# NOISE OVERSIGHT COMMUTTEE

Audio recordings are made of this meeting

MAC

### ITEM 1 REVIEW AND APPROVAL OF SEPTEMBER 18<sup>TH</sup> MEETING MINUTES







### ITEM 2 REVIEW OF MONTHLY OPERATIONS REPORTS





NOISE OVERSIGHT COMMITTEE NOVEMBER 20, 2019



### MSP OPERATIONS

SEPTEMI	3ER 2019	OCTOBER 2019					
33,366	1,975	34,775	2,221				
Operations	Nighttime Operations (10:30 PM – 6:00 AM)	Operations	Nighttime Operations (10:30 PM – 6:00 AM)				

40,000				66		36,750	37,880	37,887	2	06	[			36 235	1	107	36,292	37,665	38,511		27				397		72	35,994	20,100	00, 144	- 28					312		8	104	37,132	37,757	
30,000	31,896	32,356 31,597	30,020	34,966 33.293	34,331	36	G	<sup>co</sup>	34,052	34,906	32,102	33,103	31,868	29,020 36	33.971	35,407	36	ĉ		33,313	35,027	32,268	30,703	30,000	35,397	32,810	34,672	35,	5	33 163	34.5	31,299	31,781	30,743	27,944	35,312	32,968	33,998	35,404	3.	C)	33,366
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	NOV-15	JAN-16		MAK-16	MAY-16		JUL-16		SEP-16		NOV-16		JAN-17	7 1 - A V		MAY-17		JUL-17		SEP-17		NUV-17	JAN-18		MAR-18		MAY-18	c 1	JUL-10	о Е D-1 8 8	-	NOV-18		JAN-19		MAR-19		MAY-19		JUL-19		SEP-19

### **MSP OPERATIONS**

SEPTEM	3ER 2019	OCTOBER 2019				
33,366	1,975	34,775	2,221			
Operations	Nighttime Operations (10:30 PM – 6:00 AM)	Operations	Nighttime Operations (10:30 PM – 6:00 AM)			



RUNWAY USE									
	SEPTEMBER 2019			OCTOBER 2019					
NORTH FLOWS	SOUTH FLOWS	MIXED FLOWS	NORTH FLOWS	SOUTH FLOWS	MIXED FLOWS				
24%	55%	15%	40%	37%	16%				

	2018 JAN – OCT		2019 JAN – OCT					
NORTH FLOWS	SOUTH FLOWS	MIXED FLOWS	NORTH FLOWS	SOUTH FLOWS	MIXED FLOWS			
34.2%	46%	11.8%	34.9%	45%	13.7%			





### **MSP OPERATIONS**

#### **CARRIER JET FLEET MIX**





#### **MSP COMPLAINTS** OCTOBER 2019 **SEPTEMBER 2019 COMPLAINTS** LOCATIONS LOCATIONS **COMPLAINTS** 20,376 496 15,480 321 **Operations per Complaint** Average **Operations per Complaint New Locations** Median **New Locations** Median Average 1.6 23 48 83 41 3 2.2 4 1000 900 800 700 600 SEP-18, 435 SEP-19, 496 500 400 OCT-19, 321 OCT-18, 298 300 200 WEB 100 0 $N^{0^{1/2}} I^{A^{1/2}} N^{A^{2/2}} N^{A^{1/2}} I^{1/1} S^{2} S^{2} N^{0^{1/2}} N^{A^{1/2}} N^{A^{1/2}} I^{1/1} S^{2} S^{1/2} N^{0^{1/2}} N^{A^{1/2}} N^{A^{1/2}} I^{1/1} S^{2} S^{2} N^{0^{1/2}} N^{A^{1/2}} N^{0^{1/2}} N^{A^{1/2}} I^{1/1} S^{2} S^{2} N^{0^{1/2}} N^{0^{1/2}} N^{0^{1/2}} N^{0^{1/2}} N^{0^{1/2}} S^{0^{1/2}} N^{0^{1/2}} N^{0^{1/2}} N^{0^{1/2}} N^{0^{1/2}} S^{0^{1/2}} N^{0^{1/2}} N^{0^{$



