questions or discussion today, I ask that you consider holding them for our next meeting when we have the benefit of the full public record. And just to be clear, the conversation about the public record or the public comments can include all comments as opposed to having some big debate out ahead of somebody who hasn't had a chance to have their public speaking turn. If a member of the JAZB does wish to provide formal comments for the record tonight, please fill out a speaker card and provide testimony as a member of the public at the podium.

We will prioritize speakers by letting our guests from the public go first, followed by the JAZB members last, if that's acceptable. The hearing record will remain open through Friday, February 7th. You may mail or deliver materials you wish to make part of the record to the board secretary, care of the Metropolitan Airports Commission, located at 6040 28th Avenue South,

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Minneapolis, Minnesota, 55450, or you may transmit them by email to lake-elmo.zoning@mspmac.org. And please feel free to come get that from me afterwards.

Finally, the board requests that the public testimony focus on the draft Lake Elmo Airport zoning ordinance. Let me note again, this is not a public hearing on aircraft noise or the proposed airport improvements. Your testimony will be recorded by the court reporter. Please state your name, address and who you represent for the record. If you have a business card please give that to the court reporter. I already have, I haven't counted them yet, I have nine, at least one more coming, I have nine so far speaker cards and I will call people in the order in which I received the cards. Please remember to limit or at least be timely with your comments so that everybody has an opportunity to have their presentation. And your testimony should be related to our draft airport zoning ordinance. When I call your name please come forward, use the microphone, and stand at the podium at the front of the room.

And with that we will go with our first card which is Vince Anderson.

VINCE ANDERSON: Thank you, Rick. I presume you will all be able to hear me, I prefer not to

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use a microphone.	Before I begin,	I was surp	prised to
hear that there's	no questions. I	would ask	if you find
my questions inapp	propriate, then cu	ıt me off,	but
otherwise I think	it would be nice	to get an	answer.

My name is Vince Anderson, I'm a resident of
West Lakeland Township, I'm a pilot though it's no
longer current. I'm a member of the public that has an
easement over 30th Street in its location. My address
is 1815 Hillside Court, but that's on file with MAC.
While I do know some of you, I need to understand who is
here, the mechanics of the approval process, and what
happens to comments made or received during the comment
period and the like. Some of these issues, Rick, you
didn't seem to cover. I ask for your patience while I
do ask a couple questions.

I see that we have a court reporter, will there be a transcription available to the public? Who gets a copy of the transcription without specifically requesting it, Mn/DOT? That's a question.

MR. WILSON: The transcript will be made available as part of a hearing officers report that will then go to the next JAZB board meeting and it will likely be posted on the project Website.

VINCE ANDERSON: Okay. But does it go to

25 Mn/DOT?

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1 MR. WILSON: The transcript of the hearing? 2 VINCE ANDERSON: Yeah. 3 MR. RALSTON: Yes. MR. WILSON: Yes, I believe we do send it. VINCE ANDERSON: Who said yes? 5 MR. RALSTON: I said yes, it will be part 6 7 of the, the hearing officers report will be submitted. VINCE ANDERSON: Thank you, Neil. Will the 8 9 FAA get a copy of this public hearing? 10 MR. WILSON: I do not know. 11 MR. RALSTON: The FAA is not a party to the 12 airport zoning. 13 VINCE ANDERSON: Will the Met Council get a copy of this public hearing? 14 15 MR. RALSTON: If they download it from the 16 Website. 17 VINCE ANDERSON: So without requesting it, the answer is no. I did not, when I received one of 18 19 these documents that listed all of the people who are 20 members, it wasn't clear, and you seem to point it out, 21 some are voting members and some are not. How many of 22 the voting members are here tonight? MR. WEYRAUCH: Just raise your hands. 23 Wе 24 have a couple in the audience.

VINCE ANDERSON: And how many is the total

- 1 voting members?
- MR. WEYRAUCH: 11, ten plus myself.
- 3 | VINCE ANDERSON: Is there a quorum?
- 4 MR. WEYRAUCH: Yes.
- 5 VINCE ANDERSON: And the people who didn't
- 6 show up just get to vote anyway?
- 7 MR. WEYRAUCH: There's no vote.
- 8 VINCE ANDERSON: Okay. Thank you. Are any
- 9 of the members of that group pilots?
- MR. WEYRAUCH: Technically I am a pilot, I
- 11 do not fly.
- 12 VINCE ANDERSON: Okay. Are any of you
- 13 attorneys? Have you all read the notice of public
- 14 hearing, please be honest and wave your hand if you have
- not read the notice in its entirety? Have you all read
- 16 | a draft copy?
- 17 MR. KREMER: I guess I'm confused, it's
- 18 | supposed to be a public hearing and I'm feeling like
- 19 it's some sort of cross examination.
- 20 MR. WEYRAUCH: Yeah, I'm a little confused
- 21 | as well. Continue to ask all your questions if that's
- 22 what you'd like to do.
- 23 VINCE ANDERSON: Well, I'm getting, we're
- 24 close. This document was what I was referring to, have
- 25 all the members of the JAZB, is that how you pronounce

	Page 22
1	it?
2	MR. WEYRAUCH: Correct.
3	VINCE ANDERSON: Have you all read this in
4	its entirety?
5	TIME KEEPER: One minute remains of your
6	time.
7	MR. WEYRAUCH: We're going to be flexible
8	on the time, I meant to make that more clear.
9	VINCE ANDERSON: Is there anyone here from
10	Mn/DOT?
11	MR. WEYRAUCH: Yes.
12	VINCE ANDERSON: Would you identify
13	yourself and tell us what function you're performing.
14	RYLAN JURAN: My name is Rylan Juran, I'm
15	the planning director in the Office of Aeronautics.
16	VINCE ANDERSON: Is there anyone here
17	representing the Washington County Fair or the
18	fairgrounds? Is there anyone here representing
19	Washington County? I'm surprised that Washington County
20	is not a member of the board when they've got two roads
21	adjoining the airport and one that runs through zone 1.
22	Is there any representation or regular attendance by
23	anyone representing the Union Pacific Railroad? We'll
24	talk more about the railroad later. There's no
25	representation by Met Council, correct?

In the notice itself, and Neil brought it up, it
says that for the most part the restrictive maximum
heights are less than the maximum allowed in applicable
zoning, what's not most and is it listed any place as to
where you're more restrictive or was that

MR. RALSTON: All of the information is provided in the maximum zoning permit.

VINCE ANDERSON: So there are times that you're more restrictive?

MR. RALSTON: We are not aware of any.

VINCE ANDERSON: Oh, that's not what it said. In the document itself, line 53 and following, according to the minutes that has not been approved, and one would think that that would have been done before this, whether it's part of the document or not.

Line 128, Met Council is the planning arm of the region and should be in the approval process. Line 132, you're only going to allow paved runways ever out here? Is there a provision for helicopters, I didn't see them pointed out? Line 149, I see a typo and this is an editorial comment, but with 20 some people in the membership and the people at MAC, if there's typos at this stage, that says people really didn't read it.

The numbers in parentheses, line 153 and following and a number of other issues in there, that

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went away 40 years ago. Line 301, the fairgrounds, I don't see any possibility of you being able to enforce that. Line 313, exposed transmission lines, we just paid to move transmission lines from one side of Manning to the other and now they're within your zone and need to be taken down, put underground. Who from MAC should have caught that and spoke up when that was happening? We're the ones that are paying for it.

Line 315, Neil, you mentioned an assembly of persons, that's an undefined term, it's not in your definitions. I don't know whether it's two or three or 17 or whatever. I see you're allowing livestock at the fairgrounds, or excuse me, at the airport, that's kind of a surprise. Light outdoor recreation which is approved isn't defined, that's in line 318. Line 414 was an 8 percent penalty, interesting to know how you would have found or how you determined that 8 percent.

Line 519 talks about things being done in writing but doesn't talk about a distribution as to where those would go. Line 575, I think you'll find that you can't enforce that and it's probably not legal. And line 605 is applicable and following is applicable to all actions of MAC, not just zoning. I don't see any reference here, will pancake breakfasts and the like be eliminated? Those gatherings require additional

artifical traffic through the RPZ as well as additional flights. The fairgrounds are not a mile away as stated in the environmental statement. Crosswind traffic with a normal left-hand departure goes right over the fairgrounds. Within the past helicopter rides at the fair, amusement rides that I don't think have been zoned over on any particular height, lots of lights. I'm not aware that MAC took any action when the fair moved to its existing location after the airport was there, the fairgrounds are used for considerably more than one week a year, considerable lighting poles at the airport, or at the fairgrounds.