### SOUND MONITORING

	SEPTEMBER 20	19	OCTOBER 2019				
Time Above	<b>50</b> s TA <sup>65</sup> per operation	<b>460<sub>h</sub> 48<sub>m</sub></b> TA <sup>65</sup>	Time Above	<b>54<sub>s</sub></b> TA <sup>65</sup> per operation	<b>526<sub>h</sub> 24<sub>m</sub></b> TA <sup>65</sup>		
Count Above	<b>2.74</b> N <sup>65</sup> per operation	<b>91,395</b> N <sup>65</sup>	Count Above	<b>2.84</b> N <sup>65</sup> per operation	<b>98, 759</b> N <sup>65</sup>		

NOV-15	484 H 41 M
	447 H 00 M
JAN-16	342 H 53 M 363 H 21 M
MAR-16	520 H 10 M
	506 H 10 M
MAY-16	470 H 22 M
	499 H 53 M
JUL-16	487 H 26 M
	503 H 50 M
SEP-16	500 H 41 M
	543 H 51 M
NOV-16	490 H 04 M
	388 H 27 M
JAN-17	363 H 58 M
	391 H 31 M
<b>MAR-17</b>	481 H 06 M
	509 H 07 M
MAY-17	513 H 41 M
	481 H 47 M
JUL-17	454 H 29 M
	506 H 47 M
SEP-17	5
	505 H 44 M
NOV-17	
.IAN-18	291 H 03 M
	261 H 17 M
MAR-18	425 H 09 M
	17 M
MAY-18	434 H 51 M
	477 H 41 M
JUL-18	448 H 19 M
	472 H 04 M
SEP-18	446 H 38 M
	501 H 47 M
NOV-18	402 H 58 M
	394 H 40 M
JAN-19	372 H 54 M
	257 H 27 M
MAR-19	408 H 08 M
	478 H 27 M
MAY-19	495 H 41 M
	482 H 42 M
JUL-19	475 H 51 M
	506 H 16 M
SEP-19	8
	526 H 24 M

### SOUND MONITORING



### NOISE ABATEMENT

SEPTEMBER 2019

### OCTOBER 2019

Runway 17	99.5%	Runway 17	99.1%
Corridor	90.6%	Corridor	90.4%
Cross Day	25%	Cross Day	20.7%
Cross Night	66.2%	Cross Night	44.1%

RUS	54.1%	Arrive – <b>41%</b>	Depart – <b>67%</b>	RUS	54.4%	Arrive – <b>60%</b>	Depart – <b>48%</b>
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### ITEM 3 PUBLIC COMMENT PERIOD





NOISE OVERSIGHT COMMITTEE NOVEMBER 20, 2019



## ITEM 3 PUBLIC COMMENT PERIOD

### Speaking at a Meeting

- Please complete and submit a speaker card.
- Each speaker will have one opportunity to speak and is allotted three (3) minutes.
- When called upon to speak, speak clearly into the microphone, state your name and address. If you are affiliated with any organization, please state your affiliation.
- Commenters shall address their comments to the NOC and not to the audience.
- Use of profanity, personal attacks, or threats of violence will not be tolerated.





### ITEM 4 EAGAN CITY COUNCIL REQUEST





NOISE OVERSIGHT COMMITTEE NOVEMBER 20, 2019



### FAA Departure Procedure Adjustment Process

#### Amending Instrument Departure Procedures Through Collaboration – A Process Approach

Affected communities work with the airport operator to develop a proposal.



The airport operator endorses and supports the proposal taking into account existing infrastructure and impacts. Based on FAA feedback, the airport operator develops more details about the proposal and provide that to the FAA.

- 1. The proposal has to be ripe for evaluation.
- 2. Should involve resident air carriers and other commercial entities with a stake in the outcome.



The proposal is subject to a high level FAA review focusing on feasibility and safety of operations.

If the proposal consists of multiple approaches, please identify the order of preference.

FAA conducts appropriate feasibility and safety assessment.

- Parties need to determine and agree on who would bear the cost of development and implementation.
- Assessment may include a pilot program that evaluates feasibility of public acceptance of multiple, competing procedures.

If new procedures are determined appropriate for implementation, then they are subject to environmental review with appropriate community outreach prior to implementation.

### **Eagan City Council Letter**

"Use of Runway 17 for departures has increased dramatically since the implementation of CRO, including more frequent use of the south flow configuration. The Runway Use System (RUS) calls for Runway 12R and 12L as the first priority for departures. However, Runway 17 is the most frequently used runway for southerly departures in contradiction to the RUS."