Let's talk about the railroad. It's outside the airport, your boundaries show that it's clearly not airport property, it predates the airport. Railroads run under a different set of rules. You've got heights of the cross gate bars, a railroad fence. The railroad itself is, you tell me, 10 feet, 15 feet above the runway in the RPZ? They can do construction on their property without any sort of zoning as far as I'm aware, the railroad was around a long time, they could put up a construction tower. Has there been any contact to the Union Pacific Railroad by the JAZB? I take that as a no. Has the Union Pacific Railroad contacted MAC or the JAZB? I take that as a no. It was a surprise to MAC

when I point	ted out t	hat th	ere was	a	railro	oad 1	cur	nning
through the	airport.	What	are yo	ur	plans	for	a	written
enforceable	contract	with	the Uni	on	Pacif	ic Ra	ail	way?

Hunting has been unrestricted in the past on airport property for the lake and wetland south of 30th Street, are you going to permit that in the future? Any notification to Minnesota DNR? Sounds appropriate.

There's no restriction on vehicle size or the type on the road in the RPZ, is it a good idea to run a fuel truck across the RPZ, or buses? And there's no documentation anywhere on methods of updating this ordinance. Do you reconvene the JAZB, appoint a new one, what the approval process is? I did read the minutes of the JAZB meetings, I saw no input from board members for changes or inclusion. Was the JAZB solely the work of MAC?

In closing, I know you're happy to hear that, Rick, if you want clarification or a description, contact me. Thank you.

MR. WEYRAUCH: I'll take an opportunity to address those questions in some fashion after the fact.

VINCE ANDERSON: Thank you very much.

MR. WEYRAUCH: Just for the sake of timeliness, I tried to let you get through as many of them as possible.

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1	VINCE	ANDERSON:	Thank	you
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2 MR. WEYRAUCH: Our next speaker will be 3 Dave Schultz.

MR. SCHULTZ: I thought you were going to let the JAZB members go first.

MR. WEYRAUCH: Oh, yeah, thank you very much. I'm sorry. Marian Appelt.

MARIAN APPELT: Marian Appelt, I'm a resident of West Lakeland Township, I live at 2655 Neal Avenue North. I did my best to review the zoning, the proposed zoning as well as follow up with everything. I think that there is deep concern about changing from the legacy zoning that had been in place with Mn/DOT and going to a custom zoning. I think the issue that I have with it, I think it continues to show a lack of concern for the public safety, the people on the ground.

Zone 1 as proposed does restrict land uses.

Zone 2, however, no longer addresses some of the concerns that were limited in zone A and zone B as far as legacy zoning. I do find the custom zoning being allowed in sort of a suspicious time frame at which it was approved at the legislature. It was approved in a special session under the omnibus bill and not shown due diligence in terms of it being run through the legislature in the proper steps. I think it's very

convenient how the custom zoning got allowed right before the zoning of Lake Elmo Airport.

I think the traditional zones A and B were much more appropriate for protecting the safety of the public and people and land use below the airport. The current custom zoning I don't think addresses some of the concerns that the limitations in zone B had done, I don't think it has adequately addressed items of concern. And part of it could be that I may not have read the minutes of the JAZB, but from what I've seen I do not feel that it addressed some of the vulnerable populations, I don't think it addressed the location of wildlife attractiveness, especially with the high density housing that's going on in developments on the ground. We now have ponds that are attracting geese and ducks and wildlife in those areas.

And I did not see any references to the accident rate at the airport and perhaps, like I said, I didn't read all the JAZB meeting minutes. I do think that the dense housing that's on the other side of Manning is not conducive with the types of the custom zoning. Zone B used to be at least low density housing at least requiring an acre for an individual house, and now there's no restriction whatsoever in zone 2. I think that the dense housing that's going on does not make it

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safe for the residents and I also don't think it makes it safe for a pilot. Where is the pilot going to put a plane down if he runs into a problem? Now you've got dense housing or housing that's on top of an acre and versus having a resident when there's one house and one in three. And in West Lakeland we have a two and a half acre minimum.