September 3, 2019

Metropolitan Airports Committee Attn: Noise Oversight Committee (NOC) 6040 S. 28<sup>th</sup> Avenue Minneapolis, MN 55450

Dear Members of the Noise Oversight Committee:

As you are well aware, the noise environment in the City of Eagan has changed dramatically since the implementation of Converging Runway Operations (CRO) at MSP Alrport in 2015. The airport more routinely operates in a south flow, resulting in thousands of additional flights over residential areas of Eagan.

Over the past several menths, the Esgan Airport Relations Commission (ARC), a voluniter advicery commission to the City Council, has been working in partnership with Metropoltan Airports Commission (MAC) staff to review the extronmer of the NCCinitiated Runway 17 Departure Study. The study clearly demonstrated the increased noise impact to Esgan residents, the ARC has developed a series of requests and inquiries of the FAA pertaining to operational changes at MSP Airport. The ARC is imidation Runway to the partner on ecommunity or neighborhood to another, and thus the suggestions attempt to keep planes over more compatible land uses and within the City of Esgan, when appropriate.

The City of Eagan respectfully asks the NOC to consider and forward the following recommendations and inquiries to the MAC Commission of the whole. Pending NOC and MAC review, the City asks that the request be forwarded to the FAA for their consideration. The requests are being made at this time to coincide with the recent commitment of the FAA to conduct environmental analysis of the impacts of CRO. The City of Eagan is grateful for the FAA's renewed presence and communication efforts with the NOC. As such, the City of Eagan requests that the FAA respond both in writing and engage in a dialogue with the NOC when responding to the City's requests.

HAYOR | HIKE HAGURE COUNCI, MEMBERS | PAUL BACKEN, CYNDEE FIELDS, GARY HANSEN, MEG TELEY CITYOFRAGAACOM CITY ADMINISTRATOR | DAVID M. OSBERD MUNICIPAL CENTER | 3830 PILOT KNOB ROAD, RAGAK, MN 55122-1810 MAINE (551) 575-5000 HEARING HIMBRIED, (551) 445-335 MAINTHAMENEI (553) 975-5100 UTLITHES (551) 575-510

# Eagan Request 1A – Direct departures with initial fixes of COULT or ZMBRO to use Runway 12R instead of Runway 17





## Eagan Request 1A – Direct departures with initial fixes of COULT or ZMBRO to use Runway 12R instead of Runway 17





# Eagan Request 1B – Vary the use of Runway 17 departure headings to limit the frequency of overflights in neighborhoods



0 1 2 4 Miles

### **Eagan City Council Letter**

"More frequent use of the 120, 140, and 155-degree departure headings off Runway 17 has caused a significant increase in the noise burden over residential areas of Eagan."



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Over the past several months, the Eagan Airport Relations Commission (ARC), a volunteer advisory commission to the City Council, has been working in partnership with Metropolitan Airports Commission (MAC) staff to review the outcomes of the NOCinitiated Runway 17 Departure Study. The study clearly demonstrated the increased noise impact to Eagan since CRO went into effect. In response to the data and with input from MAC staff and Eagan residents, the ARC has developed a series of requests and inquiries of the FAA pertaining to operational changes at MSP Airport. The ARC is iminful of norwing noise from one community or neighborhood to another, and thus the suggestions attempt to keep planes over more compatible land uses and within the City of Eagan, when appropriate.

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# Eagan Request 2A – Implement an eastbound turn restriction off Runway 17 similar to the westbound 2.5-mile river departure procedure



0 0.5 1 2 Miles - Runway 17 Westbound Gate

Hypothetical Runway 17 Eastbound Gate

### Eagan Request 2A – Implement an eastbound turn restriction off Runway 17 similar to the westbound 2.5-mile river departure procedure



0 0.5 1 2

- Runway 17 Westbound Gate

Hypothetical Runway 17 Eastbound Gate

### Eagan Request 2A – Implement an eastbound turn restriction off Runway 17 similar to the westbound 2.5-mile river departure procedure



0 0.5 1 2 Miles Runway 17 Westbound Gate
September Flight Tracks
Hypothetical Runway 17 Eastbound Gate
2019 Complaint Locations



0 0.5 1 2 Miles



0 0.5 1 2 Miles



0 0.5 1 2 Miles Non-Residential



0 1.5 3 6 Miles

Land Use Compatible Noncompatible

### Eagan Request 2C – Better fan aircraft by increasing the use of the 180° heading currently using the 120, 140, and 155degree headings



0 1 2 4 Miles

# Eagan Request 2D – Could all 17 departures use the 2.5-mile river departure procedure before making an easterly turn?



0	1.25	2.5	5
			Miles

- Runway 17 Westbound Gate

### **Eagan City Council Letter**

"Westbound departures on Runway 12R are making sweeping, westerly turns over predominantly residential areas"



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### Eagan Request 3A – Move 12R and 12L westbound departures to 17 to take advantage of the 2.5-mile river departure procedure



0	1.25	2.5	5
105	10102022		Miles

### Eagan Request 3A – Move 12R and 12L westbound departures to 17 to take advantage of the 2.5-mile river departure procedure



### Eagan Request 3A – Move 12R and 12L westbound departures to 17 to take advantage of the 2.5-mile river departure procedure


# Eagan Request 3B – Could westbound departures from Runway 12R turn immediately after departure and follow the river valley?



0 0.5 1 2 Miles

Land Use Compatible Noncompatible

# Eagan Request 3C – Could departures in the corridor reach a certain altitude (e.g. 5000 feet) before initiating their westbound turn?





 Point Aircraft Reached 5,000 Feet Runway 12R Departure Tracks

## **Action Requested**

REQUEST THAT THE MAC PLANNING, DEVELOPMENT AND ENVIRONMENT COMMITTEE FORWARD THE PROPOSAL FOR FAA TO CONDUCT A HIGH-LEVEL EVALUATION OF THE FEASIBILITY AND SAFETY OF THE CITY OF EAGAN'S RECOMMENDATIONS SUPPORTED BY THE NOC. FURTHER, REQUEST THE MAC FORWARD TO THE FAA A LETTER FROM NOC REQUESTING THE FAA'S FINDINGS BE PROVIDED IN WRITING AND PRESENTED AT A FUTURE NOC MEETING.



NOISE OVERSIGHT COMMITTEE NOVEMBER 20, 2019



## ITEM 5 REVIEW OF FALL LISTENING SESSION





NOISE OVERSIGHT COMMITTEE NOVEMBER 20, 2019



## **Fall Listening Session**

- October 23, 2019, 7pm
- MAC General Offices
- Meeting Attendees
  - 9 residents from Eagan, 1 from Edina, 6 from Minneapolis, 3 from St. Louis Park, 1 from Sunfish Lake and 1 from Richfield
  - MAC District C Commissioner Katie Clark Sieben
  - NOC co-chair Jeff Hart
  - NOC members Loren Olson, John Bergman and Paul Borgstrom
  - MAC staff



#### Fall Listening Session – Topics Discussed

- Aircraft activity over South Minneapolis, east of Hiawatha Avenue
- Aircraft activity over Eagan
- Ground noise and vibration noted by residents of South Minneapolis, Eagan, and Richfield with concern during nighttime hours
- Implementation of ground-based noise mitigation measures such as landscaping or walls
- The use of the parallel runways for arrivals
- How departures from Runway 17 could be redistributed to other runways

- How operational change factors (RNAV arrivals, CRO, etc.) have an impact on noise
- Chicago O'Hare Quiet Skies Program
- Development of a smartphone app to allow for aircraft complaints when not located at one's home
- Development of a land use restriction corridor by the City of Eagan, south of Runway 17, to reduce development of non-compatible uses
- Review of the MSP LTP at future NOC meetings

### **ITEM 6** SUMMARY OF AVIATION NOISE, ENVIRONMENT, AND HEALTH-**RELATED RESEARCH**





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**NOISE OVERSIGHT COMMITTEE NOVEMBER 20, 2019** 