So I think the zoning should have been in place years ago, I think Mn/DOT had requested zoning to be in place, I don't understand why it wasn't. I have been informed that it's been a combination of lack of municipalities involvement, but I do think that had that been done and all the zone A would have been purchased, we wouldn't be standing here at this point in time and wouldn't have the restrictions and wouldn't have to have this kind of a public meeting.

I'm not sure if it's feasible, but I think there were funds available at one point in time to MAC to purchase the land in zones A and I think that should have been done and had it been done years ago we wouldn't have some of the issues that we have now. So I think it's a safety issue for the residents and I think that the zoning, the cost of zoning allows zoning for the airport and the interference and height restrictions, but it does nothing for the safety of the

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residents on the ground.

MR. WEYRAUCH: Next we have Ann Bucheck and she also included a written statement for which we will add to the record.

ANN BUCHECK: My name is Ann Bucheck,

B-U-C-H-E-C-K, I live at 2301 Legion Avenue in Lake

Elmo, Minnesota. I really enjoyed the first two

speakers and I thank them for being here. And as I

mentioned, it's not good driving tonight and I'm afraid

that there are a lot of people who could not be here who

probably would like to be here.

I understand the airport has control over 8,000 feet of airspace above the airport in all directions and I would assume that they would have control of 8,000 feet of space on the land in all directions. We may be discussing this fact this evening, but to be correct and safe, I thought MAC or JAZB, I don't know who would have done it, would have been correct if they had sent out a notice to all the property owners in that area. This did not occur and I'm asking why the letters were not sent? If you wanted all citizens within the 8,000 feet to be aware of your proposed zoning ordinance, you should have notified them in writing. To make it clear to everyone, 5,200 feet is one mile, so 8,000 feet would have been about a mile and

a half in all directions from the airport.

Tonight's discussions about airport zoning, if I'm hearing MAC correctly, they only want airport zoning to cover the airport property, that's the land that the general public knows as the airport. It would be done in a manner known as custom zoning. It makes sense, but not when you know that they have control over 8,000 feet in the air and that since 1970 they were asked to have airport zoning in place to receive funding, and guess what, they have received funding since the '70s. So why didn't they do the zoning? Good question. Why are they not including the 8,000 feet on the land in all directions from the airport since they, and we, the public, are concerned about safety? It should be.

Those of us who live in the area, and I would assume MAC also, would want the people in those 8,000 feet to be safe. The people who live in homes, apartments, senior housing, shop and stores, children who attend Lake Elmo elementary schools and those who drive on Manning Avenue and other roads want to feel safe. To exclude all the land from your airport zoning makes it appear that you don't care, and I certainly hope that's not the case.

We need zoning and with it advisories and conditions so we feel safe. We don't need more ground

and plane traffic and heavier planes. We want the zoning to include those 8,000 feet in all the directions and we want it to be an advisory for safety. We want conditions for the safety of the pilots and also those on the ground. We want to know that MAC has the citizens' safety as their No. 1 concern. Please include all land, developed and undeveloped, in the airport safety zoning. Thank you.

MR. WEYRAUCH: Next speaker is Brad Cornell.

BRAD CORNELL: My name is Brad Cornell, I live at 2733 Neal Avenue North, West Lakeland. Okay. Myself I have lived out here for 32 plus years, built in 1987, and I own a photography studio on my property and in 2009 I submitted a proposal for West Lakeland to get a variance to build a building on my property, it extends approximately 30 feet above ground level, but it took me two and a half years to go through the public hearing process, our planning board, to get my neighbors of 1,000 feet all the way around me, including MAC as one of the residents, to get approval for my variance. MAC never showed.

As a matter of fact, as I went to the town board meetings and so forth in the last 32 years, the only time we ever saw MAC at these meetings was about

1 proposed airport expansion, and today we're here talking 2 about zoning. When I built in 1986 I went in front of our board to find out about the zoning ordinances, 3 whether we could have horses, my business, and about the 5 airport itself. There was no zoning prohibiting us. 1997 I went to a MAC meeting at MAC about expansion of 6 7 the relievers. There they showed their zone A's their expansion plans and my home was in zone A at that time. 8 9 The president of MAC said your home is in zone A, we 10 would purchase your home before we did the construction 11 on our expansion and some of several of my neighbors. 12 We have a new neighbor across the street that's even 13 closer to the new proposed runway, what are they going 14 to do about him? The airplanes are literally going to 15 go over the top. And for the last three years or so in 16 this planning process we brought up the safety of us on 17 the ground with respect to 30th Street. The winds blow the snow, it's a very unsafe road. They're now building 18 19 a road without real full permission to require West 20 Lakeland to take the road. It's going to be a hazard. 21 As we can see 30th Street is today, you have to go very, 22 very slow, there's wind drifts, et cetera.