#### ITEM 7 REVIEW AND APPROVAL OF 2020 NOC WORK PLAN, 2020 MEETING DATES, 2019 NOC ACCOMPLISHMENTS





NOISE OVERSIGHT COMMITTEE NOVEMBER 20, 2019



#### Draft NOC 2020 Work Plan

#### 1. RESIDENTIAL NOISE MITIGATION PROGRAM

- a. Review Residential Noise Mitigation Program Implementation Status
- 2. MSP NOISE PROGRAM SPECIFIC EFFORTS
  - a. 2019 Annual Noise Contour Report, and First and Second Amendments to the Consent Decree Noise Mitigation Program Eligibility
  - MSP Fleet Mix and Nighttime Operations Assessment
  - c. Status of Aviation-Related Research Initiatives
  - d. Update on Converging Runway Operations at MSP
  - e. Update on the MSP Long Term Plan Update and Associated Stakeholder Engagement

- f. Update on the FAA's Survey to Re-Evaluate Noise Measurement Methods
- g. Runway 30L and 30R Departure Study
- Runway 12L and 12R Nighttime Arrivals Balancing Study
- i. Complaint Data Assessment
- j. Conduct a mobile noise monitoring study in the City of Minnetonka
- 3. CONTINUE REVIEW OF PUBLIC INPUT
  - a. Continue to Review Input Received from quarterly Listening Sessions for Possible Agenda Items

#### **2020 Meeting Dates**



- \*\*January 29, 2020 at 1:30 PM\*\*
- March 18, 2020 at 1:30 PM
- May 20, 2020 at 1:30 PM
- July 15, 2020 at 1:30 PM
- September 16, 2020 at 1:30 PM
- November 18, 2020 at 6:30 PM

#### **2019 NOC Accomplishments**

- Completed a <u>Fleet Mix and Nighttime Operations Assessment</u> which, in addition to evaluating fleet mix and nighttime operations, included certificated noise levels for aircraft operating at MSP and aircraft altitude trends.
- 2. Pursuant to the Second Amendment to the Consent Decree, reviewed the <u>MSP 2018 Annual Noise Contour Report</u> published on February 28, 2019. The report noted that based on the 406,913 total operations at MSP in 2018, the actual 60 dB DNL contour is 28% smaller than the 2007 forecast contour, and the 65 dB DNL contour is 39% smaller. The report also explained that there are areas of the contour, near the arrival areas for Runway 12R/30L, where additional homes are achieving candidate eligibility in the MAC's Residential Noise Mitigation Program.
- Received regular updates from the FAA on Converging Runway Operations (CRO). Communicated to FAA the full intent of resolution #02-2016 and encouraged the FAA to provide an inclusive public process for CRO environmental evaluation.
- Received an update on the FAA's efforts to re-evaluate noise measurement methods at U.S. airports.
- Heard from the MAC Executive Director and CEO, Bryan Ryks on updates on the organization, recent accolades, trends in passengers and operations, and future development at MSP.
- Heard from NOC Chief Pilots regarding standard departure procedures, noise abatement training and missed approach procedures.

#### **2019 NOC Accomplishments**

- Conducted a mobile noise monitoring request from the Eagan Airport Relations Commission to evaluate the location of two existing RMTs to ensure their respective current locations are optimal for collecting noise events from aircraft arriving to and departing from MSP.
- 8. Developed and executed a communication plan for increased flight traffic associated with the NCAA Final Four.
- 9. Reviewed aviation-related research initiatives from FAA Center of Excellence/ASCENT, TRB, and other researchers.
- Received ongoing review of MSP monthly operations reports which include aircraft noise complaints, operations, runway use, noise events, and compliance with noise abatement procedures.

- Evaluated considerations from the Airport Noise Management Benchmarking Study
  - Opened the Aircraft Noise Complaint Policy to accept noise complaints from non-residential addresses
  - Developed a tool to provide real-time alerts to Air Traffic Control for non-compliant flights to further enhance noise abatement procedure awareness and compliance
- Developed a Runway 17 Departure Operations Report through a collaborative process with Eagan residents.
- **13**. Reviewed Eagan City Council requests in collaboration with the Eagan ARC, City Council, FAA, NOC and MAC board.

#### **2019 NOC Accomplishments**

- 14. Created requirements for integrating the MACnoise.com website into the redesign of the metroairports.org site, using input provided by the NOC.
- **15**. Received updates from MAC on on-going development of the MSP Long-Term Plan and associated Stakeholder Engagement Program
- 16. Evaluated citizen input received during quarterly Listening Sessions as possible discussion topics at future NOC meetings. Ideas collected during the Fall Listening Session were documented from citizens who expressed what they would like the NOC to consider specifically for its 2020 Work Plan

**Action Requested** 

## APPROVE AND RECOMMEND TO THE MAC PLANNING, DEVELOPMENT AND ENVIRONMENT COMMITTEE THE FINAL 2020 MSP NOC WORK PLAN AND APPROVE THE LIST OF 2019 ACCOMPLISHMENTS AND 2020 MEETING DATES.







#### ITEM 8 UPDATE ON THE FAA'S SURVEY TO RE-EVALUATE NOISE MEASUREMENT METHODS









#### Update on the FAA's Survey to Re-Evaluate Noise Measurement Methods

- FAA Reauthorization 2018
  - Section 173 Alternative airplane noise metric evaluation deadline
  - Section 188 Study regarding day-night average sound levels
  - Section 187 Aircraft noise exposure

#### ITEM 9 AIRLINE POLICIES AND PROCEDURES









#### Airline Policies and Procedures



Departure Altitudes and Flight Paths

Noise Abatement Procedure Training



A Day in the Life of an Airline Pilot



#### ITEM 10 REVIEW RESIDENTIAL NOISE MITIGATION PROGRAM IMPLEMENTATION STATUS





NOISE OVERSIGHT COMMITTEE NOVEMBER 20, 2019



# Mitigation History





#### **MSP Mitigation History**

- <u>MSP Residential Noise Mitigation Program</u>
  **1992 2006**
  - 7,800 Single Family Homes
  - 1,327 Multi Family Units
  - 19 Schools
  - Land acquisition
- <u>Original Consent Decree</u>
  2007 2013
  - 404 Single Family Homes received full mitigation package
  - 5,055 Single Family Homes received partial mitigation package
  - 1,773 Single Family Homes participated in the homeowner reimbursement program
  - 1,976 Multi Family Units

#### Amended Consent Decree

- **X** Eligibility based on Actual Noise Contour
- A home will become eligible for residential noise mitigation if it is located
  - in the <u>60 dB DNL</u> contour for <u>3 consecutive</u>
    years
  - in a higher noise impact mitigation area than previous programs
- Commits the MAC to provide noise mitigation until the year 2024



# Mitigation Activities





#### **Mitigation Activities**

- MAC offers two different mitigation packages depending on exposure area
- Full 5 dB Reduction Package
  - Eligible homes in the 63 dB DNL contour
- Partial Noise Reduction Package
  - Eligible homes in the 60 dB DNL contour

## **Mitigation Methods**



- Windows
- Acoustic storm windows

- Insulation of walls or attic
- Roof and chimney baffling
- Air Conditioning



- Prime doors
- Storm doors





• Previous Mitigation Programs



• Previous Mitigation Programs

#### • 2017 Mitigation Program

- 138 Single Family Homes Eligible
  - 117 Homes Complete
  - 15 Homes Declined
  - 6 Homes moved to 2019 Program
- 88 Multi Family Units Eligible
  - One property (6 units) complete
  - One property (82 units) declined to participate



- Previous Mitigation Programs
- 2017 Mitigation Program

#### • 2018 Mitigation Program

- 283 Single Family Homes Eligible
  - 221 Homes Complete
  - 9 Homes are in Construction or Pre-Construction
  - 27 Homes Declined
  - 26 Homes moved to 2019 Program



- Previous Mitigation Programs
- 2017 Mitigation Program
- 2018 Mitigation Program

#### • 2019 Mitigation Program

- 429 Single Family Homes Eligible
  - 143 Homes Complete
  - 255 Homes are in Construction or Pre-Construction
  - 63 Homes Declined



- Previous Mitigation Programs
- 2017 Mitigation Program
- 2018 Mitigation Program
- 2019 Mitigation Program

#### • 2020 Mitigation Program

- 164 Single Family Homes eligible for partial mitigation package
- 79 Single Family Homes Eligible for full mitigation package

# ITEM 11 ANNOUNCEMENTS

<u>Winter Listening Session</u> Wednesday, January 22, 2020 @ 7:00 PM MAC General Offices Lindbergh Conference Room January NOC Meeting

Wednesday, January 29, 2020 @ 1:30 PM MAC General Offices Lindbergh Conference Room



NOISE OVERSIGHT COMMITTEE NOVEMBER 20, 2019