Now specifically to MAC. If you look at the quality of the airport itself, back post 2001 our President Bush required the airports to put in fencing.

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1 If you'll observe along Manning, the fence is well maintained. If you drive down 30th, as soon as you get 2 past the one hangar there, the fence is completely 3 overtaken by overgrowth. You go up the dead end street 5 of Neal North, it's completely overgrown and not maintained. Oh, they were supposed to build it all the 6 7 way around the airport for security, they didn't bother to go along the railroad tracks. There's no gates to 8 9 keep people out. It's an example of the lack of their 10 maintenance of their facility. They're going to expand 11 this airport, they're going to move our 30th and let it 12 get dilapidated over the next 30 years again just like 13 they did before.

What is going to happen is that pilots, unfortunately if there is an accident, they're the first ones at the accident. But also on 30th, if they have an accident they're going to kill somebody on 30th.

There's 1,700 cars a day going down that road and I'm one of them on my way to work and on my way home.

There's buses that go down that, it is high volume traffic, not as much as Manning, but they're attempting to move a road that is critical to our community in a straight line, not several curves that are very slow speeds. Thank you.

MR. WEYRAUCH: The next speaker is Laura

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Kaschmitter.

LAURA KASCHMITTER: So here we are at public hearing No. 3. Public hearing No. 1 after we wrote our comments was 88 percent opposed, 12 percent for. In a democracy that would mean the opposition won. Sadly, we are still going because MAC took that as a win. Public comment period No. 2, 61 percent opposed this plan, 38 percent said yes. Once again in a democracy, the opposition would win, the project still went forward.

So here we are, public comment period No. 3, you sit there and you look at us. A public hearing means you listen and then you engage the public as to how this is going to work, to safely work for everyone. You have not done that. I don't want to hear how you changed a 3,600 foot runway to 3,500 foot to please us. It was done because you were unable to, we have many documents that show that.

So the zoning, this has been stated and I'm going to state it again, you have had five decades to do zoning. Now you have many houses, dense housing where you want to put the zoning. So now you had to create custom zoning, except that zoning is really a mathematical equation, it is not drawing a line around your property boundaries, that is not zoning, that is

convenient zoning for you. You had five decades to get this done, it was not done, and it is now too late to do it safely for the residents, for the pilots, for the whole area. I want this project stopped because it no longer fits in the area that the airport now lives in. Thank you.

MR. WEYRAUCH: Next speaker is Mick Kaschmitter.

MICK KASCHMITTER: Why are we here? You've already started digging and pounding and hammering away, hauling dirt all over the place. You're not going to stop, so why is this zoning going to make a difference? I think everybody said that we got to have it, it was supposed to be in place earlier because of state statutes, you ignored it, so why are we doing this?

Kind of taking off a little bit of what Vince said, is this custom zoning going to prohibit the perks, and that's spelled P-E-R-K-S, and that is a MAC term, is it going to stop the perks and other activities that pilots have at the airport that they conduct different things on the airport grounds within that zone such as they have garage sales, they have graduation parties, they have block parties, they have set up campers on the ends of the runway and camping for the night. They drive out to the end of the runways, let their dogs out

and let the dogs just run at the end of the runways.

They also have car shows and repair garages that would

put Tires Plus and other repair shops to shame with the

amount of tools and cars they have in them. So how is

that going to be allowed, is this custom zoning going to

help relieve that and prohibit it?

What about the custom zoning, is it going to protect our land values? Are we able to sell our property, I mean, we have a five-acre horse property, if we elect to sell are we still going to have a five-acre horse property? And what if for some reason we are not allowed to say we have a five-acre horse property, is MAC going to reimburse us for any damages?

I guess lastly, I want to fly a drone on my property, can MAC stop me with this custom zoning?

Because I guess I can go to Lake Elmo Aero and get drone pilot training, so I guess will that be allowed now under this custom zoning?

MR. WEYRAUCH: Next speaker is Mike Seeber.

MIKE SEEBER: Hi, everybody. That's S-E-E-B-E-R. Thank you. Vince is my new hero, thank you for what you said, I appreciate that. I think most people know me, I'm against this -- oh, I'm sorry, I'm at 2301 Neal Avenue North. Oh, this is weird, I don't, it's very uncomfortable for me to be the center of

attention, usually I like being behind the camera, but I couldn't not speak out.

I'm very much opposed to this project. curious with this new Lake Elmo Aero, I'm curious if, and I haven't heard if the zoning is going to take into consideration repeated touch and goes, six, eight, ten, 12, 14 times at a time adding up to maybe over 100 a day, repeatedly, the same loud plane over our house. It's not, I don't think you would like it if it was you under this noise. And I wonder if there is a, and I would like the board to address this, if there would be a limit on those types of activities. I don't appreciate conducting flying schools over our house and I'm not sure that, I could be wrong, I'm not sure that I've seen that in the zoning. I've been at those meetings, I haven't paid a lot of attention because they're not that interesting, sorry, but I have not heard that addressed, so I would appreciate that.

And just also for the record -- I'm not a very good public speaker, am I? Now seeing the new road that's going to let the runway be extended and the road coming way around the end of the runway seems ridiculous and I'm not sure how that can even pass. I mean, it doesn't pass the smell test, it doesn't pass common sense, it seems ridiculous from just a good judgment

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- point of view, just a real gut check. And so I would encourage all those opposed to maybe bring this up to the FAA or higher authorities. I just can't imagine how it would pass. So thank you.
- 5 MR. WEYRAUCH: Next speaker is Tom 6 Vierling.

TOM VIERLING: Hello. Due to some of the previous comments I'll limit this, make it a little shorter. I'm Tom Vierling, I live at 2825 Neal Avenue North, Stillwater. I understand MAC has the right and responsibility to zone the space and land property at the airport. What I don't understand is what gives MAC the right to zone private property surrounding the airport without due compensation.

Also I've heard the term grandfathered thrown around. I would like that to be addressed and defined. Who will be grandfathered, us, the next owner, is the property grandfathered forever? It is a proven fact that the land surrounding an airport will lose up to 25 percent of its value, in addition zoning will restrict our land use also without compensation. Thank you.

MR. WEYRAUCH: At this time do we have any other cards that anybody has filled out while we've been taking public comment?

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1		MOLLY OLSON: I have a question versus a
2	comment.	Was the comment supposed to be in earlier?
3		MR. WEYRAUCH: The public comment is for

you to use it in whichever way you wish. Feel free to come up. If you just want to turn it in, you can; if you want to read it, you can.

MOLLY OLSON: I'll read it. Molly Olson, I live at 2301 Neal Avenue, West Lakeland Township. Two of the other speakers alluded to this, but I had written out my card before so I'm just going to ask it anyway. What types of public comment in this public comment period that's open until February 7th will be considered relevant to and have any impact on the decisions already made in the ordinance draft? That's my first question.

My second question is you said the comments

"will be taken into consideration and then discussed

with, summarized by somebody else and then discussed by

the JAZB board." I'm wondering in what meaningful way

will the JAZB board do or write or decide anything

different based on any of the public comment and what

type of comment would change anything you've already

decided? I guess that's the third question. It doesn't

sound like you're answering questions here tonight.

Those my questions.

MR. WEYRAUCH: No, but I can generically

1	answer all of them. That is the purpose for the next
2	JAZB meeting is to discuss at whatever length the
3	members and is appropriate for, you know, the debate
4	that goes on, all of the public comments that are taken
5	into the record over the entire period. So we will
6	recap, discuss, talk about and whatever, whatever comes
7	of it will all be at our next meeting before we actually
8	take an action to submit.

MOLLY OLSON: And my question is, in what meaningful way will the JAZB board do or write or decide anything different in the ordinance based on these comments?

MR. WEYRAUCH: Fair enough, I understood that the first time. I don't know, we'll have that discussion at the next meeting.

MOLLY OLSON: Nothing like has been done pretty much with all of the last few meetings, I would expect it, but hopefully you'll prove us wrong.

MR. WEYRAUCH: Could I have your card too, please. Thank you. Thanks, I appreciate it. Any other speakers, any other speaker cards, any other submissions?

ANN BUCHECK: I spoke once, can I ask a question, can I make a comment? I didn't use my five minutes, so I'm short.

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1 MR. WEYRAUCH: I understand.

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ANN BUCHECK: My name is Ann Bucheck, I live at 2301 Legion Avenue in Lake Elmo, Minnesota. She just asked a really interesting question. I've been to the JAZB meetings and not only me but others have asked questions and they have never, ever been answered. I have been to meetings, I have been to the follow-up meetings, you have never answered any of our questions. Thank you.

MR. WEYRAUCH: At this time we'll go with the JAZB members who filled out cards and we'll start with Dave Schultz.

MR. SCHULTZ: Dave Schultz, S-C-H-U-L-T-Z, 1440 Norcrest Avenue North, West Lakeland Township. I'm on the board of supervisors for West Lakeland and also on the JAZB. This JAZB board has met four times and we received the document at the last meeting. I'm trying to figure out what the rush is to get this done. It took multiple years for zoning at Flying Cloud.

The zoning members have never had a chance to review this document or had a chance to discuss the contents at any of the zoning meetings. This totally is being driven by MAC, not the zoning board. The zoning members were never given an opportunity to present to their attorneys, the planners, building officials for

their comment to see how these ordinances may impact their community and at what cost.

and authority. Lake Elmo Airport Joint Airport Zoning
Board created and established joint action of the
Metropolitan Airports Commission and the cities of Lake
Elmo, Oak Park Heights, Baytown and West Lakeland
Township pursuant to provisions and authority of
Minnesota statutes. It also talks about airport hazard
endangers the lives and property of users of the airport
and property or occupants of land in its vicinity; and
the creation or establishment of an airport hazard is a
public nuisance; and for the protection of the public
health, safety, order, convenience, prosperity and
general welfare, and for promotion of the most
appropriate use of land it is necessary to prevent the
creation or establishment of airport hazards.

Your map depicts a circle of about 8,000 feet around the airport. Was everybody in that 8,000 feet out from the airport notified of the potential changes to their property? It further states in Section 5, land use safety zoning. Safety zone 1, this is on airport property and restrictions there reference no height restrictions set forth by Section 4B and general restrictions.

1	Areas designated as safety zone 1 for each
2	runways end shall contain no buildings, exposed
3	transmission lines or similar land use structural
4	hazards and shall be restricted to those uses which do
5	not create, attract or bring together an assembly of
6	persons thereon. Permitted uses may include, but not
7	limited to, such uses as agricultural, seasonal crops,
8	horticulture, raising of livestock, animal husbandry,
9	wildlife habitat, light outdoor recreation, cemeteries,
10	vehicle parking and other approved aeronautical uses.
11	As said earlier, livestock, really, on airport property?
12	Under Section 7 airport zoning permits. Permit
13	required, nonconforming structures of the following
14	items. No nonconforming structure shall be replaced,
15	substantially altered or repaired or rebuilt. So if a
16	roof is damaged by hail, does that mean it can't be

Under Section 12, board of adjustment. Establishment of the board of adjustment and selection of chair. It is hereby established a board of adjustment shall consist of five members appointed by the Metropolitan Airports Commission and each shall serve a term of three years and until a successor is duly appointed and qualified. The members shall select a chair to act at the pleasure of the board of

repaired, so does that mean it has to be removed?

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adjustment. Members shall be removable, blah, blah, blah.

The board of adjustment shall have the power to hear and decide appeals from any order, requirement, decision or determination made by any zoning administrator of the Metropolitan Airports Commission in the enforcement of this Lake Elmo Airport zoning ordinance and to hear and grant or deny variances. The key point here is MAC appoints this review board, the communities have no say in it, in the makeup of this board. They could be MAC commissioners and staff with no representation from the communities. Unfortunately how is this fair?

Other questions I have are what is the process to make changes to this ordinance after it has been implemented and adopted? What does Exhibit E map and other maps depict mean, there is no narrative for them? With the aircraft counts decreasing over the past decade it would be interesting to know what the count is today after the ADS-B goes into effect on the first of this year.

For the public's benefit, this is where every plane at Lake Elmo needs to be fitted with a transponder at a cost of 2,500 to \$5,000. With the decrease in aircraft at Lake Elmo the pilots are saying they expect

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Lake Elmo to close in five years. How do we address the revocation of zoning implemented by this ordinance if Lake Elmo does close? And if Lake Elmo does close will MAC realign 30th Street to its original configuration?

Now for the public's benefit they should know that if Lake Elmo closes, the millions spent on this project and anything done in the previous 25 years will have to be refunded back to the federal government. And this is the same predicament right now that the city of Silver Bay is going through.

These are just a few of the concerns I have about this document, there are others that are too numerous to be listed at this time and in this setting. Thank you.

MR. WEYRAUCH: The next speaker will be Mary Vierling.

MARY VIERLING: Good evening, everyone. A lot of the questions that I had have already been asked and some of them the questions I had have already been answered. But I do feel, I am a member of the zoning board, and I do feel very strongly that if we have control over airspace up to 8,000 feet, I think that we need to apply that same distance on the ground for the people and the residents, the properties that are there. And then from that point we can always look, we can go

smaller if we need to, we can go bigger if we need to. But there is so much that has happened in this area in the last few years with the dense housing, with senior developments, with vulnerable people in housing, and these things have to be addressed.

We have schools that fall into that area, more than one, we have churches. These are things that we need to look at that I don't feel that we have addressed far enough yet, so I don't think that we're ready, we certainly aren't ready to send the draft I don't think that is in place right now. I think that there's a lot more more work that needs to be done before that can move forward.

Most of the things I was curious about are things like at the fairgrounds, we have that gentleman that likes to do the helicopter rides and he's right off, he's right across the street from the airport property. And how is that safe, do we control that, do we have to have the county board control that? These are things, I don't know, but things that we have to find out and take care of so that everybody can stay safe. I guess that that is probably the only thing that hasn't been said already from everything I have listed.

I too am concerned about the wildlife, I'm concerned about, you know, there's drone training going

on and I understand that that's the future in aviation,
but we have to find a safe way to do it and to apply it.
So again, there are things that still need to be
investigated and talked about before that, before we get
a draft in to the commissioner. And I guess that's all
I have for this evening. Thank you.

MR. WEYRAUCH: At this time that's all the cards that I have. I'll make another request for anybody that has a desire to speak, has filled out a card, would like to take an opportunity? With no further public comments, then we will close the public hearing. I'd like to thank everyone for speaking, turning in their comments, and we look forward to debating those at our next meeting.

I'll remind everyone that the hearing record will remain open through Friday, February 7th of 2020. Any mail or delivered materials that you wish to make part of the record send to the board secretary, care of Metropolitan Airports Commission, located at 6040 28th Avenue South, Minneapolis, Minnesota, 55450. Or you may transmit them by email to lake-elmo.zoning@mspmac.org.

Under state law there are a number of additional steps that must take place prior to the adoption of this airport zoning ordinance. After the close of the comment period the JAZB will meet again to review the

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public comments and decide whether to make any changes
to the draft airport zoning ordinance. The ordinance
will then be submitted to the commissioner of Minnesota
Department of Transportation for their review and
approval.

Thank you everyone for attending and your participation. This public hearing is now closed and the meeting of the Joint Airport Zoning Board is adjourned.

(Proceedings concluded for the day at 7:35 p.m., 01-23-2020)

1 REPORTER'S CERTIFICATE 2 3 STATE OF MINNESOTA 4) ss. COUNTY OF WASHINGTON) 5 I hereby certify that I reported the proceedings on 6 the 23rd day of January 2020, in Lake Elmo, Minnesota; 7 That the testimony was transcribed by me and is a true record of the proceedings; 8 9 That I am not a relative or employee or attorney or counsel of any of the parties, or a relative or employee 10 of such attorney or counsel; 11 That I am not financially interested in the action and have no contract with the parties, attorneys, or 12 persons with an interest in the action that affects or has a substantial tendency to affect my impartiality; 13 WITNESS MY HAND AND SEAL THIS 23rd day of January 14 2020. 15 16 17 18 19 20 Kelley E. Zilles, RPR 21 Notary Public, Washington County, Minnesota 22 My commission expires 1-31-2025 23 2.4

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